

# Environment and Regeneration Overview and Scrutiny Committee

# Agenda

Date:Monday, 15th July, 2019Time:10.00 amVenue:Council Chamber, Municipal Buildings, Earle Street, Crewe<br/>CW1 2BJ

The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the foot of each report.

It should be noted that Part 1 items of Cheshire East Council decision making and Overview and Scrutiny meetings are audio recorded and the recordings will be uploaded to the Council's website

#### PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT

#### 1. Apologies for Absence

To receive any apologies for absence.

#### 2. Minutes of the Previous Two Meetings (Pages 3 - 10)

To give consideration to the minutes of the meetings held on 18 March 2019 and 17 June 2019.

#### 3. **Declarations of Interest**

To provide an opportunity for Members and Officers to declare any disclosable pecuniary and non-pecuniary interests in any item on the agenda.

#### 4. Whipping Declarations

Contact:Sarah BaxterTel:01270 686462E-Mail:sarah.baxter@cheshireeast.gov.uk

To provide an opportunity for Members to declare the existence of a party whip in relation to any item on the agenda.

#### 5. Public Speaking/Open Session

A total period of 15 minutes is allocated for members of the public to make a statement(s) on any matter that falls within the remit of the Committee.

Individual members of the public may speak for up to 5 minutes, but the Chairman will decide how the period of time allocated for public speaking will be apportioned, where there are a number of speakers.

Note: In order for officers to undertake any background research, it would be helpful if members of the public contacted the Scrutiny officer listed at the foot of the agenda, at least one working day before the meeting to provide brief details of the matter to be covered.

#### 6. **Overview of the Council's draft Environment Strategy**

To receive a presentation on the draft Environment Strategy currently under development.

#### 7. Briefing Note Update - Well Managed Highway Infrastructure (Pages 11 - 40)

To consider a briefing note on the Well Managed Highway Infrastructure.

# 8. **Supported Local Bus Service Review - Proposals for Little Bus Service** (Pages 41 - 64)

To consider a report on the proposals for the Little Bus Service.

#### 9. Macclesfield Town Centre Regeneration - Strategic Framework and Future Programme (Pages 65 - 238)

To consider a report on the development of a Strategic Regeneration Framework (SRF) for Macclesfield town centre.

#### 10. **Performance Scorecard** (Pages 239 - 244)

To give consideration to the performance scorecard for quarter 4.

#### 11. **Forward Plan** (Pages 245 - 256)

To give consideration to the areas of the forward plan which fall within the remit of the Committee.

#### 12. Work programme (Pages 257 - 264)

To give consideration to the work programme.

# Agenda Item 2

#### CHESHIRE EAST COUNCIL

Minutes of a meeting of the **Environment and Regeneration Overview and** Scrutiny Committee held on Monday, 18th March, 2019 at The Capesthorne Room - Town Hall, Macclesfield SK10 1EA

#### PRESENT

Councillor H Davenport (Chairman) Councillor T Dean (Vice-Chairman)

Councillors S Brookfield, C Browne, C Green, O Hunter, M Parsons, S Pochin, B Roberts and G M Walton

#### **PORTFOLIO HOLDERS IN ATTENDANCE**

None

#### **OFFICERS IN ATTENDANCE**

Paul Traynor, Head of Highways Karen Carsberg, Housing Strategy & Development Manager Adrian Fisher, Head of Planning Strategy Richard Hibbert, Interim Head of Transport Paul Reeves, Flood Risk Manager

#### 52 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors P Groves and N Mannion.

#### 53 MINUTES OF THE PREVIOUS MEETING

#### RESOLVED -

That the minutes of the previous meeting held on 21 January 2019 be approved as a correct record and signed by the Chairman.

#### 54 DECLARATIONS OF INTEREST

No declarations of interest were received.

#### 55 WHIPPING DECLARATIONS

No declarations of a party whip were received.

#### 56 PUBLIC SPEAKING/OPEN SESSION

No members of the public present expressed an interest in speaking.

#### 57 **PERFORMANCE SCORECARD**

Consideration was given to the performance data for services within the council's Place directorate for quarter 3 of 2018/19. Particular focus was given to any areas of poor or worsened performance.

#### RESOLVED -

- 1 That, in light of continued poor performance, the relevant officers be asked to submit a report focused on the food safety issues that had caused the low performance markers, as well as an improvement plan for how the performance would be improved.
- 2 That the committee request that the relevant officers submit information or data that details the injuries experienced by individuals involved in the reported vehicle damage statistics.

#### 58 EXTRA CONTROLS IN PRIVATE RENTED SECTOR

Consideration was given to a presentation on extra controls within the private rented sector. It provided members with a background to the legislative changes that took effect on 1 October 2018 that extended the mandatory licensing of houses of multiple occupation (HMOs), and the challenges to the council in relation to this.

The committee asked questions and put comments in relation to;

- how many HMOs there were in Cheshire East;
- what quantifiable improvements the two new officer posts had delivered to the overall service;
- what checks were carried out on landlords that downgrade their properties, and how frequently repeat checks were undertaken; and
- how difficult it was for officers to identify HMOs, particularly in crowded areas, in order that the necessary actions be taken to ensure local amenity and wellbeing of the area be protected.

#### RESOLVED -

- 1 That the committee endorses the recommendation to give further consideration to an Article 4 Direction to remove permitted development rights in respect of HMOs through the collation of evidence in relation to specific, identified areas, and
- 2 That the committee recommends that the two processes of gathering evidence for selective licensing and the introduction of an Article 4 Designation, be carried out at the same time.

The meeting adjourned for a short break.

#### 59 FLOOD RISK MANAGEMENT UPDATE 2019

To fulfil its statutory duty to scrutinise flood risk management arrangements, the committee considered an update on flood risk management, which provided detail on the work undertaken in 2018/19 and the next steps in 2019/20.

The committee asked questions in relation to:

- whether the council maintained a list of drains on particular streets that had been referred to the council due to frequent flooding after heavy rainfall events, and
- whether there was a link between new build housing developments and drainage flooding issues.

#### RESOLVED -

That the update be noted.

#### 60 LOCAL TRANSPORT PLAN - UPDATE

The committee gave consideration to an update on the council's statutory requirement to produce a Local Transport Plan that identifies its proposals, priorities and aspirations for local transport.

Members were advised that the council needed to develop a new Local Transport Plan to ensure that it aligned to the council's refreshed corporate objectives and principles.

#### RESOLVED -

That, following public consultation, the Local Transport Plan be reported back to the committee on 17 June 2019, along with the consultation feedback.

#### 61 FORWARD PLAN

Consideration was given to the areas of the forward plan which fell within the remit of the committee.

#### **RESOLVED** –

- 1 That the committee adds the Site Allocation and Development Policy to its work programme, to be considered on 17 June 2019, or as soon as is practicably possible.
- 2 That the forward plan item 'CE 18/19-49: Crewe Hub Station' be added to the committee's work programme for its meeting on 17 June 2019, or otherwise as soon as is practicably possible.

#### 62 WORK PROGRAMME

The committee reviewed its work programme.

#### RESOLVED -

- 1 That, in addition to the planned briefing note on 'Taxi Licensing / TSS Vehicle Standards', the committee request that a formal report be submitted for committee consideration.
- 2 That the additional work programme items, agreed by the committee in this meeting, be added to the work programme for consideration by the committee as soon as is practicably possible.

The meeting commenced at 2.00 pm and concluded at 4.35 pm

Councillor H Davenport (Chairman)

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#### CHESHIRE EAST COUNCIL

Minutes of a meeting of the Environment and Regeneration Overview and Scrutiny Committee

held on Monday, 17th June, 2019 at Committee Suite 1,2 & 3, Westfields, Middlewich Road, Sandbach CW11 1HZ

#### PRESENT

Councillor JP Findlow (Chairman) Councillor S Brookfield (Vice-Chairman)

Councillors S Akers Smith, J Buckley, L Crane, T Dean, A Farrall, P Groves, M Hunter, D Jefferay, C Leach and Parkinson

#### 63 APOLOGIES FOR ABSENCE

There were no apologies for absence.

#### 64 MINUTES OF THE PREVIOUS MEETING

Due to a printing error, it was agreed that this item be deferred until the next meeting of the Committee.

#### RESOLVED

That the minutes of the meeting held on 18 March 2019 be considered at the next meeting of the Committee.

#### 65 DECLARATIONS OF INTEREST

There were no declarations of interest.

#### 66 WHIPPING DECLARATIONS

There were no whipping declarations.

#### 67 PUBLIC SPEAKING/OPEN SESSION

C Jones attended the meeting to speak in respect of the Local Transport Plan, highlighting that there were too many cars on the road and an inadequate public transport service. There was not a bus service to Leighton Hospital on Sundays, which would affect the health and well being of residents.

#### 68 LOCAL TRANSPORT PLAN - ENGAGEMENT AND CONSULTATION

Consideration was given to a presentation on the Local Transport Plan (LTP) which detailed:

- What is a LTP it considers the travel needs and transport problems affecting Cheshire East and sets out evidence to support the Council's policies, proposals and priorities for local transport infrastructure and services.
- Why Cheshire East needed a new plan.
- Strategy development
- Public consultation
- Vison and objectives
- Strategy
- Integrating plans
- SEMMM strategy refresh
- Local area delivery plans
- Approval process and timescales

Members made the following comments:

- More emphasis needed to be made on the use of, and improvements to public transport. Public transport was particularly poor in rural areas.
- It was not sustainable to continue to build new roads.
- Improvements to existing highways needed to made to assist cyclists and pedestrians.
- The possibility of TSS providing a Sunday service to Leighton hospital be investigated.
- The plan needed to contain a section on sustainable connectivity.
- The ways in which the Council consults with the public be reviewed, and members forward any suggestions to officers.

It was noted that if there were any significant changes to the plan following the consultation exercise then it would be brought back to the Committee for further consideration.

#### RESOLVED

That the Portfolio Holder give consideration to the comments highlighted above.

#### 69 ECONOMIC STRATEGY

Consideration was given to a presentation and the draft Economic Strategy, which is aimed at improving the opportunities for local residents to support their social, economic and environmental wellbeing and also to support the revenue funding of the Council enabling it to support the delivery of essential services.

The Committee made the following comments:

- In relation to strategic objective 1, the market towns be listed.
- More attention needs to be paid to renewable energy
- Efforts be made to retain business rates
- A section on green economy should be included in the strategy.
- Small businesses should be acknowledged.
- In relation to objective 8, the cultural offer should highlight smaller attractions.
- Economic growth needed to be achieved in a sustainable way.

- The environment should be protected and enhanced.
- The individual characteristics of town centres should be retained.
- The strategy is dependant on HS2, which was not guaranteed.
- The Council should be a member of the living wage foundation.
- Apprenticeships and diversity of employment should be encouraged.
- Attention needs to be paid to employing 20 to 40 year olds.

#### RESOLVED

- 1. That the Portfolio Holder give consideration to the comments outlined above.
- 2. That following the consultation process, the strategy be brought back to the Committee for final consideration.

#### 70 REVISED STATEMENT OF GAMBLING PRINCIPLES

In accordance with the constitution, consideration was given to the revised Statement of Gambling Principles. The Gambling Act 2005, required local authorities to prepare and publish a statement of the principles that they proposed to apply when exercising their functions under the Act and the three year period to which the statement applied. The Council is required to review its existing statement of principles and publish a revised version.

#### RESOLVED

That Cabinet be recommended to approve the revised Statement of Gambling Principles.

# 71 UPDATES ON A500 DUAL CARRIAGEWAY AND MIDDLEWICH EASTERN BYPASS

Consideration was given to an update on the A500 Duelling and Middlewich Eastern Bypass. In relation to the A500 Duelling, it was noted that the Council had identified a latent defect in the existing road and that a major utility diversion was required, this had resulted in increased costs from £58.5m to £68.7m. Additional contributions from DfT would be received to address this.

It was agreed that officers would provide a briefing to Middlewich Town Council on progress of the Middlewich Eastern Bypass.

#### RESOLVED

That officers would provide a briefing to Middlewich Town Council on progress of the Middlewich Eastern Bypass.

#### 72 FORWARD PLAN

Consideration was given to the areas of the forward plan which fell within the remit of the Committee.

#### RESOLVED

That the forward plan be received.

#### 73 WORK PROGRAMME

Consideration was given to the work programme, it was agreed that the Local Transport Plan and Economic Strategy be considered by the Committee at a later date.

RESOLVED

That the Local Transport Plan and Economic Strategy be added to the work programme.

The meeting commenced at 2.00 pm and concluded at 4.40 pm

Councillor JP Findlow (Chairman)

# Agenda Item 7



Working for a brighter futures together

### **BRIEFING REPORT**

## **Environment Regeneration and Overview Scrutiny Committee**

Date of Meeting:	15 July 2019
Report Title:	Briefing Note Update - Well Managed Highway Infrastructure
Portfolio Holder:	Cllr Brian Roberts –Portfolio Holder for Highways and Waste
Author:	Matthew Davenhill – Contract Asset Manager
Senior Officer:	Frank Jordan – Executive Director of Place

#### 1. Introduction and Policy Context

- **1.1.** This report outlines the reasons behind moving to a risk based approach to delivering highway services and provides an update on the revisions to the Highway Inspection Policy and Winter Service Policy along with their supporting documents following the public consultation representations. It also details the revision of the Cheshire East Resilient Highway Network.
- 1.2. In order to address its duties relating to network safety and winter service, the Council has a Code of Practice for Highway Safety Inspections which is inclusive of a Policy, the Council also has a Winter Service Policy with an associated Adverse Weather Plan. All these documents have been informed by the UK Roads Liaison Group's (UKRLG) Code of Practice 'Well Maintained Highways'. This was superseded in October 2016 by a new Code of Practice 'Well Managed Highway Infrastructure' (WMHI) (The Code).
- **1.3.** The risk based approach to delivering highway services will help the Council to deliver the outcomes detailed in the 2017 2020 Corporate Plan, specifically Outcome 2 'Cheshire East has a strong and resilient economy', Outcome 4 'Cheshire East is a green & sustainable place' and Outcome 6 'A responsible, effective & efficient organisation'. Furthermore the approach aligns with our Corporate Values of flexibility, innovation, responsibility

service and teamwork. These revised policies have been developed to align with the council's emerging Local Transport Plan.

**1.4.** A full review of all further highway policies will be undertaken over the next 12 months to ensure they meet the needs of the Borough and are compliant with the recommendations of WMHI. The impacts and benefits of the policy review will be discussed with members through the appropriate governance procedure.

#### 2. Background

- 2.1. The Highways Act 1980 covers the legal elements of the management and operation of the road network within England and Wales and as such sets out the statutory duties of highway authorities. This includes the identification and rectification of defects and the provision of winter and adverse weather services. Further duties that the Highway Authority must address are covered under The Railways and Transport Safety Act 2003 and the Traffic Management Act 2004.
- **2.2.** In order to address the duties relating to network safety and winter service, the Council has a Code of Practice for Highway Safety Inspections and a Winter Service Policy with an associated Adverse Weather Plan. Both these documents have been informed by the UKRLG Code of Practice 'Well Maintained Highways'. This was superseded in October 2016 by a new Code of Practice 'Well Managed Highway Infrastructure'.
- **2.3.** The Code marks a step change in the industry from specific guidance and recommendations to a risk based approach which is determined by each authority in order to set local levels of service and identify the requirement for local resilience. The new code of practice further promotes the adoption of an integrated asset management approach, helping the move away from ad hoc and temporary repairs to better planned programmes of work.
- **2.4.** The approach adopted under Well Maintained Highways focused largely on road classification based upon the A,B,C and U road classifications. WMHI promotes the development of a network hierarchy which prioritises roads in order of their use and social and economic importance. This change addresses the fact that highway users follow routes to destinations rather than road classifications. Further details of the network hierarchy can be found in the tables in Appendix 1.

- **2.5.** The proposed network hierarchy in Appendix 1 has been informed by the guidance provided in WMHI.
- **2.6.** The highest level of importance within the network hierarchy is the resilient network. This is the category of road to which priority is given for maintenance and other measures in order to maintain economic activity and access key services. The resilient network is of national and local strategic importance.
- 2.7. The network hierarchy forms the basis of the risk based approach. The risk based approach considers and number of factors including the network hierarchy, local needs, vulnerable user groups such as cyclists and defect history in order to prioritise the allocation of resources and response times; this is referred to as the local level of service.
- **2.8.** This approach has been applied to the Highway Inspection Policy, Highway Inspection Code of Practice, The Winter & Adverse Weather Policy and the Adverse Weather Plan. A Resilient Network Strategy has been developed outlining the Resilient Network in Cheshire East.

#### 3. Briefing Information

#### 3.1.1. Environment and Regeneration Overview and Scrutiny Committee

- 3.1.1.1. The approach to The Code has been discussed with the Environment and Regeneration Scrutiny Committee on the 18/06/18 and 15/10/18. At the meeting on 15/10/18 members were updated with the outcome of the consultation and made the following comments:
  - It was important to ensure that all schools, hospitals and areas used by the elderly fall within the resilient highways network.
  - A similar approach should be used for the Borough's green infrastructure.
  - Cycle paths needed to be gritted alongside the rest of the highways network.
  - The provision of self-help grit bins needed to be assessed, as they enable residents to be resilient.
  - Footpaths on housing estates and town centres needed to be addressed as many were in poor condition.
- 3.1.1.2. WMHI promotes the development of a network hierarchy and states 'The hierarchy should take into account current and expected use,

resilience, and local economic and social factors such as industry, schools, hospitals and similar' and as such the Network Hierarchy that has been developed for the Borough and contains the Resilient Network takes this into account.

- 3.1.1.3. Green infrastructure and its maintenance has been highlighted with ANSA who are to consider its strategic importance as part of their maintenance programmes.
- 3.1.1.4. Under the proposed approach to winter service, the National Cycle Network is considered as part of the winter risk assessment process where the network travels along a carriageway; however, footways and cycle tracks will not be routinely treated; the Council may clear and treat key footway and cycle routes in priority order within the first 24 48 hrs of an ice or snow event. Resources to treat footways will be allocated based on a number of factors including population, town centres, routes to transport hubs, hospitals, schools and medical facilities.
- 3.1.1.5. Under the proposed winter service policy, a grit bin risk assessment form has been developed; this will ensure a consistent approach to the placing grit bins across the Borough.
- 3.1.1.6. WMHI promotes a risk based asset management approach to managing the highway network and as such footways and other highway assets will be inspected and prioritised for repair in accordance with the Network Hierarchy in order to keep the network in a safe condition and achieve the best value from the available budget.

#### 3.1.2. Public Consultation

- 3.1.2.1. From 2nd July to 27th August 2018 Cheshire East Council consulted on a number of draft policies in relation to Highway Safety Inspections and Winter Service activities. Respondents were provided with a summary of the five documents listed below:
  - Draft Highways Inspection Policy
  - Draft Code of Practice for Highways Safety Inspections
  - Examples of Old and New Inspection Process
  - Draft Winter and Adverse Weather Policy
  - Winter and Adverse Weather Plan Consultation 2018
- 3.1.2.2. The Details of the consultees can be found in Appendix 2

3.1.2.3. The consultation comprised of two sections: the Highways Inspection Policy 2018 (section one), and Winter and Adverse Weather Policy (section two).

The approach to community engagement was guided by the Council's Research and Consultation Team.

- 3.1.2.4. The Well Managed Highways consultation was advertised through the Cheshire East Council website and through Social Media, paper copies were made available at all Cheshire East Libraries and at key contact centres.
- 3.1.2.5. The consultation was pushed through social media and was pushed to 3583 twitter accounts. The Council retweeted the consultation four times.
- 3.1.2.6. In total, 93 responses were received from a variety of interested parties including local residents, town/parish Councillors and voluntary/community organisations. A summary of this can be found in Appendix 3.
- 3.1.2.7. Following on from the last Environment and Regeneration Overview and Scrutiny Committee Nantwich News ran an article on the Council's proposed approach to WMHI on 16/10/18.

#### 3.1.3. Highway Inspection Code of Practice and Policy

- 3.1.3.1. The respondents were generally split around the Council's proposed approach to risk based highway inspections; however, respondents were largely in favour of the principles of prioritising defects based on the risk they pose to the public and taking longer to repair defects in order to achieve higher quality repairs.
- 3.1.3.2. Respondents were asked to identify why they disagreed with the questions asked, these could generally be split into three areas: repair of defects, catering for all highway users and consideration of local roads.
- 3.1.3.3. The responses were mixed around the repair of defects, respondents felt that the schedule of repair works and inspections needed to be undertaken more frequently and that a more proactive approach should be adopted. They also felt that quick/temporary fixes should be carried out as soon as possible to prevent damage with a scheduled longer term fix although some respondents felt that these were a waste of money and that long term repairs should be the priority. Respondents felt that more money should be spent on

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road maintenance, with no cuts or reductions in service. Overall respondents felt that repairs needed to be completed as soon as possible and to a high standard.

- 3.1.3.4. Two options have been considered with regards to inspections, a cost neutral approach and a resilient network approach. It is suggested that the resilient network approach is adopted as it offers a higher level of service. Under this proposed approach the busiest and most important roads would be inspected more frequently with some roads at the lower end of the hierarchy being inspected less frequently. It is proposed that some industrial estates, bus routes, routes to schools and hospitals that are served by lower classification roads would receive an increased inspection frequency under this approach. An initial indication suggests that the total length of inspections undertaken annually would increase from 9,422km to 11,278km. Further details of the suggested inspection frequencies can be found in Appendix 1
- 3.1.3.5. In terms of defect response times, the most dangerous defects would be addressed within 1 hour when in working hours and 1.5 hours when outside of working hours. Other defects would be triaged to ensure the most cost effective robust repairs can be achieved.
- 3.1.3.6. Certain respondents indicated that they disagreed with aspects of the policy as they felt it did not cater for all highway users, of particular concern were cyclists and pedestrians.
- 3.1.3.7. The Council's proposed adoption of a 40mm investigatory level in the carriageway and 20mm in the footway/cycle lanes compared to the current intervention level of 50mm in the carriageway and 25mm in the footway should give greater levels of flexibility in the repair of defects and should provide a greater level of safety for all highway users. In addition the Council is investigating working with sports application providers to analyse cyclist activity in order to better inform the network hierarchy in the future. Further detail of the investigatory levels can be found in Appendix 4
- 3.1.3.8. Respondents also felt there was a lack of consideration given to local roads and their usage.
- 3.1.3.9. The Network Hierarchy developed under WMHI looks to prioritise roads with regards to their local and strategic importance in order to focus resources on the roads that are most locally and strategically important.

#### 3.1.4. Winter and Adverse Weather

- 3.1.4.1. Respondents were strongly in support of a risk based approach to winter service and the principle of treating roads on the network based upon usage, local risks and surrounding amenities.
- 3.1.4.2. Respondents were asked to leave comments on the proposed approach to winter and adverse weather. A total of 27 comments were left which for the purpose of analysis were coded into the three main themes of communication methods, roads and consideration of rural areas and cycle ways.
- 3.1.4.3. Certain respondents indicated that they disagreed with aspects of the policy as they felt that not everyone has access to social media, and that it has a limited impact. However some respondents felt that all forms of communication should be supported. While others felt that a better solution was needed, especially for those already on the road at the time of incident.
- 3.1.4.4. The comments relating to communication have been fed back to the Highway Communications Team who are looking at ways to incorporate this into future communication strategies. As part of the proposed approach to WMHI the Communications Team will continue to work with local media to reach members of the public who don't have access to social media.
- 3.1.4.5. Respondents felt that more roads should be gritted, including local streets. Respondents also felt that generally more money needed to be spent on gritting roads and pavements. Certain respondents indicated that they disagreed with aspects of the policy as they felt it would have a larger impact on rural communities and could potentially isolate individuals during bad weather. Respondents also criticised the lack of support for cycle ways and pavements in the allocation of pre-treatments.
- 3.1.4.6. It is not practicable to treat all areas of the network, the proposed approach to WMHI sees routes prioritised via the Network Hierarchy and risk assessment and as such localised risk factors such as isolated communities have been considered. Under the proposed approach, the National Cycle Network is considered as part of the winter risk assessment process where the network travels along a carriageway; however, it isn't proposed to routinely treat footways and cycleways. The Council may clear and treat key footway routes

in priority order within the first 24 – 48 hrs of a snow or ice event. Resources to treat footways will be allocated based on a number of factors including population, town centres, routes to transport hubs, hospitals, schools and medical facilities.

3.1.4.7. Under the current policy 1174km of the network receives winter treatment; an initial assessment of the network has indicated that around 900km of the network would receive treatment under these proposals.

#### 3.1.5. Resilient Highway Network

- 3.1.5.1. In response to the extreme weather experience over the winter of 2013/14 the Department for Transport (DfT) published the Transport Resilience Review. A key recommendation was that Local Highway Authorities identify a 'resilient network' to which they will give priority, in order to maintain economic activity and access to key services during extreme weather.
- 3.1.5.2. The existing Cheshire East Resilient Network largely aligns with the network identified in the current Adverse Weather Plan for winter service. The development of the Network Hierarchy has presented an opportunity to refresh the Resilient Network to better suit the needs of the Borough.
- 3.1.5.3. A specific stakeholder group was identified separately to that of the WMHI consultation and steps were taken to engage with this stakeholder group. Further details can be found in Appendix 2 of this document.
- 3.1.5.4. A limited response to the Resilient Network consultation was received, with only 3 responses received through the consultation web page. However further to a meeting held with the Lead Emergency Planning Officer comments were received from the emergency services. The Resilient Network takes into consideration the location of the major hospitals in the Borough.
- 3.1.5.5. Comments were also received from Highways England and as a result their emergency and planned diversion routes were added to the Resilient Network.
- 3.1.5.6. The Resilient Network will be reviewed regularly to ensure it address the needs of the Borough.

#### 4. Implications

#### 4.1. Climate Change Implications

4.1.1. The suggested approach to WMHI could reduce the climate impact of the service area by helping the council implement longer lasting highway repairs and hence use less construction materials. A further climate impact reduction could be achieved as a result of reducing the amount of salt spread on the highway and the distances travelled by the gritting fleet.

#### 4.2. Legal Implications

- 4.2.1. The recommendations of The Code are not statutory but provide highway authorities with guidance on highways management. Adoption of the recommendations within The Code is a matter for each highway authority, based on their own interpretation of local risks, needs and priorities. The Highways Act 1980 covers the legal elements of the management and operation of the road network within England and Wales and as such sets out the statutory duties of highway authorities. This includes the identification and rectification of defects and the provision of winter and adverse weather services. Further duties that the Highway Authority must address are covered under The Railways and Transport Safety Act 2003 and the Traffic Management Act 2004.
- 4.2.2. The implementation of a new way of working which is in accordance with WMHI should strengthen the Council's defence against third party claims under Section 58 Highways Act and would enable the Council to demonstrate that it is meeting its obligations relating to winter service under Section 41(1A) of the Highways Act 1980 (as amended by Section 111 of the Railways and Transport Safety Act 2003). The expectation is that courts will look upon the Code as good practice in testing the legal test of "reasonableness".

#### 4.3. Financial Implications

- 4.3.1. The new approach to Highway Inspections would see an increase in costs to cover an additional 1.5 safety inspectors and an increase in defect repairs. The total increase in costs would be in the region of £150,000.
- 4.3.2. To implement the new winter routes a route optimisation exercise would need to be undertaken, this would result in a one off cost of around £50,000.

4.3.3. The increased cost associated with the new approach to comply with the Code would be managed within the total highway revenue budget.

#### 4.4. Human Resources Implications

- 4.4.1. An initial assessment indicates that an increase in the frequency of inspection would result in the need for 1.5 additional Highway Safety Inspectors. This would provide a total of 6.5 Inspectors and 1 Senior Inspector. Any resulting increase in defects would require a corresponding increase in operational staff to deliver the works. The works would be delivered through the Highway Services Contract.
- 4.4.2. Some further training would be required, for highways staff in order to implement the new way of working.
- 4.4.3. An initial assessment indicates that either the number of winter routes or the time taken to treat the network would reduce, a reduction in the number of routes would result in a reduction in the fleet required and the number of drivers required to deliver the winter service; however, most of the drivers undertake this as an additional duty (frequently winter treatments are outside normal working hours) or are sourced through local supply chain partners who also deliver the service as an additional duty and hence this should not result in redundancies. The proposals would be consulted with staff and trade unions.

#### 4.5. Next Steps

#### 4.6. Figure 1 below shows the next steps in the process.



Figure 1: WMHI next steps

## Appendix 1 – WMHI Proposed Network Hierarchy

## Footway Hierarchy

	Footways on the Network are inspected at the same frequency as the adjacent carriageway through driven inspections	Carriageway KM	
Network Hierarchy	Description	km	Insp Freq (annually)
Resilient Network	The category of roads to which priority is given for maintenance and other measures to maintain economic activity and access key services.	311	12
Strategic Route	Trunk and some Principal 'A' class roads between Primary Destinations, routes for fast moving long distance traffic with little frontage access or pedestrian traffic. Speed limits are usually in excess of 40 mph and there are few junctions.	43	6
Main Distributor	Routes between Strategic Routes and linking urban centres to the strategic network with limited frontage access.	91	6
Secondary Distributor	B and C class roads and some unclassified urban routes carrying buses. In residential and other built up areas these roads have 20 or 30 mph speed limits and very high levels of pedestrian activity with some crossing facilities including zebra crossings.	870	3
Link Roads	Roads linking between the Main and Secondary Distributor Network with frontage access and frequent junctions. In urban areas these are residential or industrial interconnecting roads with 20 or 30 mph speed limits, random pedestrian movements and uncontrolled parking. In rural areas these roads link the smaller villages to the distributor roads.	707	3
Local Access Road Risk	Local Access Roads within the council digitised network that have either over 20 Defects in the last 3 years or 5 Claims or more in the last 3 years. (Please note in some cases this will not be the full length of road but a partial section).	80	3
Local Access Road	Roads serving limited numbers of properties carrying only access traffic. In rural areas these roads serve small settlements and provide access to individual properties and land. They are often only single lane width and unsuitable for HGVs. In urban areas they are often residential loop roads or cul-de-sacs.	613	2
Special Interests	High footfall town centre areas	15	12
Link Footways	Links two housing estates together (passageways)	101	3
Local Footways	A footway into a cul-de-sac or rural footway to a dead end.	28	2

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#### **Carriageway Hierarchy**

Network Hierarchy	Description	km	Insp Freg (annually)
Resilient Network	The category of roads to which priority is given for maintenance and other measures to maintain economic activity and access key services.	311	12
Strategic Route	Trunk and some Principal 'A' class roads between Primary Destinations, routes for fast moving long distance traffic with little frontage access or pedestrian traffic. Speed limits are usually in excess of 40 mph and there are few junctions.	43	6
Main Distributor	Routes between Strategic Routes and linking urban centres to the strategic network with limited frontage access.	91	6
Secondary Distributor	B and C class roads and some unclassified urban routes carrying buses. In residential and other built up areas these roads have 20 or 30 mph speed limits and very high levels of pedestrian activity with some crossing facilities including zebra crossings.	870	3
ink Roads	Roads linking between the Main and Secondary Distributor Network with frontage access and frequent junctions. In urban areas these are residential or industrial interconnecting roads with 20 or 30 mph speed limits, random pedestrian movements and uncontrolled parking. In rural areas these roads link the smaller villages to the distributor roads.	707	3
Local Access Road Risk	Local Access Roads within the council digitised network that have either over 20 Defects in the last 3 years or 5 Claims or more in the last 3 years. (Please note in some cases this will not be the full length of road but a partial section).	80	3
ocal Access Road	Roads serving limited numbers of properties carrying only access traffic. In rural areas these roads serve small settlements and provide access to individual properties and land. They are often only single lane width and unsuitable for HGVs. In urban areas they are often residential loop roads or cul-de-sacs.	613	2

#### Appendix 2 – Consultation Information

#### **Consultee List**

The WMHI consultation consulted with the following:

- All Cheshire East Residents via the website and public libraries
- Elected Members
- Parish Councils
- The LEP
- Transport for the North
- Local Transport Operators
- Neighbouring Authorities (including Highways England)
- Cheshire East Claims Handlers and Insurers
- The Emergency Services
- Manchester Airport
- Network Rail
- HS2
- Local Bus Operators
- The Road Haulage Association
- Freight Transport Association
- Sustrans
- Local Cycling Groups
- NHS and Health Service Providers

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The Resilient Network consultation consulted the following:

- Local Transport Operators
- Neighbouring Authorities (including Highways England)
- The Emergency Services
- Transport for the North
- The LEP
- The Local Chamber of Trade
- Manchester Airport
- Network Rail
- HS2
- Local Bus Operators
- The Road Haulage Association
- Freight Transport Association
- Utility Operators
- The NHS and Health Service Providers
- Council Delivery Partners (ie Ansa and TSS etc)
- Compass Minerals
- HS2

Appendix 3 – Well Managed Highway Consultation – Summary of Results

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# **Cheshire East Council** Well Managed Highway Consultation Summary of results

Production date: 21/09/2018

**Report produced by:** 

Research and Consultation Team Business Intelligence Cheshire East Council Westfields Middlewich Road Sandbach CW11 1HZ

Email: RandC@cheshireeast.gov.uk

## Introduction

# **Background and Methodology**

From 2<sup>nd</sup> July to 27<sup>th</sup> August 2018 Cheshire East Council consulted on a number of draft policies in relation to Highway Safety Inspections and Winter Service activities. Respondents were provided with a summary of the five documents listed below:

- Draft Highways Inspection Policy
- Draft Code of Practice for Highways Safety Inspections
- Examples of Old and New Inspection Process
- Draft Winter and Adverse Weather Policy
- Winter and Adverse Weather Plan Consultation 2018

The consultation comprised of two sections the Highways Inspection Policy 2018 (section one), and Winter and Adverse Weather Policy (section two). Respondents were asked for feedback to help align the management of the highway network with risk and usage levels.

The Well Managed Highways consultation was advertised through the Cheshire East Council website and through Social Media. It was predominantly online, however, paper copies were made available at all Cheshire East Libraries and key contact centres.

In total, 93 respondents replied to the online/ paper questionnaire, this report is a summary of the findings from this questionnaire. Responses were received from a variety of interested parties including local residents, town/parish Councillors and voluntary/community organisations. In addition 3 e-mail responses were received, these can be seen in appendix two.

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## Part One: Highway Inspection Policy 2018

Section one considered the Highways Inspection Policy 2018. This document promotes the adoption of an integrated asset management approach to highway infrastructure based on local levels of service through risk-based assessment. It provides a number of key recommendations, particularly relating to the development of a network hierarchy as well as establishing the theme of a risk-based approach. Respondents were asked four questions regarding this policy as detailed by Figure 1.





Respondents were generally split around the Council's proposed approach to delivering risk based highway safety inspections with 38% in agreement and 34% in disagreement. Respondents were more likely to disagree (47%) that the proposed approach to highway safety inspections caters for all highway users (26% agreement). Respondents were clearly in support that the repair of defects should be prioritised by the risk they pose to the public as 76% agreed. Respondents also agreed that taking longer to deliver high quality long lasting repairs was a preferred approach (63%).

Respondents were asked to explain their reasoning if they disagreed with any of the above. A total of 37 comments were left which for the purpose of analysis have been coded into three main themes of repair of defects (26 references), cater for all highways users (12 references) and consideration of local roads (9 references), these are detailed further on the next page.

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**Repair of defects (26 references):** Respondents felt that the schedule of repair works and inspections needed to be undertaken more frequently and that a more proactive approach should be adopted (8 comments). They also felt that quick/temporary fixes should be carried out as soon as possible to prevent damage with a scheduled longer term fix (7 comments) although some respondents felt that these were a waste of money and that long term repairs should be the priority (3 comments). Respondents felt that more money should be spent on road maintenance, with no cuts or reductions in service (5 comments). Overall respondents felt that repairs needed to be completed as soon as possible and to a high standard (3 comments).

**Cater for all Highway Users (12 references):** Certain respondents indicated that they disagreed with aspects of the policy as they felt it did not cater for all highway users, of particular concern were cyclists and pedestrians. These respondents felt that not enough consideration was given to road defects that have a bigger impact on these groups than on vehicles, especially in regard to pothole depth (12 comments).

**Consideration of Local roads (9 references):** Respondents felt there was a lack of consideration given to local roads and the usage of these requesting that they required a greater level of inspection and maintenance as they were considered as vital local links (9 comments).

Respondents were also asked if there were any further considerations which should be taken into account with regard to the Code of Practice for Highway Safety Inspections. A total of 23 comments were received in response to this. Further considerations included the following:

- The need for more comprehensive repair work (repairing potholes in proximity), rolling maintenance and more patrols (8 comments)
- The poor quality repair work currently being undertaken, which needed improvement (5 comments) and the need for quick action to undertake repairs (2 comments)
- Concerns about specific areas such as Altrincham Road on approach to Styal school, should be given more priority (4 comments)
- Proper maintenance and inspection of cycle ways (2 comments) and more enforcement around roadside parking (1 comment)
- A consideration for alternative routes that are used to circumvent traffic and therefore have a high volume and use than would be expected (2 comments)

## Part Two: Winter and Adverse Weather Policy

Section two considered the Winter and Adverse Weather Policy. This policy has evolved over a number of years to take into consideration best practice. The last revision of the policy was developed to take into consideration the guidance provided in Well Maintained Highways, published in 2005 by the UK Roads Liaison Group (UKRLG). Respondents were asked three questions regarding this policy as detailed by Figure 2.

#### Figure 2. To what extent to you agree or disagree with the following?



Respondents agreed that local roads should be gritted based upon usage, local risks and surrounding amenities (75%). More respondents agreed that local radio and television are good ways of keeping them informed about local road conditions (68%) than social media (63%).

Respondents were asked to explain their reasoning if they disagreed with any of the above. A total of 27 comments were left which for the purpose of analysis have been coded into three main themes of communication methods (17 references), roads (7 references) and consideration of rural areas and cycle ways (4 references), these are detailed further on the next page.

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**Communication Methods (17 references):** Certain respondents indicated that they disagreed with aspects of the policy as they felt that not everyone has access to social media, and that it has a limited impact (13 comments). However some respondents felt that all forms of communication should be supported (2 comments). While others felt that a better solution was needed (2 comments), especially for those already on the road at the time of incident (2 comments).

**Roads (7 references):** Respondents felt that more roads should be gritted, including local streets (5 comments). Respondents also felt that generally more money needed to be spent on gritting roads and pavements (2 comments).

**Consideration of rural areas and cycle ways (4 references):** Certain respondents indicated that they disagreed with aspects of the policy as they felt it would have a larger impact on rural communities and could potentially isolate individuals during bad weather (2 comments). Respondents also criticised the lack of support for cycle ways and pavements in the allocation of pre-treatments (2 comments).

Respondents were asked if there were any further considerations that should be taken into account with regard to the draft Winter Adverse Weather Strategy. A total of 28 comments were received in response to this. Further considerations included:

- Greater consideration for rural areas, having access to salt and grit (2 comments) and the feeling that local and rural roads/pavements should still be a priority for gritting (7 comments)
- More money to be spent on gritting roads (3 comments) and more timely gritting of roads (2 comments)
- Gritting of cycle ways and pavements should still be considered to prevent accidents (3 comments)
- Specific requests for gritting were received such as: Gaw End Lane to allow Arriva buses to leave the Lyme Green depot in Macclesfield (1 comment), and Altrincham Road to allow safe access to Styal Primary School (8 comments).
- The use of text alerts for communication (1 comment)
- Clarification around severe weather conditions and how town and parish councils are to assist without the provision of equipment (1 comment)

## **Summary and Conclusions**

Overall, average general support for aspects of the 'Highway Inspection Policy' (25%) was weaker than for aspects of the 'Winter and Adverse Weather Policy' (34%). This is mainly driven by the high disagreement rate expressed to Q2 that the policy caters for all highways users. Analysis of the comments reveals that this disagreement is likely to be driven by concerns for cyclists and pedestrians. Cyclists in particular were highlighted as an 'at risk' group and respondents felt they should be a priority and a greater consideration when assessing pothole depth.

Respondents also expressed concerns about the impact of both the 'Highway Inspection Policy' and the 'Winter and Adverse Weather Policy' on rural areas, suggesting that they would have a much harsher impact and that the policies were designed to cater to urban populated areas, neglecting the rurality of Cheshire East.

Despite these concerns respondents were in agreement that repair defects should be prioritised if they were a risk to the public (76%) and that taking longer to deliver high quality long lasting repairs was a better approach than temporary fixes (63%). Respondents agreed that local roads should be gritted based upon usage, local risks and surrounding amenities (75%)

While respondents expressed concerns about the use of social media as a sole source of information, generally all information types were considered to be helpful with further suggestions such as more local radio involvement and text alerts suggested by respondents.

Finally there were some specific requests for consideration from respondents such as the gritting of Altrincham Road to allow access to Styal Primary School and Gaw End Lane for the bus network to run in wintery conditions. Clarification was also requested on the role that Town and Parish Councils were required to undertake in extreme weather conditions as this is currently unclear in the policy.

## Next steps

The feed back is to be presented to the project board for consideration in the formulation of the approach to Well Managed Highway infrastructure.

# Appendix One: Demographic Tables

Row Labels	Count	%
A Local Resident	21	51
A local business	1	2
A member of a voluntary or community organisation	3	7
An elected town or parish councillor in Cheshire East	8	20
An elected Member of Cheshire East	3	7
Other	5	12
Withheld Data*	52*	

How do you normally travel in or through Cheshire East? - Multiple choice			
Row Labels	Count	%	
In a car/van as the driver	36	95%	
In a car/van as a passenger	12	32%	
On a bus	9	24%	
On a motorcycle	1	3%	
On foot	23	60%	
On a bicycle	12	32%	
Other	3	8%	
Withheld Data*	55*		
Total number of respondents			
		38	

Why do you travel in or through Cheshire East? - Multiple choice		
Row Labels	Count	%
Live in Cheshire East	37	97
Work/Study	15	39
Visit local town centre/shops	28	74
Use health and Social Care facilities	21	55
Use local leisure facilities	18	47
Other	6	16
Withheld Data*	55*	
Total number of respondents		
		38

What is your gender identity?		
Row Labels	Count	%
Female (including trans female)	15	44%
Male (including trans man)	18	53%
Other gender identity	1	3%
Withheld Data*	59*	
Grand Total	34	100%

What age group do you belong to?		
Row Labels	Count	%
16-24	0	0%
25-34	1	3%
35-44	4	12%
45-54	8	24%
55-64	6	18%
65-74	9	26%
75-84	5	15%
85 and over	0	0%
Withheld Data*	60*	
Grand Total	33	100%

What is your ethnic origin?		
Row Labels	Count	%
White British / English / Welsh / Scottish / Northern Irish / Irish	25	83%
Any other White background	2	7%
Asian / Asian British	1	3%
Mixed: White and Black Caribbean / African / Asian	1	3%
Withheld Data*	64*	
Grand Total	29	100%

Are your day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least 12 months?

Row Labels	Count	%
No	28	97%
Yes	1	3%
Withheld Data*	64*	
Grand Total	29	100%

\*Under GDPR Compliance respondents can select to submit a survey response with no demographic data attached to it. Out of the total 93 respondents, 52 respondents abstained from providing personal data, and 59 from sensitive data and respondents are also able to select a 'prefer not to say option'. Due to this high number those who 'withheld' data they are not included in the percentage base of the demographics tables.

#### **Email Response 1.1**

22 August 2018

#### Consultation Response to Well Managed Highways in Cheshire East

Town Council welcomed the opportunity to have a look through the consultation documents on Well Managed Highways in Cheshire East. Unfortunately there was not an opportunity to take it to committee.

Much of the documentation made sense and is following national guidance so is hard to argue against. It is good to have clear guidance on how frequently Cheshire East Highways inspect various roads. It is understandable but possibly a sad reflection on society that so much of the guidance seems to be based around avoiding litigation. It makes sense for the most effort to be concentrated on the areas that are the most well used, but it is important that all residents are aware of how easy it is to report faults and problems. We still have a large rural community.

It is welcomed that the Primary walking routes are being checked monthly, although there is no glossary or reference that we could find to give a definition of a primary walking route so a little uncertain what this is. Safe Routes to Schools are scheduled for quarterly checks, but again it would be good if the schools were educated to understand what is considered a fault and how to report it as we all want to see more children walking and cycling to school.

We also noted the following changes

- Good to see that the repair times for emergencies has been reduced from 1.5 hours to 1 hour - which seems positive
- Pothole investigation level use to be 50mm and is now 40-100mm or greater than 100mm – again positive that the lower limit has been reduced – but that's quite a big level to investigate and not clear if action must be taken when at 40mm deep.
- Localised Edge deterioration has not changed, but the policy seems to be concerned only if the cracking at the edge of the road comes more than 250mm into the road and is over 100mm deep and doesn't require vehicles to alter their course. The policy is not clear whether bicycles are considered vehicles, but although this damage may be manageable by cars we would anticipate that this level of deterioration would be dangerous for cyclists.
- There hasn't been a change in the measurement of pavement slab differences in pedestrian areas before they require action (25mm). We feel that while this may be acceptable for pedestrians, but can be difficult for wheelchair users and would have liked to see the level reduced.

- We are concerned to see that new policy 3.5 of the Winter Maintenance: states that the routine precautionary treatment of footways, footpaths and cycleways will not be carried out. This seems a like a backward step.
- 3.6 Winter Maintenance states that during prolonged severe winter weather conditions all available resources may be employed in predefined roads (this is understandable). It also states that where possible the Council will work in partnership with town and parish councils to arrange for snow clearance on local roads and town centres. As a Town Council we need a greater understanding of what this means, and where the liabilities and funding lie if we are to carry out these functions.

We look forward to greater clarity around these points.
# **Email Response 1.2**

I think this needs a serious conversation;

Youve skirted round an outrageous omission: how can you justify not gritting cycle and footways against your commitment to active green travel?

3.5 The routine precautionary treatment of footways, footpaths and cycleways will not be carried out.

3.3 Footways and Cycleways

Pre-salting of footway and cycle tracks will not be undertaken, in accordance with the Council's Winter and Adverse Weather Policy. However, in the event of snow and subject to resources being available, CEC may clear and treat key footway routes in priority order within the first 24 – 48 hrs. Resources to treat footways will be allocated based on a number of factors including population, town centres, routes to transport hubs, hospitals, schools, medical facilities.

# Email Response 1.3

Please see formal response from the Town Council to the consultation.

Members reviewed the consultation and made the following comments in response to the highway safety Inspection Policy and Code of Practice:

- That the classification hierarchy should road reflect usage in addition to the proposed hierarchy. Bus routes and heavily trafficked local roads should be inspected at least quarterly.
- That the policy does not address the prioritisation of limited resource within categories of defect, or the need to ensure that temporary repairs are subsequently fixed permanently in a timely manner to avoid repeated temporary repairs.
- There should be flexibility so that if a category 1 repair is situated alongside a category 2 fault they are both dealt with at the same time rather than by separate visits.

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Defect	Intervention Level Under Current Policy and Code	Investigatory Level Under Proposed Policy and Code
Pothole	50mm	40mm
Localised Carriageway Edge Deterioration	100mm	80mm
Footway/Cycleway defect	25mm	20mm
On carriageway marked cycle lane defect	50mm	20mm

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# Agenda Item 8



Working for a brighter futures together

# **Environment and Regeneration Overview and Scrutiny**

Date of Meeting: 15 July 2019

**Report Title:** Supported Local Bus Service Review – Proposals for Little Bus Service

**Portfolio Holder:** Cllr Craig Browne – Deputy Leader

Senior Officer: Frank Jordan- Executive Director (Place)

# 1. Report Summary

- 1.1. The Council provides financial support to operate certain bus services throughout the Borough. This includes scheduled bus services and a flexible transport service known as the Little Bus (currently operated by D&G Buses).
- 1.2. These services enable residents to benefit from local bus services in places where commercial services do not operate. The Council's objectives for subsidising bus services are, as follows:
  - 1.2.1. To provide passenger services for residents most in need to enable access to essential services, including health, education, employment, retail and leisure;
  - 1.2.2. To provide bus services which maximise value for money and deliver an effective and efficient network of supported bus services;
  - 1.2.3. To increase usage of the bus network;
  - 1.2.4. To provide a balanced and equitable network of supported bus services which complements the commercial network in the Borough.

- 1.3. The Council has been carrying out a review of supported bus services and, following Cabinet approval in November 2017, a series of changes were made to scheduled bus services across the borough in April 2018.
- 1.4. In November 2017, Cabinet considered changes to the Little Bus Service which included reducing the number of vehicles operating the service from 9 to 5. These changes were deferred at that time, to allow time for changes to scheduled bus services to take effect whilst Little Bus services were unaffected and able to cater for any displaced passenger demand. During the intervening 'settling in' period, demand for the Little Bus service has remained static.
- 1.5. The Council has considered alternative options to deliver a Little Bus service, with a view to identifying options that provide better opportunities for passengers and greater value for money for the Council.
- 1.6. This report seeks approval for the Little Bus service to be operated by the Council through the wholly owned company, Transport Service Solutions Ltd (TSS). The proposals are based upon a commercial offer of service provided by TSS Ltd to the Council's transport commissioning team. Subsequently, the extent to which this proposal meets the Council's requirements has been assessed.
- 1.7. The proposed approach will have a number of advantages for passengers, most notably the provision of a modern fleet with more vehicles operating at the preferred times of operation. In addition, improved management of Little Bus operations and closer integration with the Council's wider bus planning capabilities is expected to create opportunities to increase use of Little Bus by eligible residents of Cheshire East. In particular, this may assist residents gain access to healthcare, social care and community support provision.
- 1.8. Cabinet resolved to return the Little Bus service to Council operation at its meeting on 9<sup>th</sup> April 2019. This report provides further detail on these proposals for Little Bus services. At the meeting, officers will advise the Committee further on on-going preparations for commencing the new arrangements for Little Bus services in August 2019.

# 2. Recommendations

2.1.1 That the Committee considers the report setting out proposals for the Little Bus service to be operated by the Council through its contract with Transport Service Solutions Ltd.

# 3. Reasons for Recommendations

- 3.1. The Little Bus service is a flexible transport (dial a ride) service which provides transport for eligible residents who are unable to access a scheduled bus service due to mobility constraints or rural isolation.
- 3.2. The Little Bus service is currently delivered under a contract with D&G Buses which is due to expire in July 2019.
- 3.3. Proposals approved by Cabinet in November 2017 included reducing the number of vehicles operating the Little Bus service from 9 to 5 with the implementation of this reduction delayed to provide additional capacity whilst the revisions to scheduled services 'settled in'. In the intervening period, demand for the Little Bus has remained static.
- 3.4. The Council has also been considering alternative approaches to ensure maximum benefits are extracted from the investment in the Little Bus service.
- 3.5. The recommended approach is for the Council to operate the Little Bus service by modifying the existing contract with TSS. The approach would utilise the existing TSS fleet which currently provides home to school services at the start and end of the school day as part of the Council's statutory obligations.
- 3.6. At present, 2 of the 9 vehicles operating the Little Bus service also provide home to school transport for eligible pupils at the start and end of the school day. To provide further efficiencies and more journey opportunities for Little Bus passengers, the proposed approach would see the TSS fleet expanded to 9 vehicles to incorporate these 2 vehicles.
- 3.7. Currently, the TSS fleet is little used between school hours and this spare capacity can be used to provide the Little Bus service between the hours of 9:00am and 2:30pm. As the TSS fleet is already in place, it is expected that the revised arrangements for the Little Bus operation can commence from August 2019.
- 3.8. The recommended procurement approach has been determined following an Options Appraisal of potential options for procuring the Little Bus service

or a similar demand responsive dial a ride service. The expected benefits of the proposed approach are:

# 3.8.1. Increased passenger journey opportunities

- 3.8.1.1. The recommended approach provides a fleet of 9 vehicles compared to the fleet of 5 vehicles approved by Cabinet in November 2017. TSS would also make vehicles and drivers available to community groups on a commercial basis outside the Little Bus hours of operation.
- 3.8.1.2. The proposal also accords with the preferences of Little Bus members for how the service should operate. As summarised in Section 8, the consultation undertaken for the Supported Bus Service Review in the summer of 2017 showed a higher level of support amongst Little Bus members for operating the service with a greater number of vehicles between school hours, compared to an alternative proposal of operating fewer vehicles with longer operating hours. The proposed approach also mirrors the present demand for the Little Bus with the majority of trips in the morning and early afternoon.
- 3.8.1.3. It is estimated that the proposed approach could accommodate 83.4% of existing demand on Little Bus – 74.3% of trips at the current time and a further 9.1% of non-time dependent journeys which could be rescheduled. Capacity of the existing Little Bus service is however constrained by a number of very long term bookings with low vehicle occupancy, particularly in the Crewe area. The majority of these trips are for non-time dependent trips such as shopping and it is thus expected that all existing capacity can be met and some spare capacity created by rearranging and combining these bookings.
- 3.8.1.4. The additional capacity would be particularly used to provide additional journey opportunities for more essential journeys, such as to healthcare facilities, the consultation response with the highest level of agreement.

# 3.8.2. Efficient use of resources

3.8.2.1. In addition to providing additional capacity for passengers, the recommended procurement approach provides a more efficient use of existing resources.

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3.8.2.2. Based upon the proposal received from TSS and making allowances for one-off set-up costs such as scheduling software, additional vehicles, communications equipment and branding; a part-year net saving of £130k is estimated for 2019/20. A full year saving of £223k is estimated from 2020/21.

# 3.8.3. Modern Vehicle Fleet and Branding

- 3.8.3.1. The recommended approach will provide a modern minibus fleet with an average vehicle age of 2½ years. The vehicles are fully wheelchair accessible and are expected to meet the particular needs of Little Bus service-users. This compares favourably with the vehicles that are currently operating the service, which have an average age of approximately 12 years.
- 3.8.3.2. A further advantage of utilising the TSS fleet is that there is opportunity to brand the Little Bus service to ensure it is readily recognisable by passengers. During implementation of the proposed approach, TSS would engage with suitable graphic designers to prepare branding options.

# 4. Other Options Considered

- 4.1. As outlined in section 3, the Option Appraisal also considered the following options
  - 4.1.1. Tender through open market as a commercial proposition continuing with a dial a ride service which is procured from the open market through competitive tender as the Little Bus service was previously.
  - 4.1.2. Operate in-house (recommended) the dial a ride service would be operated through an amendment with the current Management Contract with Transport Service Solutions Ltd (TSS).
  - 4.1.3. Community transport operating the dial a ride service through funding community groups to provide local schemes.
  - 4.1.4. Withdrawal withdrawing the Little Bus service without replacement.
- 4.2. The above options have been scored against criteria as part of an Options Appraisal Report.

# 5. Background

5.1. The methodology for carrying out the Supported Local Bus Service Review was approved by Cabinet in February 2017 and included the development

of a robust evidence base. This evidence base was subsequently used to develop a 'Preferred Option' of changes to supported bus services.

- 5.2. The 'Preferred Option' included a proportional reduction in the funding for the Little Bus service which would reduce the number of vehicles operating the service from the present 9 to '4 or 5' depending on how the service operated (e.g. hours of operation).
- 5.3. In May 2017 Cabinet approved the 'Preferred Option' as the basis for a 10 week public consultation. The consultation was undertaken between 18<sup>th</sup> May and 26<sup>th</sup> July 2017. As well as the changes to scheduled bus services, the consultation sought feedback on how the Little Bus service should operate in the future. A summary of the consultation methods and results for the Little Bus service can be found in Section 8.
- 5.4. From the consultation feedback a set of adjustments and modifications were made to the proposals to better reflect the needs of residents as identified during the consultation. The revised proposals were approved by Cabinet in November 2017 and included the delaying of any reduction to the Little Bus service to account for any changes in demand from areas no longer served by a scheduled bus service.
- 5.5. Following procurement of the new scheduled bus network, the changes to supported bus services were made on 1<sup>st</sup> April 2018.
- 5.6. In the intervening one year period since the new supported bus network was introduced, demand for the Little Bus service has remained static. Key metrics for the service the number of eligible residents joining the service, the number of trips made and the number of refused trips have shown minimal changes since the introduction of the changes to scheduled bus services in April 2018.
- 5.7. The changes to the Little Bus service form the final part of the Supported Local Bus Service Review.

# 6. Implications of the Recommendations

# 6.1. Legal Implications

6.1.1. The Council has not operated a public facing bus service and, in order to do so, and to enable delivery via TSS (who manage bus services) TSS will no longer procure contracted services for Little Bus. Instead, the Council will provide the Little Bus services and immediately transfer provision out to TSS via its contract with the Council.

**OFFICIAL** 

- 6.1.2. TSS is a wholly-owned Council company and the delivery of these additional services can be directly awarded in this way via modification to the current contract (to enable TSS to operate a bus service for residents who qualify to use the Little Bus service).
- 6.1.3. The Equality Impact Assessments (EIA) completed as part of the consultation process have been updated and both assist in meeting the Council's equality duties and are available to be considered by Cabinet and to inform Cabinet's decision.
- 6.1.4. TUPE Regulations are likely to apply to the proposed transfer of the Little Bus service in-house and on to TSS. This means that D&G employees assigned to the Little Bus service will transfer to the Council and then to TSS on their current terms and conditions of employment. Due diligence will need to take place with D&G to establish the terms and conditions of those employees transferring and to ensure that any outstanding liabilities are paid by them prior to the transfer to the Council. The Council will need to provide information to D&G on any potential changes (Measures) that may affect their employees at the point of transfer.
- 6.1.5. There are legal obligations to inform and consult with employees under a TUPE transfer situation and a period of consultation should be factored into any timescales. The Council will comply with the statutory requirements.

# 6.2. Finance Implications

6.2.1. The financial implications of these recommendations for part of the savings identified for Little Bus in the MTFS.

# 6.3. Policy Implications

6.3.1. Implementation of the proposed changes to Little Bus services would contribute to all of the Outcomes stated in the Corporate Plan.

# 6.3 Equality Implications

6.3.1 An Equality Impact Assessment identifying the impacts of this proposal is included in the Appendices.

# 6.4 Human Resources Implications

6.4.1 Members of staff currently operating the Little Bus service may be available for TUPE employment rights transfer from the current operator. The employment rights of these members of staff would be

taken on by TSS and, by default, the Council. A period of consultation with affected staff members would also be required prior to any transfer.

6.4.2 The contractual terms and conditions of employment for individual members of staff would transfer and may result in additional costs for operating the service beyond the levels expected. Additional liabilities from the present operator may also be incurred during the transfer.

# 6.5 **Risk Management Implications**

6.5.1 A Risk Assessment and Mitigation Plan has been prepared and is available on request.

# 6.6 **Rural Communities Implications**

- 6.6.1 Cheshire East residents may qualify to use the Little Bus service if there is no scheduled bus service available, a situation more prevalent in rural areas.
- 6.6.2 The proposals will provide 9 vehicles to operate the Little Bus service, an increase from the 5 vehicles in the proposals approved by Cabinet in November 2017. It is expected that this increase in vehicles will provide residents living in rural areas additional opportunities to use the service.
- 6.6.3 The proposed approach to Little Bus services is considered to be consistent with the objectives of the Council's approved Rural Action Plan, as at Cabinet in March 2019.

# 6.7 Implications for Children & Young People/ Looked After Children

6.7.1 The proposal will see a change of operator for some children and young people whom the Council has a statutory responsibility to provide home to school transport for. A change of operator for home to school travel arrangements is relatively routine and would continue to see the Council fulfilling its statutory obligations.

# 6.8 **Public Health Implications**

- 6.8.1 The recommendations have no direct impact on public health. The Little Bus service can be used to access healthcare facilities, although data provided by the current operator shows only 1% of trips are for this journey purpose.
- 6.8.2 A decision to update Little Bus operations and enhance the coverage, quality and responsiveness of the service is expected to improve

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residents' access to health facilities and contribute to reduced social isolation amongst residents with no access to scheduled bus services.

6.8.3 As identified in the November 2017 Cabinet Report, respondents to the consultation identified a number of social benefits from bus services, including the Little Bus service, with these services in some instances being the only opportunity to meet with other people.

# 7 Ward Members Affected

7.1 All Wards and all ward members.

# 8 Consultation & Engagement

- 8.1 Following approval by Cabinet in May 2017, a 10-week public consultation was held on the proposals for scheduled bus services and the Little Bus between 18<sup>th</sup> May and 26<sup>th</sup> July 2017.
- 8.2 The public consultation used a variety of methods to engage with members of the public and other stakeholders with distribution methods included posting the consultation documentation to all members of the Little Bus service that were registered at the time.
- 8.3 In total 3,959 responses were received on the consultation including 491 from respondents identifying themselves to be members of the Little Bus service. In addition approximately 600 members of the public attended 'drop in sessions' where members of staff were available to discuss the proposals.
- 8.4 For the Little Bus service, the consultation questions included asking respondents for their views on how the Little Bus service should operate in the future with a fleet size of '4 or 5 vehicles' dependent on factors such as the hours of operation.
- 8.5 Amongst the key questions respondents were asked to rate 6 options on a 1 (disagree strongly) to 5 (agree strongly) scale on how to manage the Little Bus service in the future. The results for respondents identifying themselves as Little Bus members and non-Little Bus members are shown in Figures 1 and 2.

Figure 1 – How much do you agree, or disagree, with each of the options for the Little Bus Service? (Little Bus members only)



Figure 2 – How much do you agree, or disagree, with each of the options for the Little Bus Service? (Non-Little Bus members only)

Figure 8: How much do you agree, or disagree, with each of the options for the Little Bus service? NON-MEMBERS ONLY						
Pre-booked essential journeys should be prioritised	47	7%	18% <mark>7%</mark>	28%		
A charge should be applied for concessionary pass holders	29%	23%	21%	28%		
Operate 4 vehicles between 09:30 and 14:30 and between 16:00 and 17:00	27%	31%	<mark>10%</mark>	32%		
Operate 5 vehicles between 09:30 and 14:30	22%	31%	13%	33%		
Serve different parts of the borough on different days	19%	29%	21%	31%		
Operate on a first come first served basis	19%	33%	19%	29%		
Membership should be limited to people with more severe mobility contraints	19%	23%	31%	27%		
Agree Neither agr	ee nor disag	gree 📒 Dis	agree	Not answered		
Number of valid responses = 2,727						

- 8.6 As noted previously in this report, the top two preferred options prioritising pre-booked essential journeys and having a higher number of vehicles available across a shorter part of the day are incorporated in the recommended proposal.
- 8.7 The full Consultation Summary Report, can be seen on the following weblink:

https://moderngov.cheshireeast.gov.uk/documents/s59534/Bus%20Service%20Revi ew%20-%20appendix.pdf

#### 9 Access to Information

9.1 The background papers for the proposals are available by contacting the report author.

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# **10 Contact Information**

- 10.1 Any questions relating to this report should be directed to the following officer:
  - Name:Richard HibbertJob Title:Interim Head of TransportEmail:Richard.hibbert@cheshireeast.gov.uk

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# EQUALITY IMPACT ASSESSMENT

TITLE: Little Bus / Flexible Transport

# **VERSION CONTROL**

Date	Version	Author	Description of Changes
4/3/19	1.0	RM	-



# CHESHIRE EAST COUNCIL - EQUALITY IMPACT ASSESSMENT

Stage 1 Description: Fact finding (about your policy / service / service

Department	Strategic Highway	S.	Lead officer responsible for assessment		RM		
Service	Transport		Other members o assessment	f team undertaking	DT		-
Date	4 <sup>th</sup> March 2019		Version		1.0		1
Type of document (mark as appropriate)				Policy			
Is this a new/ existing/ revision of an existing document (please mark as appropriate)					Re	vision	Page
Title and subject of the impact assessment (include a brief description of the aims, outcomes, operational issues as appropriate and how it fits in with the wider aims of the organisation) Please attach a copy of the strategy/ plan/ function/ policy/ procedure/ service	<ul> <li>includes funding a fl</li> <li>The Council has been series of changes were series of changes were the proposals approximation plate any changes in demonstratic.</li> <li>The Council has also provide better opportion of the recommended sector provide better opportion for the sector of th</li></ul>	lexible transport services en carrying out a revi- ere made to scheduled oved by Cabinet in Ne e number of vehicles ns for the revisions to hand. During this inte o been considering all ortunities for passenge approach is for the op t Service Solutions Lt vices at the start and used between school	ce (dial a ride) known a ew of supported bus d bus services across th ovember 2017 include operating the service scheduled services to rvening 'settling in' per ternative options for t ers and greater value for peration of the Little B d (TSS). The approach end of the school day	ecessary bus services the as Little Bus. services and, following of the borough in April 2018 ed changes to the Little of from 9 to 5. This change of provide additional capa eriod demand for the Little the delivery of a Little Bus service to be operate of the council Bus service to be operate of the would utilise the exist of as part of the Council's capacity can be used to	Cabinet approval in Bus service, which was however de city in the Little Bu ttle Bus service has us service, particula de through the Cou ing TSS fleet which s statutory obligati	n November 2017, a were anticipated to elayed as part of the s service to cater for s however remained arly options that will ncil's wholly owned h currently provides ons. The TSS fleet is	54

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Who are the main stakeholders and have they been engaged with? (e.g. general public, employees, Councillors, partners, specific audiences, residents)	<ul> <li>The main stakeholders will be registered members of the Little Bus service who use the service. In addition the following stakeholders have also been identified:</li> <li>Cheshire East tax payers;</li> <li>Community &amp; volunteer groups;</li> <li>Members;</li> <li>Schools and educational establishments;</li> <li>Bus operators;</li> <li>Town and Parish Councils; and</li> <li>Partner organisations and volunteers;</li> </ul>	
What consultation method(s) did you use?	<ul> <li>Following approval of the Consulted Network by Cabinet in May 2017, the Council carried out a public consultation on the proposals for 10 weeks from 18<sup>th</sup> May until Wednesday 26<sup>th</sup> July 2017. The consultation proposals included reducing the Little Bus service to '4 or 5 vehicles' and provided options on the ways the service could be operated in the future.</li> <li>The consultation period allowed residents to comment on the Consulted Network in a number of ways including:         <ul> <li>Completion of a paper or electronic survey with a supporting information booklet setting out the proposals;</li> </ul> </li> </ul>	
	<ul> <li>Attending staffed events which were organised across the borough in the 11 key service centres and principle towns. Two additional staffed events were also organised at Disley and Rode Heath. The staffed events also gave residents the option to discuss the proposals, find out more information, or have assistance in completing a survey form;</li> <li>Email; and</li> <li>Focus Groups with disability groups.</li> </ul>	
	Key stakeholders and other groups were notified of the consultation including which could be impacted disproportionately or have a different outcome as a result of implementing the proposals. The proposal booklet, accompanying paper based questionnaire and a freepost return envelope were posted to all registered Little Bus users.	
	Full details of the consultation are provided in the Consultation Summary Report which is included as an Appendix to the Cabinet Report published in November 2017.	
	In total 3,959 consultation responses were received.	



Stage 2 Initial Screening	
Who is affected and what evidence have you considered to arrive at this analysis? (This may or may not include the stakeholders listed above)	<ul> <li>Effects are likely to be limited to members of the Little Bus scheme. Membership of the scheme is limited to Cheshire East residents qualifying on one of the following grounds:         <ul> <li>Qualifying for disabled persons concessionary pass</li> <li>Deemed too far to walk to the nearest bus stop (no threshold)</li> <li>Over 80 years of age even if no registered disability</li> </ul> </li> </ul>
Who is intended to benefit and how?	<ul> <li>Approximately 700 individuals used the service in the last year.</li> <li>Usage of the service can be difficult at present with long standing block-bookings reducing the capacity to provide for new journeys. The new arrangements will allow these journeys to be retimed with a passengers grouped together and will allow registered members to continue to be able to reach key services.</li> <li>As noted previously, the proposed network is targeted to make a saving from the Little Bus service from 19/20 which would be of benefit to Cheshire East taxpayers.</li> </ul>
Could there be a different impact or outcome for some groups?	The vast majority of Little Bus members qualify on age or disability grounds, impacts are therefore higher for these groups as identified in the consultation outlined previously.
Does it include making decisions based on individual characteristics, needs or circumstances?	No
Are relations between different groups or communities likely to be affected? (eg will it favour one particular group or deny opportunities for others?)	No
Is there any specific targeted action to promote equality? Is there a history of unequal outcomes (do you have enough evidence to prove otherwise)?	The review is retain and improve the efficiency of the Little Bus service. A high proportion of Little Bus passengers are older people and/or have a life long limiting illness or disability. The effect on these groups is considered below.



Age	Y		Marriage & civil partnership	N		Religion & belief		N
Disability	Y		Pregnancy & maternity	N		Sex		
Gender reassignment		N	Race	N		Sexual orientation		N
			ir findings? (quantitative and qualitat document, i.e., graphs, tables, charts	ive) Please provid	ea	additional information that		ultation/ vement d out
							Yes	No
<b>ge</b> The vast majority of Little Bus passengers are older people. Further impacts are set out in Consultation Report presented to Cabinet in Nov 2017.				Yes				
Disability Residents are eligible to join the Little Bus scheme on disability grounds. As set out in Consultation Report presented to Cabinet in Nov 2017.				Yes				
Gender reassignment			No known particular effects on this group				No	
Marriage & civil partnership	partnership     No known particular effects on this group				No			
Pregnancy & maternity			No known particular effects on this group				No	
Race			No known particular effects on this group				No	
Religion & belief			No known particular effects on this grou	р				No
Sex			No known particular effects on this group				No	
Sexual orientation			No known particular effects on this group				No	
Proceed to full impact assessr	nent?		Yes			Date 4/3/19		



Lead officer sign off	RM	Date	4/3/19
Head of service sign off	RH	Date	5/3/19
_			

If yes, please proceed to Stage 3. If no, please publish the initial screening as part of the suite of documents relating to this issue





# Stage 3 Identifying impacts and evidence

This section identifies if there are impacts on equality, diversity and cohesion, what evidence there is to support the conclusion and what further action is needed

Protected characteristics	Is the policy (function etc) likely to have an adverse impact on any of the groups? Please include evidence (qualitative & quantitative) and consultations List what negative impacts were recorded in Stage 1 (Initial Assessment).	Are there any positive impacts of the policy (function etc) on any of the groups? Please include evidence (qualitative & quantitative) and consultations List what positive impacts were recorded in Stage 1 (Initial Assessment).	Please rate the impact taking into account any measures already in place to reduce the impacts identified <i>High:</i> Significant potential impact; history of complaints; no mitigating measures in place; need for consultation <i>Medium:</i> Some potential impact; some mitigating measures in place, lack of evidence to show effectiveness of measures <i>Low:</i> Little/no identified impacts; heavily legislation-led; limited public facing aspect	Further action (only an outline needs to be included here. A full action plan can be included at Section 4) Once you have assessed the impact of a policy/service, it is important to identify options and alternatives to reduce or eliminate any negative impact. Options considered could be adapting the policy or service, changing the way in which it is implemented or introducing balancing measures to reduce any negative impact. When considering each option you should think about how it will reduce any negative impact, how it might impact on other groups and how it might impact on relationships between groups and overall issues around community cohesion. You should clearly demonstrate how you have considered various options and the impact of these. You must have a detailed rationale behind decisions and a justification for those alternatives that have not been accepted.
Age	<ul> <li>The majority of Little Bus users are older residents. A review of all members using the service within the last year has shown that 91% of known members are aged 60 and over.</li> <li>The proposals may affect existing journey patterns with a number of long term bookings affecting the</li> </ul>	The proposals will retime a number of long term bookings which make the current operation of the service inefficient. This is likely to realise greater journey opportunities.	Medium	Number of journey refusals to be monitored.

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	efficiency of the service. The majority				
	of trips (59%) using the service do so				
	for shopping purposes with these trips				
	assumed to be able to be retimed.				
	The journey timings to the 30% of				
	trips to adult social day care centres				
	may not be as flexible. It is however				
	estimated that 83% of journeys could				
	still be provided with the remaining				
	journeys needing to be retimed.				
	The consultation highlighted concern				
	that the proposals to reduce to 4 or 5				a U
	Little Bus vehicles may leave them				Page
	isolated, however the current				
	proposals will provide further journey				60
	opportunities.				
Disability	Residents can qualify to use the Little	The proposals will retime a	Medium	Number of journey refusals to	-
	bus service on the ground of	number of long term bookings		be monitored.	
	disability. 77% of trips are made by	which make the current			
	passengers who are identified as	operation of the service			
	ambulant (able to board the vehicle i	inefficient. This is likely to			
	themselves), with 17% requiring	realise greater journey			
		opportunities.			
	by passengers in a wheelchair.				
	The proposals may affect existing				
	journey patterns with a number of				
	long term bookings affecting the				
	efficiency of the service. The majority				



	of trips (59%) using the service do so for shopping purposes with these trips assumed to be able to be retimed. The journey timings to the 30% of trips to adult social day care centres may not be as flexible. It is however		
	estimated that 83% of journeys could still be provided with the remaining journeys needing to be retimed.		
	The consultation highlighted concern that the proposals to reduce to 4 or 5 Little Bus vehicles may leave them isolated, however the current proposals will provide further journey opportunities.		Page 61
Gender reassignment	This policy is not expected to have any greater impact on this group than it does on the general public.		-
Marriage & civil partnership	This policy is not expected to have any greater impact on this group than it does on the general public.		-
Pregnancy and maternity	This policy is not expected to have any greater impact on this group than it does on the general public.		-
Race	This policy is not expected to have any greater impact on this group than it		-



	does on the general public.				
Religion & belief	This policy is not expected to have any greater impact on this group than it does on the general public.				
Sex	This policy is not expected to have any greater impact on this group than it does on the general public.				
Sexual orientation	This policy is not expected to have any greater impact on this group than it does on the general public.	None	None	None مع that the partner organisation	
Is this change due to be carried out wholly or partly by other providers? If yes, please indicate how you have ensured that the partner organisation complies with equality legislation (e.g. tendering, awards process, contract, monitoring and performance measures)					



## Stage 4 Review and Conclusion

## Summary: provide a brief overview including impact, changes, improvement, any gaps in evidence and additional data that is needed

The consultation carried out in November 2017 highlighted that 76% of respondents stated that they do not have alternative transport available if they could not use their bus route. The consultation also outlined that 491 of the consultation respondents were members of Little Bus. Of which, a large proportion (89%) had no alternative means of transport available to them if they could not use Little Bus. Reducing the number of Little Bus vehicles could therefore have a large negative impact on those who rely on this service

Specific actions to be taken to reduce, justify	How will this be monitored?	Officer responsible	Target date	
or remove any adverse impacts				
Monitoring of the Little Bus service in order to	Management information of the Little Bus service	RM / DT	Monthly following	
determine changes in demand and any increases to			implementation	
the number of refused trips.				Page
				_je
				တ
Please provide details and link to full action	To be monitored through TSS Management Information	ation		
plan for actions				
When will this assessment be reviewed?	Prior to implementation			
Are there any additional assessments that	No			
need to be undertaken in relation to this				
assessment?				
Lead officer sign off	RM	Date	4/3/19	
Head of service sign off	RH	Date	4/3/19	



Please publish this completed EIA form on the relevant section of the Cheshire East website

# Agenda Item 9



Working for a brighter futures together

# **Environment and Regeneration Overview and Scrutiny**

Date of Meeting: 15 July 2019

**Report Title:** Macclesfield Town Centre Regeneration – Strategic Framework and Future Programme

**Portfolio Holder:** Jo Wise – Strategic Regeneration Manager (North)

Senior Officer: Frank Jordan – Executive Director - Place

# 1. Report Summary

1.1. This report provides an update on the development of a Strategic Regeneration Framework (SRF) for Macclesfield town centre, outlines the outcome of a public consultation exercise on the draft document, and requests consideration of the recommended final draft version prior to the document being taken to Cabinet.

# 2. Recommendation/s

That the Committee:

- 2.1 Review the draft Strategic Regeneration Framework for Macclesfield Town Centre and the associated Reports on Consultation.
- 2.2 Provide feedback for the Portfolio Holder for Environment and Regeneration to consider prior to the document being taken to Cabinet for formal consideration and approval.

# 3. Reasons for Recommendation/s

- 3.1. The attached Strategic Regeneration Framework has been developed by external consultants to provide clear direction for the delivery of the regeneration ambitions for Macclesfield Town Centre set out in the adopted Local Plan.
- 3.2. It has been refined by the consultant team to take account of views raised in a 4 week public consultation which ran from 13<sup>th</sup> February to 13<sup>th</sup> March 2019.

3.3. It is intended that the final SRF be recommended to Cabinet for approval alongside recommended actions to progress the delivery of priority projects stemming from the SRF in September 2019.

# 4. Other Options Considered

- 4.1 There is no statutory requirement for Local Authorities to produce Strategic Regeneration Frameworks. However, the need for an SRF is outlined in Section 5 of this report.
- 4.2 Proceeding with no specific Regeneration Strategy for the town centre has been considered but this is likely to result in:
  - 4.2.1 Attempts to secure external funding being undermined;
  - 4.2.2 Promotion of uncoordinated proposals which fail to create potential synergy and at worse are contradictory and counterproductive;
  - 4.2.3 Residents, businesses, developers and potential investors lacking confidence in the Council's commitment to support the regeneration of the town centre;
  - 4.2.4 Potential opportunities for growth, including those associated with HS2, remaining unrealised.

# 5. Background

- 5.1 Macclesfield is one of the two recognised 'Principal Towns' in the Borough as set out in the adopted Cheshire East Local Plan Strategy of 2017 (CELPS). Macclesfield is the principal centre serving the north of the Borough, whilst its counterpart Crewe is the principal centre serving the south. Crewe and Macclesfield, as the borough's two Principal Town's, are key to the Council's aspirations for growth and prosperity and the success of the borough is dependent on the success of both these centres.
- 5.2 The Local Plan recognises the opportunities Macclesfield presents for supporting Council strategic priorities. Central Macclesfield is identified in the Local Plan (LPS 12), as a location where the Council will look to maximise opportunities for improvement and regeneration through a range of mechanisms including:
  - Supporting or delivering new dwellings, in-centre retail and leisure development, offices, restaurants, cafes, and an enhanced cultural offer;
  - Improving highways and pedestrian and cycle links;
  - Ensuring appropriate car parking;
  - Improving the public realm and green infrastructure;
  - Promoting local markets;
  - Maximising opportunities to bring disused and underused buildings back into use.

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- 5.3 Furthermore the Local Plan states that, inter alia:
  - The retail and leisure sectors must be strengthened with a focus on quality and variety;
  - There are numerous opportunities to rationalise and consolidate existing car parks to unlock regeneration opportunities;
  - The area around the station in particular offers significant opportunity to create a hub of activity with commercial, residential and leisure development;
  - Land to the north of the retail core (around Jordangate) would benefit from enlivening via small scale development and reintegration with the town centre;
  - Sensitive infill residential development is appropriate around the historic centre and there must be a focus on offering a mix of residential accommodation;
  - There are opportunities to deliver high quality public open space throughout the town centre, including at Park Green.
- 5.4 Macclesfield town centre the commercial, retail, social and cultural heart of the town, faces a number of challenges. Being outside the top 100 towns, but large enough to have historically attracted multiple retailers, it has suffered as these have reduced their high street presence.
- 5.5 The town centre is a source of concern to many local stakeholders. In 2011, in the early stages of the development of the CELPS, the 'Place Shaping Survey' was undertaken to gather local stakeholder's views on local development priorities. This survey identified the town centre as local people's number one priority for improvement. More recent stakeholder engagement suggests the town centre remains a key priority for local stakeholders today. This is not just local residents. Businesses critical to the economy, such as AstraZeneca and Alderley Park Ltd, have highlighted that the talented young professionals they need to attract for their businesses to thrive, look to live in locations with aspirational town centres.
- 5.6 Taking into account the above, the importance of prioritising the regeneration of Macclesfield town centre to fulfill its potential is clear.
- 5.7 Whilst the issues the centre is currently facing and the need to address these and deliver on the ambitions set out in the Local Plan are generally understood, an agreed strategy to unlock the potential is needed. Clearly, not all concerns raised can realistically be tackled at the local level business rates set by the central government for example are outside the Council's control. Additionally, even at the local level, many factors contributing to town centre health are in the hands of other local stakeholders rents charged on private properties for example are not something the Council can control. To have maximum impact on the town centre it is therefore important to both focus effort on the things that can be changed at the local level, and to try to work collaboratively with other stakeholders who can impact on factors which the Council cannot.

- 5.8 In an effort to identify the best strategy for the town centre the Council has sought external expert advice from a multi-disciplinary team. A team were found with experience in developing regeneration strategies in other areas. The lead consultants, Cushman and Wakefield for example, advised Trafford Council in developing their strategy for Altrincham Town Centre.
- 5.9 The consultant team were commissioned to develop an initial draft Framework which:
  - Took account of local stakeholders views;
  - Ensured 'strategic fit' with existing key strategies and policy documents such as LPS12 of the Local Plan (CELPS);
  - Was evidence based;
  - Sought to enable opportunities which might arise from HS2 to be realised;
  - Drew on the professional expertise, knowledge and experience of the team to ensure realism and deliverability; and,
  - Was sufficiently flexible to allow responsiveness to ever changing market conditions and new emerging opportunities.
- 5.10 The consultant team began development of a Strategic Regeneration Framework (SRF) by undertaking a desk top analysis of the wealth of existing policy and strategy relevant to the town centre. This encompassed not just developing a clear understanding of the planning policy context but also other relevant strategies such as the Macclesfield Heritage and Culture Strategy, the Cheshire East Housing Strategy and the Macclesfield Public Realm Strategy. The consultant team then proceeded to develop an understanding of local stakeholders views commencing with reviewing all the responses submitted in response to a public consultation undertaken in 2017 on a draft 5 year regeneration plan 'There's no Place like Macclesfield'. Building on this they then sought additional focused stakeholder input from a limited number of selected stakeholders with experience in a variety of sectors. Drawing on their extensive professional knowledge, the consultant team then developed a 'Consultation Draft Strategic Regeneration Framework' for public consultation purposes.
- 5.11 On 31<sup>st</sup> January 2019, the Portfolio Holder for Housing, Planning and Regeneration approved the document for public consultation. A public consultation subsequently followed, launched with significant local publicity including press notice, media release, posters erected around the town centre, information banners installed in the Macclesfield Grosvenor Centre, sharing of the documentation and media material with local organisations, email to 1,100 members of the Cheshire East Digital Influence Panel in surrounding wards, officer visits to Macclesfield College, Kings School and Cheshire Eye Society, an entry in the 'In Focus' section of the Council's homepage, and the running of a Saturday drop in event in the town centre. The public consultation ran from 13<sup>th</sup> February to 13<sup>th</sup> March 2019. Fuller details of the process undertaken to engage stakeholders and in running the public consultation are set out in the Statement of Consultation at **Appendix A**.

- 5.12 The public consultation resulted in the submission of 264 responses. Respondents were asked a series of closed questions to understand views around a draft vision, draft objectives, draft aspirations for identified character areas, to understand which of those areas stakeholders regard as priority for regeneration, and to gain feedback on provisional actions and a draft illustrative framework. The consultation also allowed opportunity for more open feedback, for example suggestions for additional ideas and issues for consideration by the consultant team. A brief overview of some of the key findings from the consultation is given below at 5.13 - 5.19.
- 5.13 Respondents were asked how strongly they agreed or disagreed with the following **draft** vision for the town centre:

# Macclesfield - a town that celebrates its quirkiness. Green, creative and connected. A home to innovators, entrepreneurs and independents. Thriving, diverse, distinctive and inclusive. Rich in heritage and culture, with outstanding employment opportunities and nestled in stunning countryside.

5.15 Eight **draft** objectives for the town centre were set out and respondents were asked to rank these in order of priority. The following list orders those objectives as ranked by respondents from most to least important.

good vision for the town centre, with just 12% in disagreement.

- **1.** Enhance the town centre environment making it greener, more distinctive and a celebration of local creativity.
- **2.** Cherish historic buildings and repurpose underutilised assets to diversify our offer and attract a wide range of occupiers to the town.
- 3. Grow and diversify the leisure and evening economy to balance the existing retail dominated central offer and attract a wider audience and support new resident desires. Encourage people to spend more time and money in the town. Building upon our existing impressive events calendar.
- **4. Support economic growth aspirations** our strategic location makes Macclesfield a great base for small and medium sized businesses to co-locate and collaborate with each other and the world class businesses in our hinterland.
- 5. Raise aspirations and change perceptions get better at promoting all that the town has to offer and encourage new entrants to invest
- 6. Harness distinctiveness make better use of our assets such as town and country, rivers and canals, Georgian architecture. Provide reasons, services and experiences that can only be found in Macclesfield.
- **7. Grow the town centre population** building the right residential accommodation to attract and sustain a diverse community
- 8. Make more of connectivity to attract residents, workers and visitors who want a base from which to access our local world class businesses as well as those who want access to the Peak District, London and Manchester. Capitalise on strategic opportunities such as HS2 to unlock and accelerate growth.

5.16 A number of character areas were identified within the town centre and respondents asked to rank these areas in priority order for regeneration, and to consider whether they agreed with suggested aspirations for each area. The location of those character areas is set out in the plan overleaf. The **draft** aspirations for each area, the percentage of respondents agreeing with those suggested aspirations, and how residents ranked those areas as priorities for regeneration is set out below.



# 5.16.1 Chestergate & Historic Heart

Ranked 1<sup>st</sup> priority for regeneration by consultation respondents.

Character area draft aspirations:

- a) Enhancing what is already there through refurbishment and re-use of historic buildings, including conversion and reutilisation of upper floors for apartments.
- b) Promoting and supporting independent retail and café businesses which make Macclesfield distinctive, to encourage further investment in independent businesses particularly those that extend the evening and cultural economy and dwell time.
- c) Market Place should continue to be the heart of the town centre and opportunities for further culture and event activities in this location explored.

Agreement with aspirations: 87%.

# 5.16.2 Retail Core

Ranked joint 2<sup>nd</sup> priority for regeneration by consultation respondents.

Character area draft aspirations:

- a) Continuing to function as the main retail core, but recognising that consolidation of retail and reuse of existing units and voids for alternative uses such as food and drink and introduction of residential on upper floors or via conversion of buildings on the periphery will enhance this offer.
- b) Enhancing legibility along key routes via reducing car dominance, enhancing cycling and pedestrian movement and improved way finding and signage.
- c) Improving the physical environment to ensure the area is more appealing to town centre users, for example providing more attractive public realm, greening, and shop front improvements to transform the look and feel of the area.
- d) Unlocking development potential on Exchange Street Car Park and creating new open space to enhance the setting of the Sunday School, if possible.

Agreement with aspirations: 74%

#### 5.16.3 Station Gateway
Ranked joint 2<sup>nd</sup> priority for regeneration by consultation respondents.

Character area draft aspirations:

- a) Rationalisation and consolidation of the existing proliferation of surface parking with decked or multi-storey provision explored, either in existing car parks or other alternative locations in this locality, to unlock opportunities in this area as a focus for leisure whilst ensuring adequate parking remains.
- b) Exploring potential mechanism to provide a plaza at Waters Green, reinstating public green space and creating opportunities for events and uses to support the evening economy.

Agreement with aspirations: 76%

#### 5.16.4 Sunderland Street & Silk Quarter

Ranked 4<sup>th</sup> priority for regeneration by consultation respondents

Character area draft aspirations:

- a) To grow a vibrant mixed use area incorporating residential, boutique retail, employment, leisure and evening/night time economy uses characterised by distinctive independents.
- b) To reutilise heritage buildings and include references to the areas rich past within the silk trade in modern uses.
- c) To seek to reduce the volume of traffic on Sunderland Street redirecting, unnecessary traffic onto the Silk Road if possible.
- d) To take opportunities to open the River Bollin when new development presents these.

Agreement with aspirations: 81%

#### 5.16.5 Churchill Way Boulevard

Ranked 5th priority for regeneration by consultation respondents.

Character area draft aspirations:

a) Creating a greener 'boulevard' with reduced car dominance, greater pedestrian priority at junctions, and improved legibility and wayfinding, to enhance first impressions on this primary route.

- b) Supporting new residential infill development to boost in town living opportunities whilst enhancing the 'broken' frontage to Churchill Way.
- c) Consolidation of existing parking in this area, considering options such as decking on Duke Street car park.

Agreement with aspirations: 74%

#### 5.16.6 Jordangate West and East

Ranked 6<sup>th</sup> priority for regeneration by consultation respondents.

Character area draft aspirations:

- a) Enhancement of parking facilities in Jordangate car park, public realm, signage and infill development along the Jordangate axis.
- b) Continued predominance of employment uses to the west of Jordangate, with refurbishment of existing property, and if viable new development for employment uses.
- c) The development of a residential area to the east of Jordangate should the existing employment uses become surplus to requirements.

Agreement with aspirations: 74%

- 5.17 The draft SRF further sets out a **draft** Illustrative Framework, seeking to demonstrate how the SRF could manifest physically. Together with the character area aspirations, this Illustrative Framework identifies key locations within the town centre where public realm enhancements, pedestrian crossing improvements, а different approach to pedestrian/vehicle integration, and enhanced linkages should be pursued and progressed as resources allow. This plan also identifies sites where there is potential for improvement in the built form when new development comes forward and those Council owned car parks which offer potential for providing intensified/modernised parking alongside new development in line with the development principles set out in the Local Plan at LPS 12.
- 5.18 As part of the public consultation respondents were asked to identify their level of agreement with a range of potential interventions in the physical environment and connectivity of the town centre. Responses to all suggestions were broadly supportive with between 73% and 90% of those respondents answering this question being in strong agreement or tending to agree as set out below in order of agreement achieved:

Spatial ambition %	in agreement
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Green space and planting	90%
Public realm	85%
Optimising the topography	82%
Improved pedestrian crossings	82%
Enhanced existing linkages	80%
Car Park rationalisation	79%
Potential new linkages	73%

- 5.19 Following the close of the public consultation, the consultant team took a period of several weeks to review individually each of the 264 responses received. They considered all issues raised and reviewed whether changes should be made to the draft SRF weighing the points made in representations against the context of all other responses as well as the wider policy and strategy context and drawing on the professional expertise of the team. A report provided by the consultants, sets out the issues raised by the consultation and the changes they have made to the draft document in response. This is set out for Members consideration at **Appendix B** and should be taken into account alongside the verbatim responses to the consultation available to view <u>here</u>.
- 5.20 Changes made to the draft document following the public consultation are set out below although this list is by no means exhaustive.
  - 5.20.1 Changes to the vision to make reference to the importance of the town centre as a place for the community to socialise and the desire to see the past cherished whilst a sustainable future is embraced.
  - 5.20.2 Changes to the draft objectives to place greater emphasis on the importance of cultural as well as food and drink uses in the town centre, the importance of ensuring the town centre offer is distinctive, and to reflect the emphasis placed by many respondents on improving the public realm, on sustainability, and on greening the town centre.
  - 5.20.3 An additional objective has been added to enhance the retail offer with an emphasis on improved quality, independents and diversity rather than quantum.
  - 5.20.4 Clearer reference in the aspirations for the Station Gateway to the need to ensure sensitivity to the views and character in this area, to make clearer references to aspirations to reduce vehicles in this area and to clarify that development here would not be solely focused on leisure but would seek to provide a hub of business, residential and leisure activity aligned to the Local Plan.
  - 5.20.5 More specific reference to aspirations to enhance the public realm and character of the retail core and removal of suggestions that Exchange Street car park could be a good location for development, in recognition of the responses from the consultation regarding the

importance of this particular car park to those using major stores such as Tesco, M&S and Iceland in preference to out of town destinations.

- 5.20.6 Further explanation of the aspiration to reduce traffic in the Sunderland Street locality to make it clearer the suggestion is not to completely remove vehicles.
- 5.20.7 Specific reference to an action to undertake a comprehensive parking strategy which considers the utilization, location, quality and cost of parking across the town as well as residents permits, and disabled parking.
- 5.20.8 Specific reference to Christ Church, to recognise its importance as a heritage asset which needs to be conserved and an asset which could help support town centre regeneration, although it lies slightly outside the area of focus of the Framework.
- 5.20.9 Specific reference to a suggestion to explore the development of a 'green plan' to bring together various aspirations for the public realm.
- 5.21 The consultants suggested post consultation version of the Strategic Regeneration Framework, is set out at **Appendix C**. Officers are still working through this document and it is possible it may be slightly revised prior to presentation to Cabinet.
- **5.22** Before agreeing to approve this document Cabinet will be asked to particularly consider the final recommendations of the consultant team with regard to developing a refreshed regeneration programme for Macclesfield Town Centre.
- **5.23** Recommended Strategic Actions are set out on page 43 of the draft SRF. The consultants are very clear that these should not be viewed as a 'to do' list for the Council and that the Council will simply not be able to deliver these strategic actions without the support of numerous stakeholders. The strategic actions should therefore be viewed as a guide to all those wishing to contribute to driving forward the regeneration of the town centre, including public, private, community and voluntary organisations.
- 5.24 The consultants will additionally be providing a Delivery Plan to provide a 'route map' forward for all those stakeholders wishing to collaboratively progress town centre regeneration. This draft Delivery Plan, attached as **Appendix D**, sets out recommendations on governance and delivery structures, identification of priority actions, recommendations on communication and engagement, potential sources of funding to support delivery, recommendations on monitoring and evaluation to measure success, and consideration of risk to the successful delivery of the SRF and how this could be mitigated.
- 5.25 The Delivery Plan advises that successful delivery of the SRF will require Cheshire East to lead and identifies potential roles and responsibilities that

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the Council could take in this respect including:

- 5.25.1 <u>Setting a clear vision and driving the agenda</u> having worked up the SRF, the team advise that Cheshire East now both drive the overall direction of travel for all stakeholders but also focus on action on the ground, developing key projects including public realm improvements and new development on Council owned land.
- 5.25.2 <u>Land Assembly</u> Giving consideration to whether the Council or its partners such as Homes England should acquire sites or buildings in order to be able to unlock a larger opportunity or to tackle an existing eyesore that is distracting from the town centre
- 5.25.3 <u>Site Preparation</u> Recognising that if sites are to be brought forward additional works may be required such as demolition, acquisition, relocation of tenants, land reclamation, due diligence and gaining planning permission
- 5.25.4 <u>Seeking Funding</u> Establishing appropriate resources to support the implementation of the projects. This will include fronting bids for funding and lobbying as has already commenced with recent bids being submitted for both Future High Street Funding and High Street Heritage Action Zone funds.
- 5.25.5 Engagement and lobbying Local, regional and national lobbying by Cheshire East Council to raise the profile of Macclesfield and its potential. This will be in both the public and private sector. The importance of harnessing the passion of the local community is also recognised and ongoing engagement with all stakeholders to keep them update on what's happening in Macclesfield suggested including a programme to launch the actions that the Council is going to take to support delivery of the SRF to local residential, businesses and developers/investors.
- 5.25.6 Working with the private sector To support them to deliver proposals which align with the agreed SRF. This could include efficient consideration of planning applications, joint funding bids, support engagement with key partners such as Homes England or Historic England. It could also include targeting developers to promote opportunities they could get involved in as well as seeking partners to support delivery on site in the Council's ownership
- 5.25.7 <u>Bidding for resources</u> The Council has already started to bid for sources of funding to support the delivery of the SRF. A bid was made to the Future High Street Fund in March 2019. As other potential sources of funding arise the consultants recommend the Council continue to consider opportunities where Macclesfield meets the criteria.
- 5.26 Additionally the Delivery Plan sets out additional approaches which have been successful in other area and should also be considered by the Council in moving forward in Macclesfield:

- 5.26.1 <u>Identified 'go-to' person for the town centre</u> the person would be known by developers and investors as someone to engage with when the identify opportunities and then they could point interested parties to the right person within the Council or external partners in order to progress their ideas efficiently. This would demonstrate that Macclesfield not only has a vision, but it is a place to do business. This would clearly have revenue implications but is flagged for consideration.
- 5.26.2 Establishment of delivery team made up of representatives from key departments who would meet on a regular basis to discuss progress and unlock barriers to progress. Consideration could be given as to whether a series of working groups need to be established to drive delivery and maintain momentum, or whether existing groups can take responsibility for the tasks. Clear outcomes for the groups would be required and timescales.
- 5.26.3 <u>Creation of a place-led/project based action group</u> recognising the benefits of joint working between the public and private sector. This could draw upon some of the partners who are already active in the town and have supported the preparation of the SRF.
- 5.27 The Delivery Plan further outlines some of specific partners the Council should seek to maintain regular dialogue with to help realise the vision for the area including: Homes England, Cheshire and Warrington LEP, Historic England, developers, private sector partners with interests in the areas such as Eskmuir, Arighi Bianchi and Astra Zeneca, Macclesfield Town Council, and local groups such as Silk Heritage Trust and Make it Macclesfield.
- 5.28 Having set out details of many actions which should be considered, both by the Council and other stakeholders, the Delivery Plan then recommends a number of priority next steps to move the delivery of the SRF forward. These are specifically identified below to ensure Members are clear on next steps to be taken, assuming the recommendations set out at the beginning of this report are agreed.
  - 5.28.1 Car Parking Review and Regeneration focused Car Parking Strategy subject to suitable resources being identified, to commission a detailed car parking review and strategy for car parking across the town centre to include, inter alia: identification of the current quantum, location, function and pricing provision of car parking including disabled parking, resident permit parking, on street as well as off street provision, signage etc.; recommendations on appropriate quantum, location, and pricing mechanism for different types of parking to meet the needs of visitors, workers and residents moving forward; identifying opportunities for releasing any car parking sites for redevelopment whilst taking full account of the needs of existing residents, visitors and workers and future anticipated demand; identification of other ways parking management can better support the vitality of the town centre.

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- 5.28.2 <u>Town Centre Movement Strategy</u> subject to suitable resources being identified, to commission work to identify ways to support enhanced movement through the town by foot, cycle and motor vehicles, to ensure that everyone is able to move around the town efficiently and to decrease the dominance of vehicles, including reconsideration of TROs in the central area to reclaim more of the public arena for people to enjoy.
- 5.28.3 <u>Development of public realm/greening projects</u> Subject to suitable resources being identified, developing public realm/greening designs for key streets which focus on pedestrian experience, greening and enhancing sustainability, taking account of potential increases in longer term maintenance costs, and the preparation of business cases for delivery funding.
- 5.28.4 <u>Market Options Appraisal</u> Subject to suitable resources being identified, commissioning work to appraise options to address the existing underperforming town centre market offer (indoor and outdoor).
- 5.28.5 <u>Design Guidance</u> Dependant on the findings of the car parking review, if existing sites are identified as suitable for release for development, to commission design guidance/development frameworks to set out the Council's expectations around new development quality, materials, massing, heights etc. to potential investors.
- 5.28.6 <u>Town Hall Appraisal</u> Exploring options to enable greater use of the space in the Old Town Hall.
- 5.29 Cabinet will be asked to approve the post consultation version of the SRF for publication and to agree to officers driving forward the Delivery Plan to progress the regeneration of the town centre subject to adherence to normal finance and procurement rules and in accordance with agreed schemes of delegation.

#### 6. Implications of the Recommendations

#### 6.1. Legal Implications

6.1.1 There is no statutory requirement to produce a Strategic Regeneration Framework and there should not be any direct legal implications arising from its approval.

#### 6.2. Finance Implications

6.2.1. Cabinet will not be asked to commit to the delivery of specific major capital projects stemming from the SRF, rather they will be asked to agree to officers pursuing the recommendations in the Delivery Plan. Funding will need to be applied for following normal Council budget setting procedures.

#### 6.3. Policy Implications

6.3.1. The development of the Strategic Regeneration Framework supports the delivery of Objectives 1, 2, 4 and 5 of the Corporate Plan. More specifically it supports the delivery of the regeneration ambitions for Central Macclesfield set out in LPS 12 in the CELPS.

#### 6.4. Equality Implications

6.4.1. An Equality Impact Assessment has been undertaken to ensure all protected groups have been represented in those consulted on the draft SRF. A link to that assessment is provided in Section 9. Any individual proposals stemming from the strategy will be subjected to Equality Impact Assessments where appropriate.

#### 6.5. Human Resources Implications

6.5.1. There are no identified implications as a result of this report.

#### 6.6. Risk Management Implications

- 6.6.1. The approval of a strategy will raise expectations that the Council will commit resources to the regeneration of Macclesfield Town Centre in the form of future capital projects and work which may generate revenue funding. Whilst each project and initiative would be considered in more detail as part of normal funding allocation processes, it must be understood that stakeholders will anticipate financial support for projects going forward. Dependant on other financial commitments, it may not be possible to finance projects from Council resources and the Council cannot ensure funding from other sources. There are therefore risks around reputation if stakeholders' expectations are raised.
- 6.6.2. To mitigate risks associated with this it is important to be clear of the level of commitment at every stage and to seek to ensure expectations are managed and not raised unrealistically.

#### 6.7. Rural Communities Implications

6.7.1. Macclesfield town centre, being one of largest in the borough, serves not only the residents of Macclesfield but many of the villages and rural populations that live in the surrounding rural areas. Securing the regeneration of the town centre therefore indirectly supports the rural communities in the north east of the borough.

#### 6.8. Implications for Children & Young People/Cared for Children

6.8.1. There are no direct implications for children and young people.

#### 6.9. **Public Health Implications**

6.9.1. There are no direct implications for public health although in pursuing projects which will increase walking in the town centre and reduce vehicle dominance, positive health implications could result.

#### 7. Ward Members Affected

- 7.1 The geographical focus of the Macclesfield Town Centre SRF falls within Macclesfield Central Ward. Ward councillors are Cllr Liz Braithwaite and Cllr Ashley Farrall.
- 7.2 Macclesfield town centre is however used by residents and visitors from a far wider area and the prosperity of the town centre has implications for the wider economy. This report thus has implications for many of the wards across the north of the borough.
- 7.3 Local Members were invited to a briefing during the development of the preconsultation SRF and their views taken into account at that time.
- 7.4 A further all Members briefing will have been held prior to this report being considered by Scrutiny.

#### 8. Consultation & Engagement

- 8.1 The draft Strategic Regeneration Framework was developed having regard to views of local stakeholders gathered via a variety of means. The draft document has been subjected to a full public consultation exercise whilst still at a formative stage. The process of engagement and consultation in developing this document are set out in some detail in **Appendix A**.
- 8.2 The consultants have carefully considered each response received and produced a report outlining how representations have informed the final form of the document. The consultants report on the consultation is set out at **Appendix B**.
- 8.3 Any proposals stemming from the SRF would be subject to separate public consultation if required following normal procedure.

#### 9. Access to Information

Appended Documents: Appendix A: CEC Statement of Consultation Appendix B: Cushman and Wakefield Report on Consultation Appendix C: Macclesfield Town Centre Strategic Regeneration Framework (post consultation recommended final version) Appendix D: Recommended Delivery Plan

Links: 2011 Place Shaping Consultation Headline Results CELPS 2017

SADPD (Consultation Draft) 2018 Cabinet Report 12<sup>th</sup> September 2017 PH Decision 16<sup>th</sup> August 2018 PH Decision 31<sup>st</sup> January 2019 Equality Impact Assessment

#### **10. Contact Information**

- 10.1. Any questions relating to this report should be directed to:
  - Name: Jo Wise
  - Job Title: Strategic Regeneration Manger (North)
  - Email: jo.wise@cheshireeast.gov.uk

Appendix A



### Macclesfield Town Centre Strategic Regeneration Framework

**Statement of Consultation and Engagement** 

June 2019

### 1. Introduction

- 1.1 This Statement of Consultation and Engagement sets out the details of engagement, publicity and consultation undertaken to prepare the document 'Strategic Regeneration Framework for Macclesfield Town Centre' to date. Since that document has not yet been finalised and adopted, it is possible this statement will be updated. This is however a record of the position at June 2019.
- 1.2 Strategic Regeneration Frameworks (SRF's) are recognised as a core enabling vehicle for delivering successful regeneration. In summary, the SRF for Macclesfield Town Centre is intended to establish a vision, core principles and key objectives within which regeneration efforts can respond strategically. It will facilitate the development of long term area based plans that enable all stakeholders to understand the sequencing of investment decisions. Importantly, an SRF provides a credible and powerful platform for the Council to articulate and exercise its community leadership function in securing and delivering investment, jobs and economic growth. In tandem, it gives all local communities and stakeholders a focus for meaningful engagement in shaping the future of their town.

### 2. Background

- 2.1 In 2017 a draft 5 year plan for regeneration activity in Macclesfield Town Centre was produced and subjected to a public consultation. Following the close of that consultation, in light of the government's response to the HS2 Crewe Hub Consultation suggesting that the potential of an HS2 service to Macclesfield was to be explored, the decision was taken to halt the development of the 5 year plan, and to develop instead a longer term vision, strategy and route map forward for regeneration activity in the town centre, which could better capitalise on any opportunities arising from HS2.
- 2.2 In October 2018 a team of consultants headed up by Cushman and Wakefield were appointed to take forward this piece of work. Before commencing on drafting the document, the team were asked to take on board all representations submitted in response to the consultation on the draft 5 year plan undertaken in 2017, to ensure the views of local stakeholders could form a key part of the background evidence base for the SRF.

### 3. Stakeholder engagement on SRF to date

- 3.1 An explanation of the objectives of the SRF and the planned work programme for its production was included on the regeneration pages of the Council's website from the appointment of the consultant team. That brief explanation is set out at **Appendix A**.
- 3.2 Following an initial inception meeting with the CEC Regeneration Team, and after consideration of the wealth of stakeholder comments submitted in response to the earlier relevant consultation in 2017, the consultant team, assisted by a representative from the Institute of Place Management, ran two workshops (6<sup>th</sup> November 2018 and 4<sup>th</sup> December 2018) with a selection of local stakeholders from a variety of sectors, to gain a snap shot of local views to further aid them in formulating an initial draft of the SRF.
- 3.3 Following this, on the 12<sup>th</sup> December 2018, the consultant team presented emerging ideas to local elected Members including Town Councillors and representatives from surrounding

Parishes. On 18<sup>th</sup> December the team presented a similar briefing at a meeting of local stakeholder groups, before finalising the Strategic Regeneration Framework Consultation Draft. The organisations invited to those briefing meetings are set out at **Appendix B**.

### 4. Consultation

- 4.1 Following approval of the draft SRF for public consultation, a four week public consultation exercise was carried out.
- 4.2 The consultation was publicised as follows:
  - Press Notice in the Macclesfield Express on 13 February 2019 (see Fig 1)
  - Media release sent to media resulting in coverage in outlets such as Place North west, Cheshire Live, Macclesfield Express (See **Appendix C** for further details).
  - Posters erected at sites around the town centre including: Macclesfield Library, Macclesfield Customer Centre, Grosvenor Centre, Macclesfield Visitor Information Centre, Macclesfield Leisure Centre, on lampposts in key streets within the town centre.(Fig 2)
  - Information banners erected in Macclesfield Grosvenor Centre (see Fig 3)
  - Local organisations sent media release, copy of SRF, posters and images and link to consultation on website and asked to raise awareness via their communication channels e.g. websites, social media, notice boards etc. (**Appendix D**)
  - Email to 1,100 Cheshire East residents as members of the Cheshire East Digital Influence Panel in surrounding wards.
  - CEC media team raising awareness via social media.
- 4.3 This publicity led to a number of media articles, tweets etc. Some examples of the coverage are set out at **Appendix E**.
- 4.3 Drop in sessions were held during the consultation period as follows:
  - 16<sup>th</sup> February 2019 (Saturday) Drop in session for the general public, Unit 8 Grosvenor Centre, Macclesfield Town Centre 10am-3pm (Fig 4);
  - 26<sup>th</sup> February 2019 Lunchtime drop in session Macclesfield College (Fig 5);
  - 27<sup>th</sup> February 2019 Lunchtime drop in session Kings School (Fig 6).
- 4.4 In addition to the above, on 27<sup>th</sup> February 2019 officers visited the Cheshire East Eye Society to present an overview of the SRF.
- 4.5 Views on the draft SRF were gathered via questionnaires made available on the CEC website with links from the Home page, the Regeneration page and the Consultation page. Hard copy questionnaires were available on request and at drop in sessions. A copy of the questionnaire is set out at **Appendix F**.





Fig 3: Banners- Grosvenor Centre



Fig 5: Macclesfield College Drop in session



Fig 4: Drop in session (16.2.19



Fig 6: King's School Drop in Session (27.2.19)

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- 4.6 During the consultation period, copies of the draft document were made available to view in hard copy at both Macclesfield Library and the Customer Service Centre, Town Hall Macclesfield.
- 4.7 Fig 7 and Fig 8 illustrates the spread of the attendees at the Drop in Session held on 16 February 2019.



### 5. Post consultation

5.1 Post the close of the public consultation the consultant team are now reviewing all representations received, and considering how these should inform the final version of the SRF. They will produce a report on the consultation which will outline the key messages emerging from responses and how these have been informed their recommended final version of the SRF. That report on consultation will be considered by CEC alongside their recommended final version of the SRF.

#### Appendix A – Brief explanation of intended SRF process made available online

#### Macclesfield Town Centre Strategic Regeneration Framework What? When? How?

Towns and cities use Strategic Regeneration Frameworks as mechanisms <sup>III</sup> or managing the transformation of defined areas. In August, Cheshire East Councillor Ainsley Arnold, Portfolio Holder for Housing, Planning and Regeneration, confirmed that a Strategic Regeneration Framework would be developed for Macclesfield Town Centre.

The Macclesfield Town Centre Strategic Regeneration Framework will:

- Set out a fresh Vision for the town centre, focused on its key role in driving and underpinning 'Future Macclesfield' while not losing sight of the area's important heritage, sense of place and aspects of its individual character held in high regard by local stakeholders;
- Identify major opportunities for regenerating the town centre, capitalising on Macclesfield's unique character and locational advantages;
- · Identify high level objectives for the town centre;
- Consider the need for improved infrastructure as a means of facilitating regeneration, with a focus on achieving the right balance between streets where people can move about easily and safely, with spaces for events and activities, while maintaining good access for vehicles
- Recommend a series of priority next steps for translating the Vision into tangible action

A multi-disciplinary consultant team, comprising experts in property, regeneration, urban planning and transportation from Cushman and Wakefield, WSP and OPEN has been appointed to support the Council in producing the SRF.

Professor Cathy Parker from the Institute of Place Management at MMU has been also been appointed as an independent expert. Cathy will advise and support the consultancy team, particularly in engaging with local stakeholders.

The Council and the consultant team are keen to work with local knowledge and understand the views of local residents, business and other stakeholders and will be engaging with local people at various stages in the process.

The work programme has been planned to ensure momentum and early action ...

Oct-18 - Work on the SRF will commence with the team undertaking a desk based review of a existing contextual data, including relevant consultation responses.

**Nov-mid Dec** - Workshop sessions will be run by the consultants and chaired by Professor Cathy Parker from the Institute of Place Management. These will bring together a small group of stakeholders selected to represent key sectors including: SME's, creative industry, major local employers, town centre landowners, Treacle Market and young people, and will enable the team to add to their understanding of issues and opportunities prior to producing a first draft of the SRF.

Mid to late Dec - A First Draft will be presented to local Councillors and established local stakeholder groups such as Make it Macclesfield.

End Dec 18 to early Jan 19- Consideration of initial feedback and production of Consultation Draft

End Jan - Consultation Draft will be considered for approval for public consultation purposes.

Mid Feb-Mid March – Full Public Consultation (four weeks)

Mid.March - Early May - Consideration of representations & production of suggested final SRF

June 19 - Final draft of the SRF submitted to Cabinet for consideration and adoption.

### Appendix B

### Invitees to Local Member and stakeholder group presentations, December 2018

Organisation	Ward
Macclesfield TC	Macclesfield Central/South/Broken Cross/West &
	Ivy/Tytherington/Hurdsfield/East
Bollington TC	Bollington
Higher Hursdfield PC	Bollington
Rainow PC	Sutton
Macc Forest and Wildbourclough PC	Sutton
Sutton PC	Sutton
Gawsworth PC	Gawsworth
Over Alderley PC	Prestbury
Lower Withington PC	Gawsworth
Henbury PC	Gawsworth
Prestbury PC	Prestbury
Eaton PC	Gawsworth
Siddington PC	Gawsworth
Mottram St Andrew PC	Prestbury
Bosley PC	Gawsworth
North Rode	Gawsworth
Eaton	Gawsworth
Marton	Gawsworth
Barnaby	
Cheshire East Eye Society	
Connected Communities Centre Manager	
Enterprising Macclesfield	
Federation of small businesses	
HOPE	
Kings School	
Macclesfield Chamber of Commerce	
Macclesfield Civic Society	
Macclesfield College	
Macclesfield Culture, Heritage and Arts Forum (via	
SHT)	
Macclesfield for Business	
Macclesfield Means Business	
Make it Macclesfield	
Roenaissance	
Silk Heritage Trust	
Silk Quarter Traders	
Street Wise	
WEAVE Board	

### Appendix C

### Media Outlets sent release advising of start of planned public consultation

Alderleyedge.com	Region Plus	Move publishing
Alsager in Focus	Granada Reports	Nantwich News
Audlem Online	ITV	The Business Desk
BBC News Online - North West	Heart.co.uk	BBC
BBC Newsround	High Peak Courier	Poynton Post
BBC North West Tonight	Imagine FM	Premier Construction Magazine
BBC Radio Manchester	In Cheshire Magazine	Public Sector Executive Magazine
trinitymirror.com Business Desk	Independent Newspapers.co.uk	Pure Publicity
Canalside Community Radio	Place North West	Radio Stoke
Guardian Group	Knutsford Guardian	Red Shift Radio
-		So-Cheshire
Cavandish Press	Knutsford Times	Profile Communication
C&W Lep	BBC Radio Stoke	Shropshire Star
Cheshire Independent	The Sentinel.co.uk	Signal Radio
Cheshire Life	Living Edge Magazine	Silk FM
Cheshire Media (B2B	Local Life	Village Magazine
magazine/website)		
Chronicle Series (Congleton,	Macclesfield Express	Wilmslow Guardian
Nantwich, Sandbach)		
Crewe Blog	Manchester Evening News	Wilmslow.co.uk
Crewe Chronicle	Marketing Cheshire	Poynton Post
Crewe Guardian	Newsco	Premier Construction Magazine
Chester Chronicle	Middlewich Guardian	Public Sector Executive Magazine
newsco.com	Moorlands Radio	Pure Publicity

#### Copy of CEC media releases

#### News release

#### 4 February 2019

Have your say on the strategic regeneration vision for Macclesfield

Cheshire East Council is launching a public consultation on a future strategic vision for the regeneration of Macclesfield town centre.

The consultation on the 'strategic regeneration framework' starts on February 13 – and will include a drop-in session at the Grosvenor Centre.

The council appointed leading consultants to help develop a new vision, strategy and 'route map' to deliver jobs and economic growth in Macclesfield town centre.

The aim is to provide developers and investors with the confidence and certainty needed to bring forward investment to revitalise Macclesfield. The Macclesfield town centre strategic regeneration framework will:

• Set out a fresh 'vision' for the town centre;

• Identify major opportunities for regeneration of the town centre, capitalising on the town's unique character and advantages;

- Identify high-level objectives for the town centre;
- Consider the need for improved infrastructure to facilitate regeneration; and
- Recommend a series of priority next steps for translating the vision into tangible action.

The council is keen to ensure the framework, via consultation, draws on local knowledge and is informed by the views of local residents, business and other stakeholders.

Councillor Ainsley Arnold, Cheshire East Council cabinet member for housing, planning and regeneration said: "The aim of this strategic regeneration framework is to set out a fresh vision for the town centre, focused on its key role in underpinning and driving an exciting and prosperous future for the whole town. We won't, however, lose sight of the area's important heritage, sense of place and its individual character, which are held in high regard by local people and visitors alike.

"We recognise only too well that town centres and high streets are facing unprecedented challenges as a result of changing consumer behaviour. Macclesfield has many unique advantages – but it is not immune to the difficulties faced by all town centres in the UK.

"The council is responding to this with a clear vision and strategy, so we can direct our efforts and resources where they will be most effective and have the greatest impact.

"Having developed a strategic regeneration framework with an experienced and knowledgeable team, I look forward to seeing and hearing the views and ideas of the public.

"This will enable us to be clear about where our priorities should lie in doing what is within our power to revitalise Macclesfield town centre.

"The council has already been investing significantly in enhancing the public realm across Macclesfield and we will continue to engage with our partners, stakeholders and local MP to support the vitality of Macclesfield as a great place to live, work and visit."

Property experts Cushman and Wakefield led the team which has developed the strategic regeneration framework, with specialist input from renowned engineering firm WSP and Open, which specialises in the design and planning urban environments. The Institute of Place Management at MMU, also advised and supported the team, particularly in engaging with local stakeholders.

• To take part in the consultation, and/or find out more about the regeneration framework, visit the council's website at:

www.cheshireeast.gov.uk

The consultation closes at 5pm on 13 March 2019.

• A drop-in session with information about the Macclesfield town centre strategic regeneration framework will take place on February 16 at Unit 8 of the Grosvenor Centre, between 10am and 3pm.

The consultation will inform the final draft of the Macclesfield town centre strategic regeneration framework to be put to the council's cabinet for approval and adoption.

Photo captions:

Views of Macclesfield town centre (x2)

Councillor Ainsley Arnold, Cheshire East Council cabinet member for housing and regeneration

#### **News Release**

#### 28 February 2019

Don't miss the chance to have your say on the strategic regeneration vision for Macclesfield

Cheshire East Council is urging people to have their say on a future strategic vision for the regeneration of Macclesfield town centre.

The consultation on the 'strategic regeneration framework' ends in just a few days' time, on 13 March. The council appointed leading consultants to help develop a new vision, strategy and 'route map' to deliver jobs and economic growth in Macclesfield town centre.

The aim is to provide developers and investors with the confidence and certainty needed to bring forward investment to revitalise Macclesfield. The Macclesfield town centre strategic regeneration framework currently being consulted upon will:

- Set out a fresh 'vision' for the town centre;
- Identify major opportunities for regeneration of the town centre, capitalising on the town's unique character and advantages;
- Identify high-level objectives for the town centre;
- Consider the need for improved infrastructure to facilitate regeneration; and
- Recommend a series of priority next steps for translating the vision into tangible action.

Via public consultation, the council aims to ensure the framework draws on local knowledge and is informed by the views of local residents, business and other key stakeholders.

Councillor Ainsley Arnold, Cheshire East Council cabinet member for housing, planning and regeneration said: "It is important that people engage with this consultation and share their views and aspirations for Macclesfield town centre. We want to hear your voice – and the online consultation questionnaire only takes a few minutes to fill in.

"The strategic regeneration framework aims to set out a fresh and re-energised vision for the town centre, focused on its key role in driving forward and underpinning an exciting and prosperous future for the whole town. We will not lose sight of the town's significant and important heritage, sense of place and individual character, however, which are rightly valued by local people and visitors.

"We recognise only too well that town centres and high streets are facing unprecedented challenges – but Cheshire East Council is responding to this with a clear vision and strategy, so we can direct our efforts and resources where they will be most effective and have the greatest impact.

"I look forward to seeing and hearing the views of local people, as these will enable us to get greater clarity around what should be our priorities to help deliver a revitalised Macclesfield town centre – ensuring it is a great place to live, work and visit."

Property experts Cushman and Wakefield led the team which is developing the strategic regeneration framework, with specialist input from renowned engineering firm WSP and Open, which specialises in the design and planning of urban environments. The Institute of Place Management at Manchester Metropolitan University also advised and supported the team.

• To take part in the consultation, and/or find out more about the regeneration framework, visit the council's website at: www.cheshireeast.gov.uk The consultation closes at 5pm on 13 March 2019.

The consultation will inform the final draft of the Macclesfield town centre strategic regeneration framework to be put to the council's cabinet for approval and adoption.

### Appendix D

Local organisations notified of the public consultation in addition to media outlets

Organisation
Activity in Retirement
Age UK
Aldi
All Hallows School
ANSA
Arriva
Ashfield Communications
AstraZeneca
Barnaby Bollinbrook Primary School
Bollington Town Council
Boots the Chemist
Bosley Parish Council
British Deaf Association
Bruntwood
CEC Adult Social Care
CEC Assets
CEC CCTV
CEC Group Manager Children, Families and Adults CEC Communities and Partnerships
CEC Conservation
CEC Cultural Economy
CEC Development Management
CEC Engine of the North
CEC Environmental Protection
CEC Facilities Management
CEC Highways
CEC Housing Options
CEC Learning Disabilities Partnership Board
CEC LSTF Project Officer
CEC Property Services CEC Spatial Planning
CEC Spatial Flathing CEC Strategic Housing
CEC Strategic Infrastructure
CEC Transport Policy
CEC Councillors for Macclesfield wards:
Macclesfield Central, Macclesfield East, Macclesfield
Hurdsfield, Macclesfield South, Tytherington, Bollington,
Prestbury, Sutton, Gawsworth, West and Ivy, Bollington,
Broken Cross and Upton.
CEC Portfolio Holders for Housing, Planning and
Regeneration and Environment Cheshire and Warrington LEP
Cheshire East Eye Society
Cheshire Constabulary
Cheshire Cycling Campaign
Cheshire East Rail Users Group
Cheshire Fire Authority
Cheshire Local Access Forum
Church Commissioners of England
Churches Conservation Trust
Connected Communities Centre Manager
East Cheshire NHS
Eaton Parish Council
Electricity North West English Heritage
English Hentage Enterprising Macclesfield
Environment Agency
Eskmuir Securities

Fallibroome Academy Federation of small businesses
Friends of South Park(via Connected Communities team)
Friends and Residents of Upton Priory (via Connected
Communities team)
Friends for Leisure Macclesfield Youth Group
Gawsworth PC
GIRES (Gender Identity Research and Education
Society)
Greenhams Commercial Property Services
GMPTE
Groundwork Cheshire
Hallams Property Services
Henbury Parish Council
Higher Hurdsfield PC
HIMOR Ltd
Homes and Communities Agency
House Builders Federation HOPE
Hurdsfield Community Group Members (via Connected
Communities team)
Hurdsfield Primary School
Kings School
Just Drop In Youth Information and Advice
Kagyu Buddhist Group
Khandro Ling Buddhist & Meditation Centre
King's School
Ladies Circle
LGBT Support Service
Lower Withington PC
Macclesfield Academy
Macclesfield Access Group
Macclesfield Chamber of Commerce
Macclesfield Christian Mission
Macclesfield Citizens Advice Macclesfield Civic Society
Macclesfield College
Macclesfield Culture, Heritage and Arts Forum
Macclesfield DIB
Macclesfield for Business
Macc Forest and Wildbourclough PC
Macclesfield Garden Festival
Macclesfield Grosvenor Centre Manager
Macclesfield MIND
Macclesfield Means Business
Macclesfield Pride
Macclesfield Silk Heritage Trust
Macclesfield Town Centre Residents Association
Macclesfield Town Council
Make it Macclesfield
Marketing Cheshire
Marks and Spencer
Marton Parish Council
McCann
Moss Rose Neighbourhood Partnership Members (via Connected Communities)
Mottram St Andrew Parish Council
MP for Macclesfield
Network Rail
North Rode Parish Council
NUPAS
NW Ambulance Service
Over Alderley Parish Council
Peaks and Plains Housing Association
Praesimo
Prestbury Parish Council

Rainow PC
Roe-naissance
Runnymede Trust
Salvation Army (Macclesfield branch)
Siddington Parish Council
Silk Heritage Trust
Silk Quarter Traders
Skills and Growth Company
St Albans
Stonewall
Street Wise
Sustrans
Sutton PC
Tesco Macclesfield
Treacle Market Manager
The Thread
Tytherington School
United Utilities
U3A
Virgin
Wake up Macclesfield
WEAVE Board
Weston neighbourhood Partnership Members (via
Connected Communities)
Zuto

#### Appendix E: Examples of the SRF coverage in the media

ANNES DO

Place



Home Special Reports Events Jobs Resources Subscribe Advertising & Sponsorship

Contact Place



Is the CGI aspirational or do WMBC have definite proposals for the Woodside area...

It sounds great my great uncle,s career stared here, Fred haskins go for it

Quality of architecture / quality of construction aside, this does nothing for the people...

I saw it today (Feb 14) and wondered what it would look like when...

What lovely views - wide eyed poker faced emoji

.....

#### Special Reports

COMMENT | Building inclusive cities One of the most important issues of our time...

COMMENT | Central intelligence

Lancashire Update | Summary, slides & photos Morecambe's Eden Project North, Lancashire's City Deal, housing delivery...

#### ....

Events

Place North West Development Series: Cumbria Update 2019 28 Feb 2019, 08:00 - 12:30

RTPI Logistics & Freight Challenge North West 28 Feb 2019, 09:30 - 16:30

RTPI Planning Law Update North West 4 Mar 2019, 09:30 - 16:30

Transport-Led Development in the North of England 5 Mar 2019



#### Macclesfield town centre vision heads to consultation

4 Feb 2019, 11:44 Charlie Schouten

Cheshire East Council is inviting public views on its "route map" for growth in Macclesfield, including identifying development opportunities, improved infrastructure, and public realm

The council picked a team of Cushman & Wakefield, WSP, and Open to draw up the vision last year, supported by the Institute of Place Management at MMU. Cheshire East said the fresh plan for the town would focus on "major opportunities for regeneration" in the town centre and will recommend a series of "priority next steps" to bring forward a masterplan for the area.

The council has already identified a series of sites for residential development and will look to put special planning measures in place to allow these to come forward. These are divided into two areas: Northside and Whalley Hayes, with all the sites in differing ownership. Some are being proposed as conversions, while others are currently derelict or undeveloped.

Cheshire East identified the need for a five-year regeneration strategy for Macclesfield in 2017 with a report prepared by executive director of place Frank Jordan

This report suggested expanding and improving public realm, re-purposing underused buildings, and better promotion of the town's heritage assets.

Some development plans have come forward in Macclesfield, including by Nick Johnson to create an Altrincham-style market in the town's Picturedrome; plans were also approved last year for a Lidl superstore. However, last summer, developer Ask pulled out of plans to build a cinema and leisure-led project on Churchill Way, citing "ongoing challenges with the food and beverage sector"

The council said it "recognised a mismatch between the current town centre offer and the aspirations of local people" and added the framework would "build on the town's existing leisure and cultural sectors". Cheshire East also added the regeneration framework would "provide the development sector with the confidence and certainty needed to bring forward investment, jobs and economic growth"

The plans will now be showcased to the public with a consultation to be held on February 16 at the Grosvenor Centre, running from 10am to 3pm

Public consultation will also remain open until 5pm on 13 March.

Cllr Ainsley Arnold, Cheshire East Council cabinet member for housing, planning and regeneration said: "The aim of this strategic regeneration framework is to set out a fresh vision for the town centre, focused on its key role in underpinning and driving an exciting and prosperous future for the whole town.

"We won't, however, lose sight of the area's important heritage, sense of place and its individual character, which are held in high regard by local people and visitors alike.

"We recognise only too well that town centres and high streets are facing unprecedented challenges as a result of changing consumer behaviour. Macclesfield has many unique advantages - but it is not immune to the difficulties faced by all town centres in the UK.

"The council is responding to this with a clear vision and strategy, so we can direct our efforts and resources where they will be most effective and have the greatest impact.

"Having developed a strategic regeneration framework with an experienced and knowledgeable team, I look forward to seeing and hearing the views and ideas of the public. This will enable us to be clear about where our priorities should lie in doing what is within our power to revitalise Macclesfield town centre.

"The council has already been investing significantly in enhancing the public realm across Macclesfield and we will continue to engage with our partners, stakeholders and local MP to support the vitality of Macclesfield as a great place to live, work and visit."



C News + Chester & Cheshire News

### Month-long consultation into regenerating Macclesfield town centre begins

===

Cheshire East Council says it wants to create a 'route map' to jobs and economic growth



Macclesfield town centre

VEDNESDAY, FEBRUARY 13, 2019

# Macclesfie

Have your say on regeneration 'route map'

CONSULTATION into

air their views

CONSULTATION into regenerating Macclesfield begins today with Cheshire East Council bidding to create a 'route may for jobs and economic growth. The council says it wants a 'strategic regeneration framework' and has appointed consultants to help move this forward. As part of the process there will be a drop-in session at the Grosvenor Centre on Saturday, from IOam to 3pm, for people to

which are held in high regard by local people and

ideas of the public. This will enable us to be clear about where our priorities should lie in doing what is within our power to revitalise Macclesfield town centre."

Among areas to be considered within the framework are the overall vision, the steps needed to realise it and improving

infrastructure. Consultation runs from February 13 until March 13 at 5pm. To take part visit www.cheshireeast.gov.uk.



£1.20



The council appointed leading consultants to help develop a new vision, strategy and 'route map' to deliver jobs and economic growth in Macclesfield town centre. The aim is to provide developers and investors with the confidence and certainty needed to bring forward investment to revitalise Macclesfield.

The Macclesfield town centre strategic regeneration framework will:

- · Set out a fresh 'vision' for the town centre;
- Identify major opportunities for regeneration of the town centre, capitalising on the town's unique character and advantages;
- · Identify high-level objectives for the town centre;
- · Consider the need for improved infrastructure to facilitate regeneration; and
- · Recommend a series of priority next steps for translating the vision into tangible action.

The council is keen to ensure the framework, via consultation, draws on local knowledge and is informed by the views of local residents, business and other stakeholders.



Councillor Ainsley Arnold, Cheshire East Council cabinet member for housing, planning and regeneration said: "The aim of this strategic regeneration framework is to set out a fresh vision for the town centre, focused on its key role in underpinning and driving an exciting and prosperous future for the whole town. We won't, however, lose sight of the area's important heritage, sense of place and its individual character, which are held in high regard by local people and visitors alike.

"We recognise only too well that town centres and high streets are facing unprecedented challenges as a result of changing consumer behaviour. Macclesfield has many unique advantages – but it is not immune to the difficulties faced by all town centres in the UK. The council is responding to this with a clear vision and strategy, so we can direct our efforts and resources where they will be most effective and have the greatest impact."

"Having developed a strategic regeneration framework with an experienced and knowledgeable team, I look forward to seeing and hearing the views and ideas of the public. This will enable us to be clear about where our priorities should lie in doing what is within our power to revitalise Macclesfield town centre."

"The council has already been investing significantly in enhancing the public realm across Macclesfield and we will continue to engage with our partners, stakeholders and local MP to support the vitality of Macclesfield as a great place to live, work and visit."

Property experts Cushman and Wakefield led the team which has developed the strategic regeneration framework, with specialist input from renowned engineering firm WSP and Open, which specialises in the design and planning urban environments. The Institute of Place Management at MMU, also advised and supported the team, particularly in engaging with local stakeholders.

- Details of the consultation will be live from 13 February. The consultation closes at 5pm on 13 March 2019.
- A drop-in session with information about the Macclesfield town centre strategic regeneration framework will take place on February 16 at Unit 8 of the Grosvenor Centre, between 10am and 3pm.

The consultation will inform the final draft of the Macclesfield town centre strategic regeneration framework to be put to the council's cabinet for approval and adoption.

Share this on Social Media..... 🚹 🍞 💼 🔁 🙆 🔂 😋



Macclesfield College @MaccCollegeNews



Two of the team from the Regeneration Service have been in college talking to staff and students about the Macclesfield Regeneration plan. Have your say by completing the questionnaire

### #Macclesfield #LoveOurCommunity







#### ConnectedCommunities @CEC\_Communities · 18h

If you live or work in #Macclesfield - please have your say on the Macclesfield Town Centre Strategic Regeneration Framework Consultation





#### ConnectedCommunities @CEC\_Communities · Feb 22

If you live or work in #Macclesfield - don't forget to have your say



#### Cheshire East 🤣 @CheshireEast

You can have your say on our vision for #Macclesfield town centre by responding to our consultation. You can find the link to it on our website: goo.gl/saeZfL #MaccHour

### ♀ 11 ♡ ☑



Macc Means Business @maccmb · Feb 21

Don't forget to have your say on the @CheshireEast consultation on the 'strategic regeneration framework' for #Macclesfield. You can fill out the questionnaire here: surveys.cheshireeast.gov.uk/s/X2WI4/



## Have your say on the strategic regeneration vision for Macclesfield!

To take part in the consultation and find out more about the regeneration framework, visit www.cheshireeast.gov.uk

The consultation closes at 5pm on 13 March 2019.

To complete the online questionnaire visit https://surveys.cheshireeast.gov.uk/s/X2WI4/



17 8

David Rutley MP ♥ @DavidRutley · Jan 29 Met with @CheshireEast Leader & Acting CEO to discuss important
#Macclesfield town centre regeneration plans. A clear community priority – I
encourage residents & businesses to take part in the consultation on the Strategic
Regeneration Framework in Feb

03

M



MP Supports Council's Town Centre Regeneration Consultation Ahead of the forthcoming public consultation Cheshire East Council's Strategic Regeneration Framework (SRF) for Macclesfield Town Centre, ... davidrutley.org.uk











The latest news from Frank Jordan Executive director of place and acting deputy chief executive

Don't miss the chance to have your say on the strategic regeneration vision for Macclesfield



Through our consultation on the 'strategic regeneration framework' we're urging peo their say on a future strategic vision for the regeneration of Macclesfield town centre work' we're urging people to have

This period of consultation will end on 13 March.

The Macclesfield town centre strategic regeneration framework currently being consulted upon

- .
- Set out a more strategic approach for the regeneration of the town centre; identify major opportunities for regeneration of the town centre, capitalising on the town's unique character and advantages; identify high-level objectives for the town centre; Consider the need for improved infrastructure to facilitate regeneration; and Recommend a series of priority next steps for translating the vision into tangible action.

Find out more in our latest media release.



THE Chinese Year of the Pig was welcomed in Macclesfield with a colourful dragon parade that attracted hundreds of families to the town centre. Full story page three

Appendix F



### Cheshire East Council Macclesfield Town Centre Strategic Regeneration Framework Consultation

#### Introduction

#### Purpose of this consultation

The way we shop and the way that communities use their high streets is changing. To be successful, town centres need to evolve and adapt to these changes.

Cheshire East Council is committed to securing the sustainable success of Macclesfield Town Centre and has commissioned consultants to draft a Strategic Regeneration Framework (SRF), to guide and co-ordinate its future regeneration.

The purpose of the SRF is to set out a clear vision, principles and key objectives for the future regeneration of the town centre, and to provide the confidence needed to bring forward investment, jobs and economic growth. Copies of the draft Strategic Regeneration Framework (SRF) are available at the event.

#### Listening to past feedback

This draft SRF has been developed based on a wide range of feedback received through past consultation and engagement with stakeholders. In particular, feedback received from the public consultation on the draft 5 year regeneration plan for the town centre 'There's no Place like Macclesfield', produced in late 2017, suggested people wanted to see a longer term more strategic approach to regeneration.

This feedback, combined with the news of a potential HS2 service to Macclesfield, led to the decision to develop this longer term Strategic Regeneration Framework. Given this change in scope of regeneration proposals, it is considered that all stakeholders should have a further chance to feed in their views again. More information about past stakeholder engagement can be found on page 16 of the draft SRF.

#### Submitting your comments

Please submit your consultation response by 5pm on 13th March 2019 by completing this questionnaire. Please place completed questionnaires into the questionnaire return box at the event.

Once the consultation closes we will analyse all responses, and produce a summary report of them. All responses will be considered by the consultant team and used to inform the final content of the SRF. The summary report on consultation responses will be published online on our consultation webpages.

#### Your confidentiality is assured

Any personal information you supply will remain strictly confidential. The information you provide will only be used by Cheshire East Council to analyse results of this consultation. We will not pass on your personal information to any third parties.

We comply with all laws concerning the protection of personal and sensitive information, including the General Data Protection Regulation (GDPR). To find out how we use your information see our privacy policy at www.cheshireeast.gov.uk/privacy.

#### Section 1 - The draft SRF vision

The draft SRF sets out a draft vision for Macclesfield town centre as follows (see page 25 of the SRF document):



2. How do you think this vision could be improved? Please write in below

#### Section 2 – The draft SRF objectives

The starting point must be that the basics are done well in Macclesfield and that it must be clean and safe for all users. We must however go beyond these basics if the centre is to thrive. The draft SRF sets out a number of objectives for the town centre which together ultimately seek to ensure that the retail heart of Macclesfield thrives:

Grow our town centre population – building the right residential accommodation to attract and sustain a diverse community

Grow and diversify our leisure and evening economy – to balance the existing retail dominated central offer and attract a wider audience and support new resident desires. Encouraging people to spend more time and money in the town. Building upon our existing impressive events calendar

Make more of our connectivity – to attract residents, workers and visitors who want a base from which to access our local world class businesses as well as those who want access to the Peak District, London and Manchester. Capitalise on strategic opportunities such as HS2 to unlock and accelerate growth

Support economic growth aspirations – our strategic location makes Macclesfield a great base for small and medium sized businesses to co-locate and collaborate with each other and the world class businesses



encourage new entrants to invest

 Thinking about how important these objectives are for the regeneration of Macclesfield Town Centre, how do you rank each of the objectives in order of priority from 1 (most important) to 8 (least important)? Please rank options from 1 to 8

Grow our town centre population	
Grow and diversify our leisure and evening economy	
Make more of our connectivity	
Support economic growth aspirations	
Harness our distinctiveness	
Cherish our historic buildings and repurpose our underutilised assets	
Enhance the town centre environment	
Raise aspirations and change perceptions	

4. How do you think these objectives could be improved? Please write in below

5. Is there anything you feel is missing from these objectives? Please write in below
#### Section 3 - Character Areas for regeneration

The SRF identifies 7 areas within or adjacent to the town centre with unique characteristics, and suggests aspirations for these 'Character Areas'.

The map and text which follow show these suggested Character Areas, and summarise the suggested aspirations for each. More detail can be found on pages 24-27 of the SRF:



Page 4 of 11

Chestergate & Historic Heart: Continuing as the 'heart' of the town with an enhanced focus on the evening and cultural economy and the expansion of cultural and event activities. Refurbishment of existing historic buildings and setting to promote an identity for the area. Promotion of independent businesses. Potential conversion of upper floors to characterful residential apartments. Improving the pedestrian crossing over Churchill Way to better connect the east and west sections of Chestergate.

Jordangate west and east: Area to west of Jordangate retained as a local employment area. Refurbishment of existing buildings and if viable in the future new development for business uses should be the focus. Along Jordangate itself improving the setting of existing historical buildings through infill development. Area to east of Jordangate – should any of existing larger employment sites become available this area would make an attractive residential area benefiting from elevated position and rural views.

Station Gateway: Improving the environment outside the station and sense of arrival. Parking retained associated with the station area but exploring the potential to do this more efficiently through decked or multi-storey provision. Potentially re-instating a public space at Waters Green and if opportunities allow creating a leisure focus in this area. Improving wayfinding and connectivity to the town centre.

Retail core: Continuing to function as the shopping area of the town but recognising some alternative uses such as food and drink and residential/office space on the periphery will enhance. Legibility along key routes enhanced. Car dominance reduced. Pedestrian and cycle movement enhanced.

Churchill Way Boulevard: As an aspiration this could be transformed to a green boulevard. Creating better pedestrian connections across Churchill Way to integrate the residential area to the west. New infill residential development. Improving the frontage onto Churchill Way. Consolidation of car parking with potential for decked parking.

Sunderland Street & Silk Quarter: A vibrant urban mixed use area incorporating residential, live/work, boutique retail, employment, leisure and evening economy night time uses and characterised by unique independent businesses. Improved access to the River Bollin as an aspiration. Traffic reduced on Sunderland Street, redirected via the Silk Road and consideration given to enhanced public realm and consolidation of car parking to the north of Park Green. Enhanced setting and wayfinding for Silk Museum.

	Strongly agree	Tend to agree	Neither agree nor disagree	Tend to disagree	Strongly disagree	Don't know
Chestergate & Historic Heart						
Jordangate west and east						
Station Gateway						
Retail core						
Churchill Way Boulevard						
Sunderland Street & Silk Quarter						

6. How strongly do you agree or disagree with the aspirations for each of these Character Areas? Please tick one box only in each row

Page 5 of 11

7. Thinking about how much of a priority each of these Character Areas is for regeneration, how do you rank each area from 1 (top priority for regeneration) to 6 (bottom priority for regeneration)? Please rank options from 1 to 6

Chestergate & Historic Heart	
Jordangate west and east	
Station Gateway	
Retail core	
Churchill Way Boulevard	
Sunderland Street & Silk Quarter	

8. How do you think these plans for Character Areas could be improved? Please write in below

#### Section 4 - Draft Strategic Actions

Draft strategic actions have been suggested and designed to support each of the draft SRF objectives – see pages 32-34 of the SRF document (PDF, 4.1MB, 40 pages).

9. If you disagree with any of the draft strategic actions please explain why below (when answering, please list the objective you are referring to)? Please write in below

10. Which of the draft strategic actions do you think should be prioritised (when answering, please list the objective(s) you are referring to)? *Please write in below* 

Page 6 of 11

#### Section 5 - Draft Illustrative Framework

Within the SRF a draft Illustrative Framework has been set out. This seeks to demonstrate how the SRF and proposed actions would manifest physically. A summary of the key spatial ambitions set out in the Illustrative Framework is set out below. Fuller details can be found on pages 35-37 of the SRF document (PDF, 4.1MB, 40 pages).





Public realm: Pedestrian focused public realm enhancements prioritised around routes with greatest footfall, key linkages and critical gateways.

Green space and planting: A focus on greening key routes/areas such as Churchill Way, Park Green, Waters Green and Roe Street.

Optimising the topography: The Illustrative Framework identifies key views out to the surrounding countryside to the east that should be optimised and protected in response to any development proposals.

Enhanced existing linkages: Focused on east-west connections to the residential areas to the west of the town centre along Great King Street/Castle Street; Waterloo Street West/Exchange Street; and Roe Street. Improved links south along Waterside and from the station into the town centre core via Churchside, Brunswick Street and Boden Street. Enhanced connectivity along these routes also incorporates improved wayfinding through signage, sight lines and consistent public realm.

Potential new linkages: For example east-west across Churchill way Car park should this be redeveloped.

Improved pedestrian crossings: For example at Waters Green to enhance pedestrian movement from the rail station into the town centre core and across key junctions on Churchill Way and Sunderland Street.

Car Parking Rationalisation: It is suggested that consideration needs to be given to the amount, location and pricing of parking in the town centre. The illustrative framework suggests locations where car parking capacity could be increased (for example through the addition of decking) to allow other car parks to be unlocked for redevelopment to help increase the amount of town centre living for example.

Trainework. Thease liek one						
	Strongly agree	Tend to agree	Neither agree nor disagree	Tend to disagree	Strongly disagree	Don't know
Public realm						
Green space and planting						
Optimising the topography						
Enhanced existing linkages						
Potential new linkages						
Improved pedestrian crossings						
Car Parking Rationalisation						

11. How strongly do you agree or disagree with each of the spatial ambitions of the Illustrative Framework? *Please tick one box only in each row* 

Page 8 of 11

#### Section 6 - Views on the overall draft SRF

12. Generally speaking, how strongly do you agree or disagree with each of the following statements about the draft Strategic Regeneration Framework?

The draft Strategic Regeneration Framework is Please select one option only in each row						
	Strongly agree	Tend to agree	Neither agree nor disagree	Tend to disagree	Strongly disagree	Don't know
good						
clear						
comprehensive						
ambitious						
deliverable						

13. Should any aspects of the proposed SRF be altered, and if so in what way? Please write in below

14. What, if any, additions to the document should be considered? Please write in below

15. Would any of the proposals in the document adversely affect you directly, if so please explain in what way? Please write in below

Page 9 of 11

#### Section 7 - About you

16. Which of the following best describes how you are you responding to this consultation: *Please tick one box only* 

On behalf of a group, organisation or club – Go to Section 7a	
On behalf of a local business – Go to Section 7a	
As an individual (e.g. local resident) – Go to Section 7b	
As an elected Cheshire East Ward Councillor, or Town/Parish Councillor – Go to Section 7b	
Other (please specify below) — Go to Section 7b	

#### Section 7a - About you (Group/Club/Organisation/Business respondents only)

17. If you wish to, please give the name and postcode of the group, organisation, club or business you are responding on behalf of:

Please write in below - Once you have answered Q17 the survey is complete

Organisation name:

Postcode:

#### Section 7b - About you (Individuals/Councillors/Other respondents only)

Cheshire East Council is committed to the principle that all our customers have the right to equality and fairness in the way they are treated and in the services that they receive. It would help us to check that we are providing services fairly if you would answer the questions below. Information you give will be used to see if there are any differences in views for different groups of people, and to check if services are being delivered in a fair and accessible way. The information in this section will be used for no other purpose.

You do not need to answer any of the following questions if you do not wish to, and you will not be affected in any way if you choose not to answer any, or some, of the questions.

18. What is your home postcode? We ask this so we can be sure we have obtained a range of views from across the borough *Please write in below* 

Page 10 of 11

19. What is your gender identity? Please tick one box only										
Male	ale 🔲 Female 🔲 Prefer not to say 🗋 Other (please write in)									
20. What	20. What age group do you belong to? <i>Please tick one box only</i>									
16 - 24	25	5 - 34	35 - 44	45 - 54	55 - 64	65 - 74	75 - 84	85 and over	Prefe not to s	
	21. Are your day-to-day activities limited because of a health problem or disability which has lasted, or is expected to last, at least 12 months? This includes problems related to old age. <i>Please tick one box only</i>									
Yes				No		P	refer not to s	ау		
22. What i	22. What is your ethnic origin? Please tick one box only									
White English/Welsh/Scottish/Northern Irish/						can/Caribbea	n/Black Brit	ish		
Any other white background					Prefer not to say					
Mixed: White and Black Caribbean/African/Asian				ian 🔲	Any other below)	ethnic group	, please writ	te in		
Asian/Asian British										

Thank you for completing this survey.

Please place completed questionnaires into the questionnaire return box at the event.

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Appendix B

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# **Macclesfield Town Centre**

# Strategic Regeneration Framework: Report of Consultation

Prepared for:



June 2019

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- A Statement of Consultation
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#### Disclaimer

This report should not be relied upon as a basis for entering into transactions without seeking specific, qualified, professional advice. Whilst facts have been rigorously checked, Cushman & Wakefield can take no responsibility for any damage or loss suffered as a result of any inadvertent inaccuracy within this report. Information contained herein should not, in whole or part, be published, reproduced or referred to without prior approval. Any such reproduction should be credited to Cushman & Wakefield.

In light of the recent Referendum concerning the UK's membership of the EU, we are now in a period of uncertainty in relation to many factors that impact the property investment and letting markets. At this time organisations involved in the industry are reflecting on the potential implications of the UK leaving the EU. Since the Referendum date it has not been possible to gauge the effect of the impact on rental and capital values, along with other elements affecting property appraisal. Cushman & Wakefield continues to closely monitor market developments and trends in order that we can provide clients with the most up to date advice. The views contained in this document are provided in the context of this market uncertainty and as such our estimates and opinions are susceptible to change. Development appraisal results are particularly sensitive to changes in key variables such as cost and values. Accordingly we advise that clients have regard to this risk and may need to commission further advice before acting on the opinions expressed

## 1.0 Introduction

#### Purpose of Consultation

- 1.1 Between 13<sup>th</sup> February and 13<sup>th</sup> March 2019 Cheshire East Council, supported by the consultancy team led by Cushman & Wakefield, OPEN and WSP, formally consulted on its newly drafted "Strategic Regeneration Framework" (SRF) for Macclesfield Town Centre.
- 1.2 The purpose of the SRF is to set out a clear vision, principles, key objectives and recommended actions for the future regeneration of the town centre, and to provide the confidence needed to bring forward investment, jobs and economic growth.
- 1.3 The consultation gathered feedback on this draft SRF, to see whether consultees felt it was fit for purpose, and to identify how it could be refined and improved. The comments and responses received have led to direct changes and modifications to the SRF in its final form.

#### **Consultation Methodology**

- 1.4 Responses to the draft SRF were requested via an on-line consultation questionnaire, which asked structured quantitative and qualitative responses to each element of the document including Vision, objectives, character areas, illustrative framework and actions, together with views on the overall document as a whole (see Appendix B).
- 1.5 As set out in the Statement of Consultation (Appendix A) the consultation was widely promoted as follows:
  - Press Notice in the Macclesfield Express on 13 February 2019;
  - Media release resulting in coverage in outlets such as Place North West, Cheshire Live, Macclesfield Express, I Love Macc website, Cheshire East Council Team Voice newsletter, Cheshire Independent, and various Twitter feeds;
  - Posters erected at sites around the town centre including: Macclesfield Library, Macclesfield Customer Centre, Grosvenor Centre, Macclesfield Visitor Information Centre, Macclesfield Leisure Centre and on lampposts in key streets within the town centre;
  - Information banners erected in Macclesfield Grosvenor Centre;
  - Local organisations sent media release, copy of SRF, posters and images and link to consultation on website and asked to raise awareness via their communication channels e.g. websites, social media, notice boards etc;
  - Email to 1,100 Cheshire East residents as members of the Cheshire East Digital Influence Panel in surrounding wards;
  - CEC media team raising awareness via social media;
  - Council officer visits to Macclesfield College (26.2.19), Kings School and East Cheshire Eye Society (27.2.19);
  - In the "In Focus" section on the Council's website homepage; and
  - On the Council's consultation webpages.

#### Drop In Event

- 1.6 The consultation was supported by a drop-in consultation event at the Grosvenor Shopping Centre on Saturday 16<sup>th</sup> February 2019 attended by the Council and its consultants. The event raised awareness of the Draft SRF, summarised its content via engaging consultation boards, and promoted the opportunity for stakeholders to complete the consultation questionnaire online. It also facilitated the opportunity for people to ask questions and raise concerns directly with the SRF team.
- 1.7 The event was attended by around 130 people<sup>1</sup>. Figure 1.1 shows the postcodes of people who attended. Whilst there are a couple of outliers from Liverpool, Warrington and Congleton, there is clearly a local focus with the vast majority of attendees coming from Macclesfield.





- 1.8 In total, 264 consultation responses were received on the draft SRF, including:
  - 238 online survey responses
  - 2 paper survey responses
  - 24 additional formal written responses
- 1.9 Overall, the feedback on the draft SRF through the consultation questionnaire was positive with the large majority of respondents (199-208 responses) agreeing that the draft SRF was good (79%), clear (70%), ambitious (66%) and comprehensive (65%).

<sup>&</sup>lt;sup>1</sup> Signed in

## Purpose of this Paper

- 1.10 This Report of Consultation provides a summary of all consultation survey responses received and identifies the ways in which it is proposed to refine the SRF document in response.
- 1.11 A revised full draft SRF for the Town Centre will be prepared which, where appropriate, incorporates these suggested amends, ensuring that local views have been taken into account and had a material consideration and impact on the final document.

## 2.0 The Draft SRF Vision

2.1 The draft SRF set out a draft vision for Macclesfield Town Centre as follows:

Macclesfield - a town that celebrates its quirkiness.

Green, creative and connected. A home to innovators, entrepreneurs and independents.

Thriving, diverse, distinctive and inclusive. Rich in heritage and culture, with outstanding employment opportunities and nestled in stunning countryside.

#### Quantitative Questionnaire Response

- 2.2 The consultation questionnaire asked respondents "how strongly do you agree or disagree that this is a good vision for Macclesfield Town Centre?" (Question 1)
- 2.3 A large proportion (79%) 'strongly agreed' or 'tended to agree' that this is a good vision for the Town Centre, with just 12% in disagreement.



### Qualitative Response and Changes to the SRF

- 2.4 The questionnaire provided the opportunity for respondents to expand upon "How do you think this vision could be improved?" (Question 2)
- 2.5 142 people commented via the questionnaire, however only 66 of the responses received related directly to the question regarding the overall vision or specific elements within it:

Overall Vision	
Comments	Response and Change to SRF
Many agreed with or were positive about the draft SRF vision indication	Positive response supported by the 79% stated to be in agreement that this is a good vision for Macclesfield.
that it does not need improving (14 comments)	No change - vision broadly supported
The main concern surrounds the ability to deliver the vision (12 comments) with issues around funding, clear actions and previous	Understandable concerns, which will be picked up within the SRF actions and delivery plan. The Vision is intended to be aspirational and not focussed on delivery. This is covered in the Delivery Plan.
disappointment raised	No change to vision but ensure delivery is covered in actions and delivery plan.

Overall Vision	
Some felt the vision was too generic or vague, or should be bolder (5 comments)	Numerous stakeholder consultations have sought to identify a vision that is distinctive to Macclesfield. No change to vision
Others questioned the value of having a vision at all (3 comments)	A vision is an appropriate means to guide future strategy and ensure all stakeholders are focused on the same aspirations for the town centre <b>No change to vision</b>
A small number found the vision hard to relate to or difficult to understand (3 comments)	Provide greater introduction to the Vision
The vision must be flexible in order to respond to future structural change (2 comments)	The draft vision for Macclesfield provides an aspiration for the future of the town centre regardless of structural changes in the market or wider economy. This issue is covered in the other aspects of the SRF. <b>No change to vision</b>
The vision could be replaced with a Neighbourhood Plan (1 comment)	The SRF and its vision does not form part of the Local Development Plan nor does it in any way preclude the preparation of a separate Neighbourhood Plan. <b>No change to vision</b>

#### 2.6 Comments related to more specific elements of the draft SRF vision were as follows:

Specific Elements of the Vision				
Comments	Response and Change to SRF			
A notable number of respondents did not like the adjective "quirkiness" (13 comments). Some were unsure what it means, considered it to be a subjective word or considered it to have negative connotations of being peculiar, odd, ad hoc, unintentional, bloody minded, backward looking or reluctant to move with the times. Suggestions for an alternative included "unique", "originality", "individuality", "progressive", "radical" or "singularity".	"Quirky" was an adjective that was frequently used as a positive reference to Macclesfield throughout the previous stakeholder engagements. Quirky is defined in the Cambridge Dictionary as "unusual in an attractive and interesting way". However, it is clear from the consultation that it divides opinion and may not be interpreted as intended. Given the scale of response to this single word within the SRF vision, the case for a more agreeable alternative was considered, but suggestions including 'individuality' and 'original' were deemed too bland and go against the aspiration for Macclesfield to be distinctive. <b>No change to vision but definition of 'quirky'</b>			
	added as footnote			

Specific Elements of the Vision	
Comments	Response and Change to SRF
"Connected" was the second most commented upon element of the draft vision (9 comments). It was suggested that Macclesfield is too focused on rail connectivity and there is a need to strengthen connectivity by road, public transport, walking and cycling. One felt that 'connected' was too ambiguous - does relate to transport links or many stakeholders and networks? Along this theme there was also calls to improve connectivity for local communities and surrounding countryside.	The word "connected" is intended to encompass all of these elements. The vision aspires for Macclesfield to be well connected by all transport modes and to all users and surrounding destinations. It is recognised that aspects of connectivity do need to be improved but this is dealt with in other aspects of the SRF. <b>No change to vision</b>
The theme of "green" (7 comments) was considered ambiguous by some, or to have been included out of expectation. A few mentioned the need for stronger emphasis around 'sustainability' or the 'green economy' particularly when considering future development.	The word "green" is intended to incorporate not just the theme of sustainability but the recognition that Macclesfield is surrounded by beautiful countryside and green spaces within the Town Centre. <b>No change to vision but mention of</b> <b>sustainability picked up in next point.</b>
A number considered that the vision could be improved through greater emphasis of the "traditional and modern" theme (7 comments). Comments centred around "complementing the traditional but inspired by the new", "modernisation without losing heritage feel", "celebrate past while moving to a sustainable future" and "inspired by the past but connected to the future."	These are valid and constructive comments. Revise vision to include an additional line 'Cherishing its past, striving for a sustainable future'
Some commented that the vision should be more people focused (4 comments), both recognising the strong community and social capital of Macclesfield and that it must appeal to all groups.	These are valid and constructive comments. People are at the heart of the vision and drawn out explicitly within the objectives. Add 'social' to the vision – 'green, creative, connected and social'

## 3.0 The Draft SRF Objectives

- 3.1 The starting point must be that the basics are done well in Macclesfield and that it must be clean and safe for all users. We must however go beyond these basics if the centre is to thrive. The Draft SRF sets out 8 objectives for the town centre which together ultimately seek to ensure that the retail heart of Macclesfield thrives:
  - **Grow our town centre population** building the right residential accommodation to attract and sustain a diverse community
  - Grow and diversify our leisure and evening economy to balance the existing retail dominated central offer and attract a wider audience and support new resident desires. Encouraging people to spend more time and money in the town. Building upon our existing impressive events calendar
  - Make more of our connectivity to attract residents, workers and visitors who want a base from which to access our local world class businesses as well as those who want access to the Peak District, London and Manchester. Capitalise on strategic opportunities such as HS2 to unlock and accelerate growth
  - Support economic growth aspirations our strategic location makes Macclesfield a great base for small and medium sized businesses to co-locate and collaborate with each other and the world class businesses in our hinterland
  - Harness our distinctiveness make better use of our assets such as town and country, rivers and canals, Georgian architecture. Provide reasons, services and experiences that can only be found in Macclesfield
  - Cherish our historic buildings and repurpose our underutilised assets to diversify our offer and attract a wider range of occupiers to the town
  - Enhance the town centre environment making it greener, more distinctive and a celebration of local creativity
  - Raise aspirations and change perceptions get better at promoting all that the town has to offer and encourage new entrants to invest

#### Quantitative Questionnaire Response

- 3.2 Respondents were asked *"thinking about how important these objectives are for the regeneration of Macclesfield Town Centre, how do you rank each of the objectives in order of priority from 1 (most important) to 8 (Least important)?" (Question 3)*
- 3.3 "Enhance the town centre environment" was ranked as the most important objective by the 199 consultees that responded with an average rank of 2.3 out of 8 (where 1 is the most important). Thereafter, respondents ranked "cherish our historic buildings and repurpose our underutilised assets" as second most important with a rank of 3.0 out of 8.
- 3.4 "Make more of our connectivity" and "grow our town centre population" ranked 4.7 and 4.4 out of 8 respectively, placing them as the lowest priority objectives of the respondents.



## Qualitative Response and Changes to the SRF

3.5 Consultees were asked "how do you think these objectives could be improved?" (Question 4) and "is there anything you feel is missing from these objectives?" (Question 5). A total of 119 and 121 responses respectively were received to these questions. However, the responses received generally overlapped in their commentary and so they have been combined in order to glean a more coherent analysis and response:

Improving Objectives - Overall				
Comments	Response and Change to SRF			
Responses confirming agreement with draft	Positive response			
objectives (9 comments) including recognition	No change to SRF objectives			
of challenges in respect of limited budgets.				
A further 20 comments stated that nothing	Positive response			
was missing from the objectives, or that the	No change to SRF objectives			
comments had been noted within the				
previous question.				
A number of responses felt that the objectives	Understandable concerns, which will be picked up			
could be improved by making them more	within the SRF actions and delivery plan. The			
specific and identifying how they can be	Vision and Objectives are intended to be			
achieved (14 comments) including adding	aspirational and not focussed on delivery.			
clear measures; setting out the capital, skills	No change to objectives but ensure delivery			
and resources required; focusing on specific	plan is clear in respect of actions, resources			
areas; delivery strategy and considering how	and measures of success			
the objectives are interlinked.				

Improving Objectives - Overall	
Comments	Response and Change to SRF
Some considered the objectives difficult to understand (5 comments) owing to the use of jargon or a belief that they are meaningless. Simplifying the objectives was suggested.	Objectives to be revisited to consider if any 'jargon' can be removed without losing the essence of the message.
A total of 6 comments referenced greater consultation or local democracy to enhance the objectives.	Both the draft SRF and the previous 5 year vision and strategy for Macclesfield have been consulted upon with all comments taken on board through the SRF process. <b>No change to SRF objectives</b>
2 comments challenged the overarching	The vision and objectives seek to be flexible to
statement that 'all the objectives ultimately seek to ensure that the retail heart of Macclesfield thrives' on the basis that modern town centres require social, cultural and leisure experiences to be as important as retail, not just in respect of footfall but in creating identity and character.	future market trends and promote the success of the town centre as a whole. The detail within the 8 identified objectives expand upon this but this is a constructive point on which to be clarified. Update SRF to read "Recognising that whilst retail needs to continue to play a key role in the town centre, fundamental changes to the sector means less retail floor space is needed in going forward. The purpose of this SRF is to create a town centre where social, cultural, leisure, business and other uses and experiences not only support the retail function but are seen as equally important."

3.6 Comments deemed to relate to specific draft SRF objectives are considered as follows:

Improving Objectives - Specific Objectives	
Comments	Response and Change to SRF
Despite being the lowest ranking in terms of priority, the objective to <b>'make more of our</b> <b>connectivity'</b> received the most comments (59) in specific reference to:	The number of comments received in respect of improving public transport, road connectivity and parking suggests that this is of greater importance to local stakeholders than the ranking of
Public transport (20 comments) - The need	objectives has suggested.
to link Macclesfield to surrounding local villages and in the evening via extended and more frequent bus and rail services was considered vital to attracting people to the	The challenges in respect of local public transport provision has been well documented within the SRF and local providers have been engaged.
town centre and supporting the local and evening economy. This could also reduce congestion and parking needs. One respondent recognised that there is currently no incentive for bus or rail operators to extend the service and so intervention will be required. A couple also suggested park and ride facilities. A few respondents did not agree with the HS2 reference, fearing that it could marginalise Macclesfield at the expense of Crewe.	Transport experts WSP are tasked with reviewing connectivity and movement across the town centre as part of the SRF. They will be identifying actions to improve road accessibility within the delivery strategy. The importance of local bus and rail connectivity will also be covered within the delivery strategy together with that of more pedestrian and cycling friendly routes and facilities.

Improving Objectives - Specific Objectives		
Comments	Response and Change to SRF	
Parking (16 comments) - Parking responses sought to encourage town centre footfall through adequate cheap or free parking in convenient locations. The importance of providing/retaining disabled parking was also raised and the need for a clear parking strategy was identified by one. Road accessibility (14 comments) -	The need for a town centre wide parking strategy has been identified within the delivery plan of the SRF. This will consider and try to address those concerns raised. The objectives are seeking to consider connectivity at the strategic level and are not intended to identify how they will be delivered at this stage <b>– no change to objectives</b>	
Comments included the need to improve connectivity to Greater Manchester, enhance signage and reduce traffic and congestion within the town centre, particularly for large vehicles and during the day.	Ensure delivery plan adequately considers road, public transport, walking and cycling, and the requirement for a parking strategy which considers location, price, quality, type and usage including resident and disabled	
<b>Cycling and walking (9 comments)</b> - The need to give greater priority of movement to pedestrian and cyclist was raised by some including safer road crossings, cycle lanes and more pedestrian areas making this the first choice for short journeys.	parking, charging points and car pools.	
The 'grow and diversify our leisure and evening economy' objective attracted many comments (40) despite ranking third in order of priority. Almost all comments (32) were to identify the type of leisure facility sought by the respondent including cinema; youth facilities;	The comments and ideas in respect of the leisure and evening economy are welcomed and it is clear that there is broad support for the objective of growing and enhancing this sector in Macclesfield. Whilst, the objectives are not intended to provide a list of specific uses, those suggested will inform future thinking.	
food and drink; more events; sport facilities; theatre; museum; 5* hotel; public toilets; and	Revise object to 'grow and diversify our leisure, cultural and evening economy'	
community space. Further comments (8) sought to raise awareness of the wider leisure and tourism offer including making the most of the Peak District (including views), National Trust properties and Macclesfield Forest.	Events are already specifically mentioned within the objectives, but could include mention of leisure facilities - "Encouraging people to spend more time and money in the town through new leisure uses including food and drink"	
	The SRF is focused on the town centre rather than wider attractions, but the importance of proximity and views to the Peak District is not underestimated - "Build upon our impressive events calendar and proximity and views to the Peak District"	
	The Delivery Plan will advise on steps required to support the delivery of more leisure investment in the town.	

Improving Objectives - Specific Objectives		
Comments	Response and Change to SRF	
Comments in respect of the objective to 'enhance the town centre environment', which was the highest ranking priority objective, totalled 34 comments and covered three broad themes: Green space and public realm (15 comments) - Considered important to enhancing the town centre environment. Suggestions focused on more trees, planting and green spaces in which to sit and meet. This could also serve to attract visitors, improve wellbeing and air quality. Green space and public realm must keep pace with proposed development and be high quality. 'Make it greener' was not considered specific enough objective which should also reference 'green/blue infrastructure'. Providing a safe environment (10 comments) - Some felt unsafe within the town centre, especially in the evening with key concerns being anti-social behaviour, homelessness and drinking. Cleanliness (9 comments) - Street cleaning, litter and weeds were mentioned as contributing to dirty streets and poor impressions, particularly around Silk Street. Car parks and shop fronts were also considered to require greater cleaning and	Many of these comments in respect of providing a safe and clean environment are about 'getting the basics' right in Macclesfield Town Centre. The draft SRF is clear that the <i>"starting point must be that the basics are done well that it must be clean and safe for all users".</i> However, the draft objectives seek to go beyond these basics, and must do so if the centre is to thrive. Notwithstanding this, the comments are a reflection of the current perceptions of the town and the importance of attaining and maintaining a clean and safe environment should not be taken for granted. The actions to support this will be addressed within the delivery strategy. The creation of new and enhanced green spaces and public realm are considered by OPEN throughout the emerging SRF but could be expanded upon within the objectives. <b>Expand upon this objective - 'making it greener, more distinctive and a celebration of local creativity through our high quality blue and green infrastructure, green spaces and public realm'</b> The delivery strategy will set out where this is to be targeted and how this is to be implemented and could include the recommendation of a Green Streets Plan but must also acknowledge the on-going cost and delivery of maintenance of	
maintenance.	any new public realm or green infrastructure.	
'Grow our town centre population' attracted 15 comments. A couple stated it was essential for Macclesfield's future but another that new housing was irrelevant without the facilities to support it. Requests were made for the consideration of housing needs of overlooked groups including older people, singles, working couples and young families. Social housing and live-work accommodation was also mentioned. Some raised the need for housing to be affordable and suggested the conversion of retail voids. Ensuring energy efficiency was also suggested. One highlighted the contribution South West Macclesfield could play and another the importance of considering the existing population as well as the new.	The responses indicate that the principle of growing the town centre population is generally supported. The objective seeks to respond to the comments identifying the need to diversify the local housing offer through "building the right residential accommodation to attract and sustain a diverse community." Different housing types, tenures and target markets are implicit in this statement and the product delivered will largely be determined by the market, financial viability and practicalities of individual site/premises, but must be of good quality and appropriate design. <b>Update objective to "building the right</b> <i>mix</i> of <i>high quality</i> residential accommodation of appropriate design to attract and sustain a diverse community"	

Improving Objectives - Specific Objectives		
Comments	Response and Change to SRF	
Despite the objective to 'cherish our historic buildings and repurpose our underutilised assets' ranking second highest in order of priority, relatively few comments (16) were received in response. Comments made sought to ensure good quality new and refurbished buildings, or compelled action in response to derelict buildings through repurposing, demolition or CPO. Planning policy should be adhered to when protecting Macclesfield's unique historic environment and decision making timescales reduced to allow sites to be cleared quickly.	The relative lack of comments in respect of improving or missing elements of this objective imply stakeholder support. Further, comments received seek to strengthen the aspirations established and will be picked up within the delivery strategy. The reference to unique assets could strengthen this objective – "to diversify our offer, <i>celebrate our distinctiveness</i> and attract a wider range of occupiers to the town"	
Comments (8) in respect of the objective to <b>'support economic growth aspirations'</b> were focused on supporting local businesses through the creation of new jobs and an attractive business environment, provision of office space and support to start up and independents, including within the creative and digital sectors.	Broad support for this objective with comments seeking to strengthen or deliver its aspirations, although there is potential to simplify the wording of this objective: Simplify objective to "Support businesses, create jobs and develop skills – Maximise Macclesfield's strategic location and create the right business environment for small and medium sized businesses to co-locate and collaborate with each other and the world class organisations in our hinterland" The way in which economic growth can be supported will be considered within the delivery strategy.	
No direct comments were made in respect of the objective to <b>'raise aspirations and</b> <b>change perceptions'</b> . However, it's purpose	Whilst this objective ranked mid table in terms of stakeholder priorities, there were a lack of comments.	
to 'get better at promoting all that the town has to offer and encourage new entrants to invest' did receive a small number of comments (6). More specifically, identifying the need for funding and investment to deliver the SRF and for investment to be of the 'right kind'.	This is likely to be because those who responded and engaged with the consultation exercise are already passionate about the town. Action is needed to focus on those who are not yet engaged in the town centre. <b>No change to this objective</b>	
No direct comments were made in reference to the objective to <b>'harness our</b> <b>distinctiveness'</b> , although elements of its aspiration to make better use of our assets and to be distinctive were picked up in comments to the other cross-cutting objectives.	No change to this objective	

3.7 In addition to the comments considered above, a series of comments were received that do not directly relate to one of the existing objectives, but provide an indication of some of the themes that stakeholders would like to see considered:

Improving Objectives - Other Comments	
Comments	Response and Change to SRF
12 comments were made in respect <b>sustainability</b> . Some stated that sustainability should be 'at the heart of' or 'the central theme' of all of the objectives. Other comments were more specific including energy efficient development; maximising renewable energy; reducing carbon footprint; improving air quality; waste management schemes; electric vehicle charging points; SUDS, retention ponds , green walls and roofs; waste management schemes and celebrating local produce.	Sustainability is of increasing importance and awareness. Whilst the objectives are not designed to identify specific sustainability actions, which will be picked up within the delivery plan, they should reflect upon the theme of sustainability if they are to be relevant both now and in the future.
	Sustainability is at the heart of the strategy and this aspiration is now picked up within the overarching vision "striving for a sustainable future."
	Sustainability added to the overarching vision to woven through the wording of the objectives
Reducing retail <b>rental levels and/or Business</b> <b>Rates</b> for small businesses or all received 10 comments.	Whilst the impact of high rates and rents is recognised, particularly within the challenged retail sector, the setting of rates and rents is beyond the control of the Council or the SRF. There have been some changes to small business rate relief recently, but the focus will be on lobbying Government to support access to funding to deliver change and support businesses.
	No change to SRF objectives
A number of respondents (10 comments) suggested that the objectives <b>should 'put</b> <b>people first'</b> and recognise the importance and value of Macclesfield's strong local community and voluntary groups. This could include local stakeholders working together or encouraging diversity to enhance the social and community profile.	This consultation process has sought to engage Macclesfield's many and varied stakeholders to ensure views are considered and there is local buy-in to the delivery of the vision and objectives. The principle of being involved/engaged will come out further within the Delivery Plan.
	The word 'social' has been added to the vision to reflect the importance of local people.

## 4.0 Character Areas for Regeneration

4.1 The draft SRF identifies 6 character areas within or adjacent to the town centre with unique characteristics, and sets out brief aspirations for each.

#### **Questionnaire Response**

- 4.2 The questionnaire asked respondents "how strongly do you agree or disagree with the aspirations for each of these character areas?" (Question 6).
- 4.3 Overall, the majority (74%-87%) of the 194-200 respondents to this question 'strongly agreed' or 'tend to agree' with the aspirations for all of the identified character areas. The aspirations for 'Chestergate and Historic Heart' received the greatest proportion of positive responses (87%) and least in disagreement (4%), followed by 'Sunderland Street and Silk Quarter' with 81% in agreement and just 7% disagreeing.
- 4.4 Whilst still largely supported, the 'Retail Core' and 'Churchill Way Boulevard' character areas received the lowest proportion of responses in agreement with the aspirations (74% each) and the highest in disagreement (11% and 10% respectively).



# 4.5 Respondents were also asked "thinking about how much of a priority each of these character areas is for regeneration, how do you rank each area from 1 (top priority for regeneration) to 6 (bottom priority for regeneration)?" (Question 7)

4.6 Aligned with the responses above, 'Chestergate and Historic Heart' was ranked the most important character area for regeneration by the 193 respondents, with an average rank of 1.8 out of 6 (where 1 is the top priority). Thereafter, respondents ranked 'Station Gateway' and 'Retail Core' as the second most important priority character area for regeneration, with an average rank of 2.4 out of 6 in both cases.



#### Qualitative Response and Changes to the SRF

- 4.7 Finally, respondents were asked *"how do you think these plans for the character areas could be improved?" (Question 8)*, providing an opportunity for a more descriptive response.
- 4.8 A total of 114 responses were received to this qualitative question. Positively, 18 responses (16%) were supportive of the aspirations for the identified character areas. Such comments included "there are some very strong, well considered ideas here"; "they are well articulated, thoughtful, hang together well and are coherent"; "All great ideas"; "they are fine...let's hope some of them get done". These comments suggest no further changes to the character areas are required.
- 4.9 However, 2 negative comments were received suggesting to "scrap them and start again" and "the areas should focus much more on how and why they will be used by residents and visitors". The purpose of the character areas is to support the preparation of the illustrative framework. Actions will focus on how residents and visitors will interact in different parts of the town.
- 4.10 6 comments raised concerns that the character areas cover too broad an area of the town centre and that there should be greater focus on a single core or 'flagship' area that has the greatest potential to attract and retain businesses and footfall. Once this is achieved, attention can be turned to more peripheral areas in order to prevent focus and initiatives being spread too thinly. In response, we would argue that the character areas help to identify and define the different roles each area of the town centre performs, both now and as the focus in the future. They are not intended to dilute the aspirations for the town centre as a whole and the importance of the central 'core' areas are appreciated. It also supports the thinking on the actions which will be prioritised in terms of key areas.
- 4.11 Comments in respect of each individual character area are summarised below. The Station Gateway and Retail Core character areas attracted the greatest level of response, indicative of their importance to stakeholders as also identified in the prioritisation question.
- 4.12 A number of more general comments were also received which do not relate specifically to any of the individually identified character areas. These are therefore picked separately and incorporated in to the responses to Question 14.

Improvements to Character Areas		
Comments	Response and Change to SRF	
<ul> <li>Station Gateway</li> <li>18 comments were received in respect of the station gateway around the following themes:</li> <li>Multi-storey parking (7 comments) - This proposal was not popular with respondents owing to concerns that it would "attract even more cars and look hideous"; be "potentially out of character"; "at odds with improving the station environment"; "would spoil the initial view looking up to the town"; and would spoil the "iconic view". Some also commented that multistorey car parks are generally unpopular, particularly with older people.</li> <li>Waters Green (7 comments) - Comments were generally supportive of the proposals for public space at Waters Green with some commenting that it is "a vital gateway for the town" where unattractive car parking currently dominates. It could form a "natural amphitheatre" with views of St Michaels Church and the hills, encouraging people to "linger". A couple highlighted that the space should be "green" but one wished to retain the area as parking and another stated that traffic must still be able to traverse the Green to access the Surgery and bus station.</li> <li>Station improvements (4 comments) - Some sought improvements to the station including an eastern access, a high level pedestrian route to the retail core and enhancing the Victorian style.</li> </ul>	Amend SRF to make clear that any proposal for multi-storey car parking will be sensitive to the views and character of the area and consider options for screening such as green walls. Comments are generally supportive of the proposal to "re-instate a public space at Waters Green" within the SRF. Update SRF to add public 'green' space and reference importance of continued access in response to comments. The aspirations for the Station Gateway include 'improving the environment outside the station and sense of arrival'. However, these comments concern improvements to the station itself. Whilst this is an aspiration, it is reliant upon the very limited funds of Network Rail and cannot be implemented by the Council itself. The change in operator of the West Coast Main Line may present an opportunity to lobby for some spend and improvements. The Delivery Strategy will include this action.	
Retail CoreThis character area received 13 comments:Residential (5 comments) - A number sought to encourage more residential within the retail core through use of upper floors and conversion of existing buildings, with a couple even suggesting it should take priority over retail.Retail (4 comments) - There was a keenness to "retain and encourage new national retailers" within the retail core and ensure that "there are no empty shops" with suggestions including lowering business rates, removing retail voids, improving shop fronts and attracting small independent retail outlets.Physical environment (4 comments) - The need to renew, regenerate and modernise the retail core was raised by some as important in order to attract occupiers and appeal to visitors. This may require re-	The SRF recognises 'some alternative uses such as food and drink and residential/office space on the periphery'. The comments received suggest the potential to strengthen the messaging around housing within the retail core - replace 'on the periphery' with 'on upper floors and through conversion of existing buildings on the periphery' Comments support the aspiration for the retail core to continue to 'function as the shopping area of the town' - no change to SRF The importance of the physical environment to this area of the town centre is noted. Update the SRF, drawing out the need to enhance the town centre environment within the Retail Core through attractive public	

Improvements to Character Areas	
Comments	Response and Change to SRF
configuration. Making best use of the town's heritage will also support.	realm, greening and shop front improvements.
Sunderland Street and Silk Quarter 10 comments were received in respect of this character area: Traffic reduction (7 comments) - Proposals to reduce traffic on Sunderland Street via redirection to Silk Street were unpopular with some. Concerns related to access to the train and bus station, Aldi and Waters Green Medical Centre; increased traffic on London Road/Mill Lane/Park Green; the narrowness of the road; and impact on attracting interest. Identity (3 comments) – One commented that they would like to see a greater sense of identity in this area linked to the 'Silk Quarter'. The conversion of existing mills to residential or other uses and utilising the area around the War Memorial.	This element of the SRF appears to have been misinterpreted by some. The proposal is to divert unnecessary traffic via signage etc. rather than all traffic on Sunderland Street - change to 'reduce volume of unnecessary traffic on Sunderland Street' and reference importance of retained access. The character of this area is indeed reliant upon its history and heritage assets. More could be made of this identity within the SRF – update to include reference to the silk trade and use of heritage assets.
Churchill Way Boulevard A total of 6 comments were received covering: Green Boulevard (5 comments) - This aspiration provoked a mixed response with some liking the idea but others questioning its deliverability. Remaining comments included "the area west of Churchill Way should be deleted from the SRF" and "no new infill development".	The challenge of deliverability will be covered within the Delivery Strategy but the indication from the comments received is that of general support for all initiatives that support the 'greening' of the town centre – <b>no change to SRF.</b> The area west of Churchill Way is an important part of the boundary to the town centre and infill development will contribute to reinvigorating this area. As such, both should remain within the SRF - <b>no change to SRF.</b>
<ul> <li><u>Chestergate and Historic Heart</u></li> <li>Despite this being the most highly prioritised character area, it only received 6 comments:</li> <li><b>Part of the Core (2 comments)</b> - Some suggested that this area should form the true 'retail core' or be extended to include the southern part of Jordangate East, behind the Town Hall and Sparrow Park.</li> <li><b>Use of the Area (2 comments)</b> - A couple raised the aspiration to make better use of the Butter Market, Market Place, the Town Hall and market area in the Chestergate Precinct.</li> <li><b>Pedestrianisation (2 comments)</b> - Pedestrianisation of this area was an aspiration for a couple.</li> </ul>	Parts of this area are different in characteristic to the traditional retail core but there is scope to extend this area – <b>extend Chestergate and Historic Heart</b> <b>character area east on Character Area</b> <b>map.</b> The SRF meets this aspiration through its "focus on the evening and cultural economy and the expansion of cultural and event activities" and the "refurbishment of existing historic buildings" <b>- no change to SRF</b> The SRF seeks to support the prioritisation of walking and cycling throughout the Town Centre. An action within the Delivery Strategy will be a review of the Town Centre TRO and

Improvements to Character Areas	
Comments	Response and Change to SRF
	circulation across the town to support this aspiration – <b>no change to SRF.</b>
Jordangate West and East 4 comments were received in respect of the future use this area with respondents keen to witness the removal of the "large, ugly modern buildings" and a residential focus. However, the area should also develop naturally and therefore dependent on cessation of employment uses.	These comments are broadly aligned with the existing aspirations for this character area as set out within the draft SRF - no change to SRF.
<u>Christ Church</u> Whilst not included within the identified character areas, 4 comments were made to consider the inclusion of Christ Church and its Conservation Area based on heritage and housing uses and need for further investment.	Christ Church is an important heritage asset but outside of the physical focus of the town centre SRF and emerging Local Plan Site Allocations document. Further, many comments have been received throughout the consultation seeking even greater focus on the core area of the town centre. The wider area is highlighted in the illustrative framework component plan - <b>No change to SRF</b>

## 5.0 Draft Strategic Actions

5.1 Draft strategic actions have been suggested and designed to support each of the draft SRF objectives. These have been tested through the consultation process.

#### Questionnaire Responses and Changes to SRF

- 5.2 Respondents were asked *"if you disagree with any of the draft strategic actions please explain why" (Question 9).*
- 5.3 A total of 62 responses were received in respect of this question, around a third of which (20 responses) did not disagree with any of the identified actions. A summary of the responses and any proposed changes to the SRF are as follows:

Disagreement with Draft Strategic Actions	
Comments	Response and Change to SRF
A total of 20 people stated that they did not disagree with the identified actions. Some added further positive messages including "all positive ideas"; each action "is well defined, realistic, sufficiently flexible and interdependent"; and "covers all aspects". However, a small number who agreed with the actions raised concerns around deliverability, funding and felt that they do not optimise the vision for Macclesfield.	Positive response to the identified draft actions. The actions seek to overcome issues of deliverability. <b>No change to actions.</b>
Objective: Enhance the town centre environment	The SRF includes an additional
Action: Rationalisation of surface car parking which currently creates visual blight	action to 'consider a car parking strategy'. <b>This needs to be</b>
7 comments responded directly to this action with key concerns being the need to retain existing surface car parks in order to aid accessibility and enable many of the other objectives in the SRF to succeed, at least until provisions are made for public non-polluting transport. One stated that existing surface car parking is often very busy and therefore justified, whilst another suggested that the appearance could be improved through planting, selective fencing and trees. Some felt that the alternative of multi-storey or decked car	strengthened to a requirement and should include consideration of utilisation, location, quality, cost, movement and public transport links across the town centre as a whole. The car parking strategy will identify the opportunities for different types of parking including resident and disabled provision. Multi-storey and decked car parks
parking could cause visual blight of equal or greater measure to that of surface parking. Others indicated that many 'do not like' multi-storeys; people feel safer at night on a surface car park; and that they do not suit those wanting a quick 'nip into town'.	play an important role in some locations e.g. commuter parking. There are ways in which to reduce the visual impact of such facilities and the SRF states must 'conform
Action: Ensure all development proposals conform to	to high quality design principles –
high quality design principles	no change to action
Two comments did not disagree with this action but felt that it is too vague and requires a definition of high quality e.g. a design guide and energy efficiency standards.	The SRF is not intended to be prescriptive in respect of design – <b>no change to action</b>

Disagreement with Draft Strategic Actions	
Comments	Response and Change to SRF
Objective: Grow the town centre populationAction: Ensure town centre meets 'everyday' needs of a resident population including local services, health care and education provisionSeveral comments (4) were received questioning if the town centre could cope with an influx of population in terms of parking, public transport, waste collection, amenities, hospitality and retail, schools and health.Action: Improve housing choice in terms of type and tenure to attract and sustain a more diverse community	This action seeks to ensure that the town is prepared to support a growing town centre population and picks up on these concerns - <b>add 'local amenities' to action.</b> Valid comment in respect of affordable homes which will be dictated by planning policy rather than the SRF. Add action - <b>'Ensure appropriate provision of</b> affordable homes within the
of occupiers attracted to town centre living One commented that any housing which is built must include affordable homes. Action: Consider the delivery of specialist housing for older people given accessible and well served location One respondent mentioned that well designed housing can be suitable for a diverse market and doesn't have to be 'specialist' Action: Exploit the opportunities presented by an enlarged catchment through large scale housing and population growth at SMDA by ensuring Macclesfield becomes their local shopping destination of choice Reference must be included to the use of 'safeguarded land' SW of the town.	town centre' Older person housing is a diverse and fragmented market incorporating numerous sub- sectors dependent upon scale of care required, some of which require 'specialist' facilities that are well suited to town centre locations - no change to action The SMDA area is already picked up within this action but could be made clearer through its full name - change to 'safeguarded land at South Macclesfield Development Area (SMDA)'. In response to previous comments regarding over-reliance on retail - amend to 'local centre of choice'
Objective: Grow and diversify our leisure and evening economyAction: Consider the potential for a new and accessible events space around the station gatewayThe comments received in respect of this action (4 comments) disagreed with the location of the proposed event space near the station. It was suggested that any events should take place in the town centre in/around the Town Hall so as to draw people into the town; increase the frequency of use of Market Place; raise the impact of events; and avoid bottlenecks around the station. There was also concern that an accessible event space around the station would clash with the need for more parking in response to HS2. One commented on liking the fair in its current location.	The aim is to identify a range of spaces in the town that could be made available for events, in addition to Market Place. The station gateway is an important area to 'attract' visitors due to its high visibility but could continue to be used at other times as green open space with some parking for example – add 'multi-functional events space which complements Market Place'

Disagreement with Draft Strategic Actions	
Comments	Response and Change to SRF
Action: Grow the food and drink offer to support existing retail and create a café culture/evening economy One respondent was concerned if this meant 'cheap bars' and 'pavement drinking'	culture/evening economy is on quality food and drink establishments in the early evening rather than the 'night time' economy that is the focus of concern here <b>- no change to</b> <b>action</b>
Objective: Cherish our historic buildings and repurpose underutilised assetsAction: Protect and maintain distinctive heritage buildings including but not limited to Town Hall, Police Station and Buttermarket and poor quality buildings such as the former Three Pigeons Public House5 comments were received in respect of this action. There was some disagreement with the element of this action which seeks to protect and maintain poor quality buildings with respondents stating that they should be knocked down to make way for new buildings which enhance rather than detract from the town centre (2 comments).In terms of implementation, one felt enforcement or CPO is required and another mentioned the need to work with all owners of heritage buildings to ensure they are all maintained and protected.Two commented that Christ Church should be included in	There is merit to considering an alternative approach to heritage buildings in a poor state of repair - reword action to 'consider future potential of poor quality buildings such as the former Three Pigeons Public House on a case by case basis' Methods of implementation for challenging sites and premises are picked up in other actions including enforcement of Listed Building and Conservation Area status requirements, engagement with land/property owners and CPO - no change to actions
the list of distinctive heritage buildings. Another felt that this action was too wide and needs to focus on a couple of individual assets that are in the key Churchgate and Market Place core areas.	historic cherished buildings
Objective: Make more of our connectivity Action: Maximize opportunities presented by HS2 proposals to drive future growth and regeneration Two respondents disagreed with this action considering it to be too long a time coming, if at all, to benefit Macclesfield within this SRF. Action: Redevelopment of station gateway to enhance first perceptions of arrival and provide clear routes into the town centre One stakeholder commented that deck or multi-storey car parking would actually negatively impact upon both the view from the station up to the town centre and wayfinding. Action: Lobby public transport operators to expand scope of destinations and timetable for bus and rail users	Delivery of HS2 is beyond the control of the Council. However the opportunity it presents should be harnessed. As stated, any redevelopment of the Station Gateway will seek to enhance perceptions and routes into the town centre. As such, care will be taken to ensure any proposals, for parking or otherwise, will not detract from the current position. Alternative parking locations may be considered - <b>no</b> <b>change to action.</b>

Comments	Response and Change to SRF
Whilst in agreement with this action, two commented that it requires funding commitment in order to implement, with one suggesting that this should come from the Council as part of a strategy to ensure good public transport links for all and an integrated time-table for rail and bus services. <b>Action: Encourage greater pedestrian and cycle movement through enhanced routes</b> 3 comments in respect of this action included that this should not be at the expense of parking provision; that the action is too vague and should reference the need to increase funding to implement; and that cars should be removed from Churchill Way.	As commercially operated the greatest scope to lobby for improved public transport will come from the increased footfall and spend generated through the implementation of the other actions. Council subsidies do not often represent good value for money – no change to SRF Churchill Way is a primary route through the town centre from which it will not be possible to remove traffic, however the SRF does propose ways in which car dominance can be reduced - no change to actions
Objective: Harness our distinctiveness Action: Support independent retail and leisure businesses to set up and thrive Concerns remain regarding the over reliance on retail (3 comments) which some felt is no longer viable in light of changing trends as evidenced by empty shopping arcades and precincts. The suggestion is to do 'something new' or include a mix of uses including businesses.	Whilst retail trends have indeed changed, and the sector is likely to continue to face challenges, it remains an important contributor to our town centres. As such the action to support retail, alongside other uses as identified in other actions, remains valid – refine action to "support a wide range of independent, distinctive businesses"
Objective: Raise aspirations and change perceptions Action: Continue to engage and work collaboratively with key local stakeholder groups to support delivery of actions One respondent felt that there is 'no collaborative working with any of the cultural and community stakeholders, and no forums where the mix is brought together to see who varied	This SRF consultation exercise has sought to engage local stakeholders and the aspiration identified within this action is to continue to do so - <b>no change to</b> <b>action</b> The delivery plan will identify new

- 5.4 Following on the questions around the actions, respondents were asked "Which of the draft strategic actions do you think should be prioritised?" (Question 10).
- 5.5 A total of 90 responses were received for this question, 13 (or 14%) of which were unable to prioritise any actions with 3 stating that it depends on which is easiest to implement, would have the most immediate impact or had funds available; and a further 3 stating that they are all equally important.

- 5.6 Many respondents chose to rank the objectives rather than the actions which sit below them. Of the 64 comments prioritising objectives, over a third (34% or 22 comments) prioritised 'enhance the town centre environment', followed by 'grow our town centre population' (15 comments), and 'cherish our historic buildings and reutilise underutilised assets' (11 comments). 'Raise aspirations and change perceptions' (1 comment) and 'harness our distinctiveness' (2 comments) were the least prioritised objectives. Interestingly, this represents a slight shift in the prioritisation of objectives established in Question 3, but given the more limited volume of responses and indirect interpretation of this question, it is not proposed to consider this to represent a change in the overall priority of the objectives.
- 5.7 Within the objectives, specific actions have been prioritised through the consultation process. Those that have attracted the greatest number of responses by far are in respect of 'supporting independent retail and leisure' (14 prioritised or 18%) and 'redevelopment of the Station Gateway' (13 prioritised or 17%). This indicates some alignment with the priority character areas being the more central retail focused areas of 'Chestergate and the Historic Heat' and the 'Station Gateway'.

Objective	Action	Responses to Prioritise
Enhance the town centre environment	Rationalisation of surface car parking which currently creates visual blight	7
	Support the 'greening' of the town centre through increased planting	3
	Ensure basics are delivered well - streets are clean and tidy	1
	Prioritise the physical enhancement of key gateways and corridors including the station and major car parks	1
Grow town centre population	Engaging with the private sector and social housing providers to deliver new high quality homes within the town centre through new build, infill development and refurbishment of underutilised and vacant buildings	3
	Following the recent announcement for a food hall in the former Picturedrome, grow the food and drink offer to support existing retail and create a café culture/evening economy that encourages increased spend and dwell time and appeals to the town's affluent catchment population	2
	Ensure town centre meets 'everyday' needs of a resident population including local services, health care and education provision	1
	Improve housing choice in terms of type and tenure to attract and sustain a more diverse community of occupiers attracted to town centre living - employees (particularly young professionals) from the highly skilled businesses in the local catchment (e.g. Alderley Park) first homes, singles, young families, downsizers, retired and older people etc.	1
Grown and diversify our leisure and evening economy	Explore scope to provide new leisure destination within the town centre but with flexibility to adapt to future changing trends	3
	An extended events strategy that builds upon existing success and the Town's distinctive and cultural assets	2
Support economic growth aspirations	Target SMEs in sectors of strength including science, finance, creative and digital and promote opportunities for collaboration	2
	Provide refurbished quality workspaces with appeal to smaller local occupiers across a mix of sectors within existing buildings recognising the viability challenges associated with new build	2

Objective	Action	Responses to Prioritise
	Work with existing major occupiers to understand their requirements and role they could play in supporting new investment	1
	Promote the excellent skills and labour market credentials of Macclesfield to inward investors	1
	Support establishment of creative and digital start up - potentially by supporting reuse of heritage buildings potentially on a temporary basis	1
Harness our distinctiveness	Support independent retail and leisure businesses to set up and thrive	14
	Build on and promote cultural, arts and heritage assets to encourage local tourism including the Silk Museum, Heritage Centre and the proposed Picturedrome	1
Raise aspirations and change perceptions	Continue to engage and work collaboratively with key local stakeholder groups to support delivery of actions	2
	Utilise key gateways to change perceptions for those who usually 'pass through' Macclesfield, for example through enhanced signage and physical environment at station and along key road corridors	1
Cherish our historic buildings and repurpose underutilised assets	Engage with land/property owners to encourage underutilised buildings and sites to be repurposed to attract new investment and occupiers into the town including residential, employment and cultural uses	2
	Protect and maintain distinctive heritage buildings including but not limited to Town Hall, Police Station and Buttermarket and poor quality buildings such as the former Three Pigeons Public House	1
Make more of our connectivity	Redevelopment of station gateway to enhance first perceptions of arrival and provide clear routes into the town centre	13
	Lobby public transport operators to expand scope of destinations and timetable for bus and rail users	6
	Encourage greater pedestrian and cycle movement through enhanced routes	5
	Consider a parking strategy which includes pay on exit and clear signage to guide visitors to the best place to park relative to their arrival point and purpose of visit	1
	Ensure good legibility into and around the town centre through improved signage and wayfinding both on foot and by road from the motorway	1
	Total:	78

## 6.0 Draft Illustrative Framework

6.1 A draft Illustrative Framework is set out within the draft SRF which seeks to demonstrate how the proposed objectives and actions would manifest physically within the town centre. A summary of the 7 key spatial ambitions was also set out within the illustrative framework.

#### **Questionnaire Responses**

- 6.2 Respondents were asked "how strongly do you agree or disagree with each of the spatial ambitions of the Illustrative Framework?" (Question 11).
- 6.3 The response was broadly supportive for all of the spatial ambitions of the Illustrative Framework with 73% to 90% of the 184-192 respondents being 'strongly agreed' or 'tend to agree' with each. Enhancements to 'green space and planting' was most strongly agreed (90%), followed by 'public realm' (85%) and 'optimising the topography' (82%), each of which only received 4% of responses in disagreement.
- 6.4 'Car parking rationalisation' was largely supported (79% in agreement), but also received the largest proportion of those in disagreement (12%), although this is still a relatively small proportion.



## 7.0 Views on the Overall Draft SRF

#### **Questionnaire Responses**

- 7.1 Respondents to the consultation were asked "generally speaking, how strongly do you agree or disagree with each of the following statements about the draft Strategic Regeneration Framework? The draft Strategic Regeneration Framework is good; clear; ambitious; comprehensive; and deliverable" (Question 12).
- 7.2 Overall, the feedback on the draft SRF through the consultation questionnaire was positive with the large majority of respondents to this question (199-208 responses) agreeing that it was good (79%), clear (70%), ambitious (66%) and comprehensive (65%).
- 7.3 However, there was clear concern as to the deliverability of the SRF, with less than half (45%) agreeing that it was deliverable and 28% responding that it was not deliverable. This clear but understandable concern will be responded to within the delivery strategy of the SRF at the next stage of its preparation.



#### Questionnaire Responses and Changes to SRF

- 7.4 The consultation questionnaire asked respondents "should any aspect of the proposed SRF be altered, and if so in what way?" (Question 13)
- 7.5 96 responses were received to this question. However, just 40 comments (42%) responded to the questions with comments specifically related to the overall structure or content of the SRF. The remainder raised or reiterated individual points picked up elsewhere within the consultation e.g. need a cinema or improve cycling routes. Those comments that do relate to the SRF as a whole are considered below:
| Alterations to the SRF   |   |
|--|---|
| Comments   | Response and Change to SRF  |
| 16 comments were received stating that no alterations to<br>the SRF are required with some expanding that 'it<br>represents a well thought through, well informed analysis of<br>the issues, with some intelligent, ambitious but realistic<br>solutions' and that it is 'making the most of what we have<br>given budgetary constraints'. However, another reported<br>that there is 'no point in commenting, no one ever listens'.   | Positive response - no change to<br>SRF   |
| The greatest number of responses (10 comments)<br>concerned deliverability and the need for the SRF to identify<br>and provide more detail as to how and when its vision,<br>objectives and actions will be delivered. The lack of delivery<br>mechanism is currently considered 'a weakness in the<br>document'.<br>Whilst a number determined the intentions of the SRF to be<br>good, some commented that without securing funding<br>support, it will not be deliverable. The availability and<br>commitment of funding needs to be considered within the<br>objectives and their prioritisation for delivery.<br>Another delivery constraint mentioned is the need for the<br>SRF to better articulate the strategy for who and how<br>stakeholders (owners, landlords, tenants, Council,<br>Government and local groups) will be engaged and | Whilst these concerns are valid,<br>the Consultation Draft SRF makes<br>clear that "once these emerging<br>actions have been consulting upon,<br>they will be worked up in more<br>detail to set out who needs to drive<br>specific actions forward, how and<br>when (immediately or in the short,<br>medium or long term)". This should<br>address these comments.<br>Update delivery strategy in<br>revised SRF |
| incentivised to action.<br>Some commented (4 responses) that the SRF is currently<br>too 'vague' or 'wide ranging'. Suggestions included making<br>'clearer what is proposed and how will be delivered' and<br>focusing on achieving aspirations 'solely on the core areas'<br>first before considering and consulting upon wider strategy.<br>Stronger links to the Vision are required to make the SRF<br>'more bold and specific' but also recognise the importance<br>of existing assets which are not then referred to throughout<br>the remainder of the document e.g. getting the basics right,<br>heritage and supporting events.  | Ensure actions and delivery<br>strategy all relate back to the<br>Vision and are clearly informed by<br>the priorities emerging from the<br>consultation process. The delivery<br>strategy will also start to identify the<br>specifics of implementation, making<br>the SRF less 'vague' and more<br>focused<br><b>Revised Delivery Strategy</b>   |
| 4 comments reported that the SRF process should be<br>informed by greater consultation. Comments included the<br>need for the document to be 'inclusive and community led'<br>and 'less disingenuous'. It should help local people 'achieve<br>new things for the good of their town' for example through<br>'imaginative leadership' and a 'stakeholder forum for<br>collaboration, partnership and delivery' without which the<br>'best plans will flounder.'  | Extensive consultation has taken<br>place in respect of the SRF (as<br>demonstrated by this document)<br>and the previous Draft 5 year vision<br>and strategy which has also been<br>taken into account.<br>Ensure consultation and<br>engagement is a clear action<br>within Delivery Strategy   |
| A few questioned the spatial extent of the current SRF (3 comments), more specifically - 'the boundary to the East of Sunderland Street does not make sense would make   | The spatial focus of the<br>Macclesfield Town Centre SRF<br>was agreed at the onset of the  |

Alterations to the SRF			
Comments	Response and Change to SRF		
sense for it follow the natural boundary of the river'; the SRF 'should include the Christ Church conservation area' given that no agreement has been reached to redraw the town centre boundaries'; and that the SRF should 'consider wider population of Macclesfield beyond the town centre'.	project and has been informed by existing legislative and planning boundaries. Additionally, the suggestion of expanding the boundary to the east contradicts the more numerous other views suggesting the geographical focus of the SRF should be narrower - <b>no</b> <b>change to SRF</b>		
A small number of comments (3) suggested that work on the SRF should cease to avoid 'any more money being wasted' on another attempt at regeneration; to replace with a 'Neighbourhood Development Plan that is truly inclusive'; or to 'start again with Macclesfield in mind, not history but future'.	The SRF is a holistic framework to guide future development and support investment in the centre. Indeed, it has already been used to support a bid to the Future High Street Fund.		
One comment was received requesting the SRF to simplify its use of language	The SRF is intended to be a public document that is easy to read and understand. In finalising the SRF consideration should be made to ensure terminology is as accessible as possible		

- 7.6 Respondents were also asked "what, if any, additions to the document should be considered?" (Question 14)
- 7.7 A total of 97 consultees responded to this question. The comments received to this question, more than any other, covered a wide range of topics and enabled the respondee to elaborate on their thoughts and ideas.
- 7.8 Throughout the consultation questionnaire, respondents fed back comments on what they would like to see in Macclesfield and other areas of consideration for the SRF. In some cases, these comments did not directly relate to the question being asked, and as such these have been combined here to provide a more comprehensive overview of additional comments received. This approach seeks to ensure that all comments are reviewed but not double counted and allows emerging 'themes' to be identified.
- 7.9 Together with the direct responses to question 14, these were 222 responses analysed here, often with multiple comments on varying themes. These have been reviewed and sorted into 'themes' with the number of comments in respect of each theme identified below, allowing the topics of greatest importance of those consulted to be identified.
- 7.10 Suggestions for town centre uses received a significant number of comments (31), which when combined with those received in respect of residential (22) and retail (22), makes a strong case for the future of Macclesfield Town Centre to be repositioned and diversified to create a mixed use destination that caters for a wide variety of needs. This is subject to ensuring that there is an appropriate car parking strategy for the town in place, which a recommendation of the SRF, with this emotive topic attracting a high number of comments (31).

- 7.11 Numerous comments were concerned about deliverability of the SRF (23). The consultation document made clear that a Delivery Plan will be put in place at the next stage to support implementation of the vision, objectives and actions set out within the SRF. Linked to deliverability, 12 comments concerned consultation, with most seeking more engagement and openness, but some illustrating 'consultation fatigue' and a desire for more 'action'.
- 7.12 Improving walking and cycling and the creation of green spaces (both 21 comments) were of equal interest to consultees, closely followed by ensuring a safe, clean and tidy environment (19). These comments all seek to create a town centre that is welcoming, people focused and encourages increased dwell time.

Theme	No. of Responses	
<b>Town Centre Uses</b> – cinema, cafes, restaurants, sports, theatre, town hall, retail, youth, events, markets, community groups and space	31	
<b>Improve Car Parking</b> – cost, location, volume, type, quality, disabled, charging points	31	
<b>Delivery</b> – ability, speed, actions, funding, delivery strategy, BID, Neighbourhood Plan, planning, resources, partnership	23	
<b>Residential</b> – for and against, brownfield sites, conversion, above retail, affordable housing, social housing, older people, supporting amenities	22	
<b>Retail</b> – fill voids, quality, multiples Vs independents, experience, rents and rates, hours, market challenges, indoor and outdoor markets	22	
<b>Walking and cycling</b> – access, routes, signage, bike storage, crossing points, pedestrianisation, bikes on buses	21	
<b>Green</b> – green spaces, new and existing, outdoor seating, planting and trees, landscape plan, covered areas, SUDS, air quality, biodiversity, public art	21	
<b>Safe, clean and tidy</b> – general appearance, little, dog fouling, wardens, lighting, security and CCTV, homelessness	19	
<b>Consultation</b> – too much Vs too little, young people, communication, openness, experience from elsewhere, community led, forum	12	
<b>Business</b> – encourage investment, local businesses, start ups, employment, incentives, modern workspace, offices, rents and rates	10	
<b>Peak District</b> – branding, Cheshire Peak Town, Gateway to the Peaks, utilising views, promotion	9	
Heritage Buildings – Restore Vs demolish, heritage signs, limit time vacant	7	
Public Transport – bus times, destinations, links to villages, park & ride	6	
<b>Highways</b> – traffic, safety, to support development, created by development, connectivity, links to communities	6	
Promotion – raise image and profile, destinations, tourism, signage, SRF launch	6	
Culture – performing arts, local history, heritage, events	5	
Sustainability – environmental focus, all aspects, carbon footprint		
Evening Economy – not nigh time/drinking, extend opening hours	2	

- 7.13 Finally, respondents were given the opportunity to identify if "any of the proposals in the document would adversely affect you directly, if so please explain in what way?" (Question 15).
- 7.14 66 people responded to this question, however a large proportion of these were to state "no impact" (29 responses or 44%). An additional 2 were unsure at this stage owing to the SRF being 'too vague'.
- 7.15 6 respondents stated that the SRF would impact upon almost all town centre users in some way, be that positively or negatively. Others noted positive impacts including spending more time in the town; easier commute; and supporting local businesses more.
- 7.16 However, very few of the comments received related to direct adverse impacts of implementing the SRF. The only ones that did related to movement and parking:
  - Disabled parking and access blue badge parking is currently inadequate and removal of car parks will further restrict my access to the town centre (4 responses)
  - Parking lack of accessible, reasonably priced parking will continue to discourage me to visit (4 responses)
  - **Congestion** new housing and other development will make town centre congestion worse for me (3 responses)
- 7.17 Given the scale of responses to the consultation, very few state that the proposals within the SRF would adversely affect them. Those that do, include concerns that cannot be directly evidenced to the SRF which ultimately seeks to ensure that Macclesfield town centre works better for everyone in the future. As such, no changes to the SRF are proposed in response to this question.

### 8.0 Additional Responses

- 8.1 In addition to the consultation questionnaire responses, a further 26 formal written responses to the Macclesfield Town Centre Draft SRF were received within the consultation timeframe. However, some were multiple submissions, reducing the number of unique representations to 20.
- 8.2 Given that these responses do not all 'fit' with the requested consultation questionnaire response making direct comparison challenging, and also to avoid any double counting from those that also completed the questionnaire, these responses have been considered separately.
- 8.3 These additional responses were predominantly from established organisations and groups representing a number of stakeholders (14 responses). The majority welcomed the opportunity to comment on the draft SRF and were supportive of the emerging framework.
- 8.4 Many of the comments received have already been picked up within Sections 1-7 above, but the additional responses and any resulting in changes to the SRF can be summarised as follows:

Theme	Responses	Response and Change to SRF	
Vision and Objectives	Almost all additional responses were supportive of the draft vision and objectives established within the draft SRF with comments including "clear vision and bold and ambitious objectives"; "welcomed and commended"; and "founded on a thorough understanding of the history and character of the town, whilst aiming to capitalise on its merits". However, one was "disappointed" and another unsure what 'quirky' means.	Broadly positive response to the draft vision – no change to the SRF vision but definition of quirky added as footnote	
Character Areas	Comments in respect of the identified character areas included:		
	<b>Jordangate</b> – need to recognise the presence of valued and valuable housing of various types on Cumberland Street which should be retained. A hotel would form a better use of the views in the eastern area than residential.	Importance of existing residential within the Jordangate area added to SRF.	
	Retail Core – this area should be the priority and a town centre first approach is required (including no mention of Barracks Mill impacts). The conversion of retail voids should be encouraged and investment made in the indoor market and Grosvenor Centre car park. Events should be placed on an equal footing to retail in this area	Text expanded to reference town centre first approach to new retail uses in retail core and suggested investment in indoor market and Grosvenor Centre Car Park.	
	<b>Chestergate –</b> need to invest in the public realm and consider this area in respect of any retail related actions.	Reference to public realm improvements in Chestergate area added to SRF.	
	Sunderland Street – the only character area to explicitly mention residential	Other Character Areas now reference residential.	
	Station Gateway – leisure, food or drink uses	Focus for Station Gateway	

Theme	Responses	Response and Change to SRF
	in this location would detract from the retail core. Residential and employment considered more appropriate.	realigned within the SRF to residential and employment development.
Enhance the town centre environment	<ul> <li>6 commented on this objective with a focus on new and enhanced green spaces including more planting, trees, biodiversity plus water fountains and public toilets to support, but being aware of the maintenance of such spaces required. Park Green, Waters Green and Castle Street were identified as areas of focus for improvement. Some of these 'pocket parks' are not identified in the SRF but create important green links.</li> <li>The suggestion of a Business Improvement District (BID) was also made.</li> </ul>	Creation of new and enhanced green spaces are considered throughout the SRF but objective expanded upon and Delivery Strategy will set out how this will be targeted. Reference to green links now made within Illustrative Framework. Investigate support for creating a BID added to Strategic Actions and Delivery Plan.
Grow town centre population	Most welcomed this objective (13 comments) and the benefits provided to town centre footfall, supporting staff retention, reuse of brownfield and underutilised assets, and satisfying housing need. The new offer should support diverse communities including first time buyers, young families and older people by providing a mix of tenures including affordable housing. However, thought should be given to impact on traffic, conflicting uses with retail and evening economy and ensuring high quality and sustainable design. The exclusion of the Christ Church area and other large allocations to SMDA as an important contributors to residential growth was also noted.	Caution of residential impacts on existing businesses added to relevant Character Areas and Strategic Actions. Reference to other housing allocations made.
Grow and diversify our leisure and evening economy	Numerous comments (17) suggested ways in which the leisure and evening economy could be diversified including a good sized event space and full programme of events including activity based experiences that are of high quality and distinctive to Macclesfield, although reference to 'event space' within the SRF was considered vague by one. A few (3) were keen to open up the Town Hall as a heritage, cultural and emotional asset. New leisure, sporting, cinema and food and beverage uses were also proposed, particularly where they can be closely linked to the retail core and utilise views. Developing the evening economy raised concerns by one in respect of resourcing the increased demands for CCTV, street cleaning etc. and units being 'shuttered' during the day creating 'dead spots'.	Importance of linking new uses with retail core; exploring options for opening up the Town Hall to community; and creation of events information pack added to Strategic Actions.
Support	5 comments received supporting this aspiration, particularly the nurturing of SMEs and creative	Importance of promoting a mix of workspace types of

Theme Responses Response and Ch		Response and Change to	
economic growth aspirations	and digital businesses. This could be supported through business support and the provision of appropriate workspaces with suggestions including innovation incubator, business centre in library and high quality repurposing of underutilised assets. In turn, increased skill levels will act as an incentive to inward investment and further business growth.	This could be supported ort and the provision of s with suggestions ubator, business centre ty repurposing of turn, increased skill entive to inwardhigh quality expanded upon within SRF.	
Harness our distinctiveness	2 comments were received in support of this aspiration with suggestions including maximising Macclesfield's position as the 'gateway to the Peaks' and the western end of the Silk Road. Investment in the Silk Museum and Christ Church were also mentioned.	Promote Macclesfield's positioning at the 'Gateway to the Peaks' and the western end of The Silk Road added as a Strategic Action.	
Cherish our historic buildings and repurpose underutilised assets	12 comments received. The focus included intervention in problem sites and buildings including the Three Pigeons and Kings Head sites through enforcement or CPO for example. Redevelopment of Craven House was considered preferable to conversion by a couple. Other sites suggested for redevelopment included Sutton Castings Car Park and the former Halle Models site. Retention of Butter Market given its links to Market Place events was also raised. Other points included suggestion of a 'town trail' highlighting buildings of interest; encouraging schools to use educational visits of heritage/cultural sites and recognising the cost of sustaining heritage faith assets which also act as community spaces.	Enforcement and CPO already referenced in Strategic Actions – no change to SRF.	
Make more of our connectivity	<ul> <li>23 comments responded to the theme of movement and connectivity:</li> <li>Parking – a strategy is required to identify the quantum, quality and location needed to inform development, but preference to retain in central locations including Exchange Street. Duke Street and Grosvenor multi-storey were considered to have redevelopment potential but Churchill Way divided opinion. Consideration should also be given to retaining views (if decked); disabled spaces; shoppers with trolleys; resurfacing and remarking, and 'sprucing up'. In contrast to the questionnaire, only one response sought cheaper car parking.</li> <li>Public Transport – bus and rail stations on periphery of town with large gradients, further the SRF does not mention the bus station. There is a need to invest in the bus network particularly links to surrounding villages and in the evening. Reference to HS2 needs elaboration given uncertainties.</li> </ul>	Expanded upon content of Parking Strategy within Strategic Actions. The Delivery Plan will provide more detail. SRF amended to retain and enhance Exchange Street Car Park. The importance of local bus and rail connectivity will be covered in Delivery Strategy. Bus station now referenced within Transport and Movement section of SRF.	

Theme	Responses	Response and Change to SRF	
	<b>Traffic flow</b> – into and around Macclesfield is extremely poor at peak times. Congestion and routes need to be considered before significant investment in new development is implemented. New link road to south and west could provide a solution. The current objectives and actions do not address traffic congestion or parking capacity.	The need for a comprehensive movement strategy identified.	
	Walking and cycling – Silk Road and Churchill Way act as barriers to the town centre, particularly the residential areas to the west. Safe crossings, priority of movement, resurfacing and cycle routes will help to make walking and cycling the natural choice. Route from the station and River Bollin needs improving. The TRO should be reviewed to enhance the pedestrian environment. One suggested "improved connectivity to surrounding villages" should be an identified outcome of the SRF.	An action within the Delivery Strategy will be a review of the Town Centre TRO. Prioritisation of pedestrian and cycle movement already raised within SRF including enhanced crossing points – no change to SRF. Improved connectivity to surrounding villages will be covered in proposed Movement Strategy.	
Other Objectives	Sustainability – 5 respondents considered there to be greater consideration of sustainability required within the SRF including energy efficiency, low carbon, air quality, low carbon, public transport, local energy schemes, and smart technologies such as EV points. Retail – one suggested the need for a retail focused objective such as "supporting and enhancing the retail offering – to support existing retailers and encourage new retail proposals within MTC while resisting edge and	Sustainability added to the overarching vision and the wording of the objectives. New strategic action to ensure proposals future- proofed for emerging connectivity trends. 'Enhance the retail offer' added as a new objective within the SRF.	
Illustrative Framework	out of centre retail schemes" 2 comments related directly to the Illustrative Framework and noted the need to action the physical enhancements identified, particularly some early action sites that could give confidence.	The Delivery Plan will guide the implementation of the Illustrative Framework.	
Consultation	7 raised the desire for greater or more comprehensive consultation both through the SRF and in respect of the town centre generally. A couple felt that the existing stakeholder workshop groups were not open or inclusive and felt greater community, business, voluntary and faith sector engagement is required to implement the SRF. A collaborative forum could be an appropriate approach.	The SRF consultation undertaken has met formal statutory requirements and been held at a stage allowing genuine change and influence as a result of comments received. This can be evidenced through this Report of Consultation. The SRF is a strategic level document and there will be opportunities for wider engagement with a range of	

Theme	Responses	Response and Change to SRF
		stakeholders as specific projects and initiatives are progressed.
Delivery and Funding	Whilst there was broad support for the draft SRF, 15 raised comments with regard to delivery and funding. Specifically, asking what tactical measures can be devised to action the SRF within a reasonable timescale. There is a clear need to ensure adequate funding to deliver the SRF. It is not clear what the Council's commitment is in terms of capital investment and resources but considered to be a lack of parity with Crewe. Opportunities include HSF and use of CIC to bid for funds the Council cannot. The need for a dedicated town centre resource/nominated officer to deal with minor town centre planning applications, act as town centre manager and promote Macclesfield was also raised.	The Delivery Plan will pick up on funding and implementation including the identification of a 'go-to person' for developers and investors.

Appendix A - Statement of Consultation

Appendix B - Questionnaire

# Appendix C - Respondent Profile

The below tables show number of responses to the consultation questionnaire, by gender and age of respondent.

What is your gender identity?	Count	Percentage
Male	113	47%
Female	92	39%
Prefer not to say	7	3%
Not answered	26	11%
Total	238	100%

What age group do you belong to?	Count	Percentage
16-24	2	1%
25-34	11	5%
35-44	28	12%
45-54	41	17%
55-64	46	19%
65-74	58	24%
75-84	16	7%
85 and over	1	0%
Prefer not to say	8	3%
Not answered	27	11%
Total	238	100%

Appendix C

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# Macclesfield Town Centre

Strategic Regeneration Framework Consultation Final Draft

# Prepared for:



January June 2019

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#### Disclaimer

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In light of the recent Referendum concerning the UK's membership of the EU, we are now in a period of uncertainty in relation to many factors that impact the property investment and letting markets. At this time organisations involved in the industry are reflecting on the potential implications of the UK leaving the EU. Since the Referendum date it has not been possible to gauge the effect of the impact on rental and capital values, along with other elements affecting property appraisal. Cushman & Wakefield continues to closely monitor market developments and trends in order that we can provide clients with the most up to date advice. The views contained in this document are provided in the context of this market uncertainty and as such our estimates and opinions are susceptible to change. Development appraisal results are particularly sensitive to changes in key variables such as cost and values. Accordingly we advise that clients have regard to this risk and may need to commission further advice before acting on the opinions expressed

### 1.0 Introduction

### Introducing Macclesfield Town Centre

- 1.1 Macclesfield town centre is a principal retail, commercial and administrative centre of the Cheshire East Borough. The market town has a <u>large rural</u> population of over 50,000, is the second largest town-centre in Cheshire East and is surrounded by attractive rolling countryside. Macclesfield has strong links to the other nearby key towns and cities of Congleton (9 miles), Crewe (17 miles), Stockport (<u>1814</u> miles) and Manchester (21 miles), with Manchester Airport within 10 miles of the town centre. Macclesfield also has good connections to Sheffield, Derby and Nottingham across the Pennines via major A road routes (A537/A6/A623).
- 1.2 The town is located on the edge of the Peak District and nestles in the foothills of the southern Pennines on the eastern fringe of the Cheshire Plain. The historic heart of Macclesfield enjoys an elevated aspect with stunning views eastwards towards the Peak District National Park. Owing to the town's location, as well as falling within the Cheshire market, Macclesfield can also draw upon the South Manchester, Staffordshire and Peak District market catchments.
- 1.3 Despite its rural hinterland, Macclesfield benefits from direct rail linkages to key employment destinations including Manchester (22 mins), Birmingham (1h 5min) and London (1h 45 min), plus future potential for HS2 linkages; a rich heritage displayed by its built assets and links to the silk industry; distinctive retail offer owing to its independent retailers and vibrant festivals and events including the Barnaby Festival and monthly Treacle Market; and an affluent surrounding population.



#### Figure 1.1 Locational Context of Macclesfield Town Centre

1.4 Notwithstanding these strategic advantages, Macclesfield is facing some challenges due to the fundamental changes which have affected the role of town centres over the last decade owing to shifting socio-demographic and market trends including the growth of car based/out of town and online retailing, the rise of the discounters and increased leisure spend, and a resurgence of town centre living. As a result, Macclesfield is currently considered to be 'punching below its weight' as a town centre destination, particularly given its affluent surrounding catchment. The latest Town Centre Health Check (2016) identified a relatively weak leisure offer, rising retail voids and declining day visitors.

#### Purpose of the Macclesfield Town Centre Strategic Regeneration Framework (SRF)

- 1.5 In the face of the well documented market forces threatening the vitality and viability of town centres across the UK, Cheshire East Council is committed to securing the future regeneration and sustainable success of Macclesfield Town Centre.
- 1.6 Towards this aim, Cushman & Wakefield, supported by Optimised Environments (OPEN) in respect of urban design and WSP for transport and infrastructure, has been commissioned by Cheshire East Council to prepare a Strategic Regeneration Framework (SRF) to guide and co-ordinate the future regeneration of Macclesfield Town Centre.
- 1.7 The SRF <u>will</u> set<u>s</u> out a clear vision, principles and key objectives for the future regeneration of the town centre, provide<u>s</u> a credible platform for engaging with local communities and stakeholders and, in articulating the Council's long-term commitment to Macclesfield, provide<u>s</u> the development sector with the confidence and certainty needed to bring forward investment, jobs and economic growth.
- 1.8 The SRF will-provides a holistic strategy and framework for the whole of Macclesfield Town Centre, bringing together the market, spatial and movement opportunities and constraints within the context of the planning framework rather than concentrating on individual sites as previous documents and proposals have done. This integrated town-wide approach should ensure greater prospects of delivery and success.

More specifically, the SRF-will:

- Sets out a fresh Vision for the town centre, focused on its key role in driving and underpinning 'Future Macclesfield' while not losing sight of the area's important heritage, sense of place and aspects of its individual character held in high regard by local stakeholders;
- Identifiesy high level objectives for the town centre;
- Identifiesy major opportunities for regenerating the town centre and provides a spatial vision which illustrates the opportunities for development and establishes the parameters and principles of good design;
- Articulates how development can capitalise on Macclesfield's unique character and locational advantages and support more sustainable communities;
- Considers the need for improved infrastructure as a means of facilitating regeneration, with a focus on achieving the right balance between streets where people can move about easily and safely, with spaces for events and activities, while maintaining good access for vehicles;
- Reflects the views of stakeholders;
- Provides a framework for delivery and an assessment of development options taking into

account site constraints, requirements for delivery, land ownerships, and market demand, <u>and</u> having regard to the desire to unlock potential associated with a <u>proposedpotential</u> HS2 link;

- Determines a viable, deliverable strategy, underpinned by sound market advice and consistent with the policy context such that it may be used as a material consideration in determining planning applications; and
- Advises on the best route to implementation, initial priorities and next steps to bring forward realisation of the vision set out.

#### Geographical Extent of Study

1.9 The SRF will-focus<u>es</u> on Macclesfield Town Centre as defined within the adopted Cheshire East Local Plan and emerging Draft Site Allocation and Development Policies Document (SADPD) as illustrated in Figure 1.2 below. It is essential however that the principles of the Framework are not limited by defined boundaries, and as such consideration as to how the town centre interacts with the surrounding hinterland and wider spatial context is given.

Figure 1.2 <u>Provisional Macclesfield Town Centre Boundaryies in Draft Site Allocations and</u> <u>Development Policies Document 2018</u>



Source: Cheshire East Council

#### Structure of the Report

- 1.10 The remainder of this Report is structured as follows:
  - Understanding Macclesfield Town Centre (Section 2)
  - Analysis of constraints and opportunities (Section 3)
  - Draft vVision and objectives (Section 4)
  - Draft-Spatial Framework (Section 5)
  - Draft Strategic Actions (Section 6)
  - Next steps
    Delivering the SRF (Section 7)

## 2.0 Understanding Macclesfield Town Centre

- 2.1 An understanding of the strategic and economic context is important as it provides a clear indication of the key economic opportunities and strategic priorities at the regional, sub-regional and local level and will inform the emerging Vision and positioning in terms of the future role of Macclesfield Town Centre. However, this context must also be set within the realities of the market if the aspirations to regenerate Macclesfield Town Centre are to be deliverable.
- 2.2 This section brings together the document review, property market analysis, spatial and transport analysis to showcase Macclesfield's core assets whilst highlighting the constraints that it must overcome if the Town Centre is to thrive. It covers the following elements:
  - Clear strategic priorities
  - Engaged and passionate stakeholders
  - A growing catchment population
  - An attractive labour market and strong business base
  - An affluent catchment
  - Tipping the balance in favour of market dynamics
  - Harnessing the potential of town centre living
  - Current and pipeline investment
  - Spatial analysis
  - Transport and movement
- 2.3 Key messages from the baseline review are summarised here alongside a summary of engagement and testing of the emerging messages with various stakeholder groups which has informed our understanding.

### **Clear Strategic Priorities**

- 2.4 Ensuring strategic fit will be an important consideration when appraising the emerging development opportunities within the town and is critical to ensuring that the final-SRF may be used as a material consideration in determining planning applications.
- 2.5 In planning terms, the adopted Cheshire East Local Plan (2010-2030) provides a clear strategy for the future of 'Central Macclesfield' (Policy LPS12). It reflects a town that is already successful but has yet to fully reach its potential. The Plan's overriding objective for Macclesfield is to create a *"quality of life and urban environment which is attractive to all."*
- 2.6 This aspiration for a vibrant and viable town centre will be achieved through maximising opportunities for regeneration; efficient use of brownfield land and underutilised buildings; and an increase in both the density and mix of central development including housing, retail, leisure, commercial and evening uses. Macclesfield has ambitions for growth that respects the past but reacts to the future, maximising on opportunities such as the role of HS2 in driving demand for more diverse development.
- 2.7 The Cheshire & Warrington Strategic Economic Plan (SEP) also recognises the important service and functional role that Macclesfield plays as a mid-sized market town within the sub-region.

- 2.8 In addition to the strong and supportive strategic planning context, Macclesfield has been the focus of numerous visioning, planning and design studies over recent years. These documents have been reviewed and interpreted, with the key messages incorporated into the emerging vision and objectives for the SRF.
- 2.9 The emerging SRF must integrate the strategic ambitions and objectives of the planning policy context with the messages emerging from the previous studies undertaken to date to prepare a unifying and holistic vision and action plan for Macclesfield Town Centre which is overarching rather than site specific and is built upon a pragmatic realism to ensure deliverability. It must be evidenced based and ensure flexibility to respond to market changes and emerging opportunities; but be set within strong development parameters. It will provide a cohesive long term framework for regeneration which can be used to inform decisions about the development and management of the town centre.

#### Engaged and Passionate Stakeholders

- 2.10 Cheshire East Council has evidenced its commitment to the future regeneration of Macclesfield Town Centre through its strategic planning policies, work undertaken to date and commissioning of this SRF. It is a commitment that is shared with numerous other public and private sector stakeholder groups including Macclesfield Town Council; Macclesfield Chamber of Commerce; Macclesfield Civic Society; Make it Macclesfield Community Interest Company (CIC); Enterprising Macclesfield CIC; Macclesfield Culture, Heritage and Arts Forum (MCHAF); Peaks and Plains Housing Trust; Macclesfield College; and Silk Heritage Trust to name but a few.
- 2.11 The scale and detail of consultation responses to the previous visioning and strategy work, <u>and that</u> <u>of the formal public consultation in respect of the draft SRF;</u> together with the range, profile and constructive contribution of the stakeholders engaged via the SRF process to date through the Macclesfield Town Centre Liaison Group further demonstrates the passion and commitment of local people and businesses.
- 2.12 Engaged and passionate stakeholders are a real asset to Macclesfield, and whilst they may not always agree, the ability of the public and private sectors to work collaboratively together towards the shared objective of regenerating the town centre and realising Macclesfield's economic and physical growth potential will be instrumental to its success. The Vision, objectives and actions that will have emerged from this SRF will behave been informed and revised through by ongoing engagement and discussions with key stakeholders at every stage of the process and through a public consultation exercise to create a sense of ownership and buy-in to its delivery and ensure that Macclesfield's social capital is utilised to its best potential,

#### A Growing Catchment Population

- 2.13 The demographic and socio-economic profile of the town centre and its catchment population provides an important indicator as to the future potential, target market and role of the town centre. It informs likely drivers of demand for various uses including residential, employment, retail and leisure.
- 2.14 Macclesfield Town Centre currently has a resident population of c.9,300 people representing just 2.5% of Cheshire East's total figure (379,000 people)<sup>1</sup>. However, the Central Ward's rate of population growth (3% since 2011) has exceed that of the wider Borough (2.4%). Cheshire East's Local Plan also anticipates further population growth of 15.7% over the plan period to 2030. These figures would suggest both rising demand for housing generally and potential for an increased

<sup>&</sup>lt;sup>1</sup> ONS 2017 Mid-Year Population Estimates - Macclesfield Central Ward

residential population within Macclesfield Town Centre.

- 2.15 Thinking about how the resident population impacts upon the demand for housing, employment and retail, Cheshire East has an under-representation of working age residents but an over-representation of those of retirement age<sup>2</sup>. Aligned with well documented national trends, Cheshire East's population growth is projected to rise much faster within the over 65 population (up 65% 2010-2030). This is likely to suggest future demand for specialist or older person housing.
- 2.16 However, within Macclesfield Town centre itself, the converse is true with the working age population forming a relatively large share of the population and those aged 65 and over a lower proportion<sup>3</sup>. This suggests greater potential for Macclesfield to provide housing for families and young professionals, which in turn could support job creation, footfall and spend to underpin an enhanced town centre retail, leisure and employment offering.
- 2.17 Within the wider Macclesfield area, a significant new housebuilding is planned including a 53 hectare urban extension known as the South Macclesfield Development Area (SMDA) is proposed. The site is allocated within the Local Plan and gained outline planning consent in August 2017 for up to 950 new homes, green open space and supporting social infrastructure including local retail, primary school, employment space and a £19.5 million new link road. The scale of new development just 2 miles south of in relatively close proximity to the town centre has potential to increase the resident population and consequently catchment of Macclesfield.

#### An Attractive Labour Market and Strong Business Base

- 2.18 Macclesfield town centre and the wider Cheshire East borough benefits from an attractive and engaged labour market with above average proportions of the working age population being economically active<sup>4</sup> and relatively low rates of unemployment<sup>5</sup>.
- 2.19 The true strength however, is the high value skills and occupations within which the local labour market is employed. Within the Macclesfield Central Ward which covers the SRF study area, the majority are in professional occupations (21%) with many working in science, research, engineering and technology professions (8%). Across Cheshire East 20% of the economically active population are in professional roles, above the national proportion of 17%.
- 2.20 The existing business base reflects the strengths of the local labour market, with Location Quotient (LQ) analysis demonstrating Cheshire East's specialism in high growth high value sectors including professional, scientific and technical activities (LQ 1.45); manufacturing (LQ 1.32); and financial and insurance activities (LQ 1.21)<sup>6</sup>. A LQ score of '1' represents the national average, so an LQ of 1.5 indicates that 50% more people are employed within a specific sector and place than at the national level, and a score of 0.5 would indicate half of that nationally.
- 2.21 The Borough is home to a plethora of international science and technology based businesses including AstraZeneca occupying the largest pharmaceutical manufacturing site in the UK (101 acres) and employing in the region of 2,000 people at Hurdsfield under 2km (1.2 miles) north of Macclesfield Town Centre. Slightly further afield, Alderley Park is a UK Centre of Excellence in life sciences R&D and is witnessing significant investment as it is transformed into a multi-let site; Sanofi in Holmes Chapel employs 900 people in one of Europe's largest aerosol drug manufacturers; Waters in Wilmslow is a world leader in mass spectronomy; and Siemens in

<sup>&</sup>lt;sup>2</sup> ONS 2017 Mid-Year Population Estimates - Working age (16-64 years) 60% Cheshire East; 63% UK; Retirement (65+ years) 22.5% Cheshire East; 18% UK.

<sup>&</sup>lt;sup>3</sup> Cheshire East Economic Profile (2018)

<sup>&</sup>lt;sup>4</sup> ONS Census 2011 - 84% Macclesfield Central Ward; 79% Cheshire East; 77% England and Wales

<sup>&</sup>lt;sup>5</sup> ONS Census 2011 - 5.2% Macclesfield Central Ward; 5.4% Cheshire East; 7.6% England and Wales

<sup>&</sup>lt;sup>6</sup> ONS 2011 Business Sector LQ Workplace Analysis

Congleton specialising in electronic components. <u>The existence of these major international</u> companies is testament to the locational advantages of the area. However, it is important to avoid over-reliance on a small number of employers if the strength of the local economy is to remain resilient.

- 2.212.22 The town also has strong connections, historically and current, to the creative sector. This is a growth sector which can be harnessed by ensuring that there is an appropriate supply of interesting buildings to meet their occupation requirements such as incubator/co-working space.
- 2.222.23 From a business investment perspective, the prospects for Macclesfield are therefore strong in terms of both the established high value business base and the ability to draw from a skilled labour market. Further, commercial office occupiers are increasingly drawn to vibrant town centre locations that offer amenities and good accessibility to staff. Macclesfield Town Centre is likely to be of greatest appeal to smaller office occupiers with local connections to the area. However, existing rental levels in Macclesfield are <u>likely to be</u> insufficient (£8-£12 psf) to support financially viable new build office development. As such, the focus should be on refurbishing existing unused and underutilised built spaces to provide a higher quality offer to attract employment. This should be considered alongside a new town centre residential offer in recognition that if Cheshire East is to achieve its economic growth aspirations, housing growth will also be required.

#### An Affluent Catchment

2.232.24 The relatively high proportions of skilled professional level employees in the local area is reflected in the above average earning power of local people. The most recent ONS Annual Survey of Hours and Earnings (2018) identifies median incomes in the Macclesfield parliamentary constituency to be £30,069 per annum, which is slightly above average earnings in Cheshire East (£29,916 per annum) and nationally (£29,706) and higher than the North West average of £27,492.

- 2.242.25 CACI Acorn classifications which provide precise information and an in-depth understanding of different consumer types by analysing significant social factors and consumer behaviour shows that Macclesfield's catchment area is dominated by 'Lavish Lifestyles', 'Executive Wealth' and 'Mature Money' consumer groups which indicates an affluent catchment. The majority of households in central Macclesfield are identified as lower level consumer groups such as 'Career Climbers', 'Starting Out' and 'Young Hardship'. Key characteristics of these lower level groups are younger residents as well as smaller household types and rented tenures which can be typical of central locations in urban areas.
- 2.252.26 The affluence of a catchment population is considered to be more closely correlated to the resilience of the high street than its catchment size<sup>7</sup>. As such, the prospects for Macclesfield Town Centre's future regeneration are positive, provided that the offer and functionality of the town is aligned with the demands and aspirations of the catchment in order to capture their footfall and spend.

#### Tipping the Balance in Favour of Market Dynamics

2.262.27 The role of town centres has fundamentally changed over the last decade owing to shifting socio-demographic and market trends including the growth of car based/out of town and online retailing, the rise of the discounters and increased leisure spend. As a result, the

<sup>&</sup>lt;sup>7</sup> Knight Frank 'Retail News' Issue 4

success of town centre locations has become increasingly polarised between larger destinations with a critical mass of activity and the strategic accessibility capable of attracting and retaining retail, leisure, residential and office investment; and smaller secondary town centres lacking the profile, accessibility and local catchment capacity to drive footfall, dwell time and spend.

- 2.272.28 As the second largest town centre in Cheshire East, Macclesfield is at the cusp of this market polarisation trend. The town centre is of a scale and critical mass that is too small to compete successfully with the major regional destinations such as Manchester, Chester, Trafford Centre and Cheshire Oaks, and nor should it try. It does however benefit from many of the strategic competitive advantages required to be a successful and sustainable sub-regional town centre of the future which appeals to a broad market mix of uses including strategic accessibility, a rich and attractive built heritage, distinctive retail and event offer and an affluent surrounding population.
- 2.282.29 Despite these advantages, market analysis indicates that Macclesfield is currently 'punching below its weight' as a town centre destination, particularly in respect of retail and leisure provision given its affluent catchment. The latest Town Centre Health Check identified a relatively weak leisure offer, rising retail voids and declining day visitors.
- 2.292.30 The town's anchor national multiple retailers including Boots, Marks & Spencer and a new TK Maxx are important to drive footfall but are trading from relatively small units compared to their usual requirements and other branches across the region. It is critical that the town performs to retain their presence but does not dilute the retail offer further with the introduction of additional comparison floorspace which is already considered to be in oversupply in terms of total floorspace and future spend projections<sup>8</sup> and is evidenced by above average retail voids (15% compared to 9% nationally at last count)<sup>9</sup>. The town centre convenience offer will also be well served once the new Lidl at Parsonage Street is completed and adds to the current anchor provision from Tesco Express, Food Hall within M&S Store and Aldi.
- 2.302.31 Whilst there is no desire for Macclesfield to become a 'clone town', these retail anchors are needed to support a strong and independent retail and leisure mix offering a distinct offer in the town and a reason for visitors to choose Macclesfield over other destinations in the sub region. Over recent years, a number of independent retailers and food and drink providers have emerged and helped to diversify and differentiate the local offer. This has been further underpinned by the hugely successful Treacle Market and Barnaby Festival and recently announced proposals for an 'Altrincham Market' style food hall at the former Picturedrome. There is a recognition that such leisure uses have gone some way to fill the voids left by traditional retailers and play an important role in extending dwell time as structural change on the high street places increasing importance on non-retail attractions and quality of experience not just convenience of access.
- 2.312.32 Despite this, leisure uses in Macclesfield (including food and drink) continue to be under-represented compared to national trends (18% of floorspace compared to 23% nationally<sup>3</sup>). Proposals by Ask Real Estate to deliver a leisure-led development of a cinema with restaurant, café and bar space on Churchill Way sought to fill this gap in the market but were subsequently abandoned owing to challenges within the food and beverage sector undermining viability. Whilst disappointing, strategically this may turn out to be a good decision for Macclesfield, as significant challenges can persist if the wrong product is delivered at the wrong place and time (as currently being evidenced by continued voids at Cheshire West's new Northwich Barons Quay

<sup>&</sup>lt;sup>8</sup> Cheshire East Retail Study Update 2018

<sup>&</sup>lt;sup>9</sup> Macclesfield Town Centre Health Check 2016 (latest available) as at August 2015

scheme).

2.322.33 New leisure provision, including <u>the potential for a new hotel and</u> an enhanced food and drink offer to support the evening economy and extend dwell time and spend, should be encouraged in Macclesfield, but must <u>have a strong relationship to the retail heart of the town and</u> be aligned to local demand, in this case for distinctive and independent operators, and retain the flexibility to adapt to ensure future sustainability to changing trends.

2.332.34 Macclesfield should harness and build upon its market advantages and progress to date to continue to diversify and extend the independent retail and leisure offer and ensure that it successfully responds to market drivers to tip the balance towards being an attractive and sustainable sub-regional town centre.

### Harnessing the Potential of Town Centre Living

2.342.35 Housing continues to be a hot topic nationally as we seek to deliver the volume of new housing required to meet demand and meet our economic growth aspirations. The challenges of increasing provision whilst protecting what is special and unique about our individual cities, towns and villages has been played out within the Planning arena. However, there is broad agreement that our urban centres, including Macclesfield, will need to play an ever greater role in answering the housing challenge.

2.352.36 The existing residential offer in Macclesfield Town Centre is predominantly made up of older terrace units typical of historic market towns together with apartments in converted period buildings. However, Macclesfield Town Centre benefits from many of the attributes that are attractive to town centre investors, developers and occupiers. It is well connected (particularly by rail to mainline stations including Manchester and London); home to high value businesses, skilled labour market and an affluent catchment suggesting good levels of affordability; offers outstanding and good rated schools<sup>10</sup> which are a key driver to growing families; a high quality of life through proximity to rural areas; and potential to appeal to those 'priced out' of the very high value areas within the surrounding catchment or in commutable locations such as Manchester City Centre.

2.362.37 From a viability and deliverability point of view, residential values in Macclesfield Town Centre are currently in the order of £160 per sq ft but are likely to be constrained by the current grade of the existing stock. Where new development or refurbishment has been delivered close to the town centre, such as at Waterways 1831 by Bellway on Gunco Lane and Hope Park by Elan Homes adjacent to Macclesfield Hospital, higher values in the order of £240 per sq ft have been achieved. At this level, development will be attractive to developers and investors alike. This can currently be evidenced at the former Kings School site on the edge of the town centre where Bellway and reputable Cheshire developer Hillcrest Homes are proposing to deliver up to 150 new high quality executive family homes through new build housing and conversion of the historic main school building.

2.372.38 Harnessing the potential of town centre living in Macclesfield through new build, infill and refurbishment of underutilised and vacant buildings will not only respond to emerging market trends for urban living and contribute to challenging housing delivery targets, but could also help to make the most efficient use of brownfield land, reduce the supply of vacant retail

<sup>&</sup>lt;sup>10</sup> Ofsted - Primary: Parkroyal Community School (Good,2017), Bollinbrook CofE (Good, 2015). Secondary: All Hallows Catholic College (Outstanding, 2014), Fallibroome Academy (Outstanding, 2013)

and underpin mixed-use development value. A growing residential population will enhance the vibrancy of the town centre; generate footfall and spend; and enliven streets and spaces beyond the working day. However, care must be taken to ensure it does not negatively impact on the operations of existing businesses. The new stock must cater for a new form of aspirational housing and lifestyle appealing to young professionals reflecting the generational shift towards ever-increasing demand for more urban forms of living. This is not to say that the focus should be entirely on providing accommodation for young professionals. Town centre living opportunities which cater for all ages, including older people, should be embraced if of appropriate quality and design. The repurposing of Macclesfield's characterful and Georgian buildings are well placed to respond to this.

2.382.39 As such, diversifying and expanding the residential offer in Macclesfield Town Centre will be an important contributor to the objectives and delivery of the SRF. Interest is already being seen for this opportunity in the form of planning applications for change of use to residential in the town centre as well as new residential development proposals. Further, Cheshire East Council has already taken steps to facilitate and encourage town centre living by progressing Local Development Orders (LDOs) for residential development and working with private property owners to facilitate conversion of space above shops.

#### **Current and Pipeline Investment**

2.392.40 Macclesfield Town Centre is already starting to witness public and private sector investment that will contribute to encouraging footfall and generating market confidence. For example:

- Public Realm Cheshire East has delivered a series of public realm and environmental interventions at the Waters Green Underpass, Middlewood Way, and the historic Sparrow Park (2016-17) and are progressing a significant scheme of enhancements works for Castle Street
- Shop Front Improvements shop front improvement grants have enhanced the appearance of the units on Chestergate and Market Place (2015) with the second phase focused on Mill Street, Park Green and Park Lane.
- Grosvenor Shopping Centre Expansion Eskmuir Group completed the £11 million extension and refurbishment of the Grosvenor Centre in 2018 and has subsequently successfully secured TK Maxx as a new occupier for the town
- Georgian Mill Peaks and Plains Housing Trust secured planning consent in March 2018 to demolish the remaining fire damaged buildings on the Park Green site and deliver 67 new 1 and 2 bedroom apartments. The vision is to create a high density, vibrant and distinctive quarter that appeals to young professionals
- Lidl proposals to deliver a new 14,000 sq ft Lidl on Parsonage Street were granted permission in early 2018. The 1.4 acre site had been vacant for around a decade
- Macclesfield Picturedrome planning was approved in November 2018 for change of use of this iconic vacant building on Chestergate to create a communal food hall housing 8 independent restaurants and bars. The applicant, Market operations, currently operates in Altrincham and Mackie Mayor, Manchester
- **Craven House** Huntsmere Construction are seeking to convert this former office building with a prominent frontage to Churchill Way to residential use

### **Spatial Analysis**

2.402.41 Macclesfield has a unique topographic setting <u>(see Figure 2.1)</u> which presents opportunities in the form of attractive rural vistas to the <u>Peak District to the</u> east but also challenges to movement and development.

2.412.42 Macclesfield Town Centre is characterised by numerous attractive historic buildings, many of which are from the Georgian period. Conservation Areas serve to protect and enhance these important assets that make Macclesfield unique. Figure 2.2 identifies Macclesfield's Conservation Area and Listed buildings.

2.422.43 The key constraints and opportunities identified from the spatial analysis are provided in Section 3.

Figure 2.1 Macclesfield Topographical Analysis



#### Key:

Contours - 5m Interval Landform DTM Elevation (m) High : 165.51 Low : 126.64

Source: OPEN



Figure 2.2 Macclesfield Conservation Areas and Listed Buildings

Source: OPEN

### **Transport and Movement**

- 2.44 Macclesfield's transport facilities compare favourably with many sub-regional town centres of a similar size and status. The rail station provides excellent rail access via the West Coast Main Line to London Euston, Manchester Piccadilly and further afield directly to locations such as Bristol Temple Meads and Cardiff Central. Improved rail services and timetabling, particularly in the evenings and to locations within an hour journey time, would help to improve Macclesfield's connectivity and encourage more visitors to the town both during the day and night time.
- 2.432.45 A modern bus station, close to the retail heart of the town and at a high point relative to the local topography, provides further public transport linkages to surrounding villages. However, as with the train services, a greater range of services in terms of both destination and hours of operation would enhance accessibility to the town centre. Thought should also be given to better integrating linkages between the bus and rail stations in order to encourage interchange.
- 2.442.46 Existing highway links also provide good access from Macclesfield to Manchester Airport, Wilmslow and Prestbury to the west (A538), Congleton and Leek to the south (A536 and A523), Stockport and Manchester to the North (A523) and Buxton to the east (A537). Furthermore, the construction of the planned South Macclesfield link road would provide an alternative route for vehicles currently passing through Macclesfield town centre from the south and west and enhance improved road connections for the anticipated population growth in the area. However, accessibility to the major motorway network is more remote than comparative market towns such as Knutsford and Wilmslow. Figure 2.3 illustrates Macclesfield's current town centre road hierarchy.
- 2.452.47 Despite the above, future transport facilities within the town itself require improvement with an emphasis to encourage people to live and work in an attractive and sustainable town centre.
- 2.462.48 The major points of arrival, the rail station and other major parking facilities in the town (such as Jordangate and Churchill Way car parks) have been identified as areas that require improvement to support this objective. The area fronting onto the station approach could act as a major gateway for the town but does not currently provide a high-quality arrival point. Those who access the station by car or taxi are not currently encouraged to enjoy the space in front of the station and use the local shops and cafés other than the facilities within the station itself.
- 2.472.49 The town centre itself is characterised by lots of small scale surface parking which currently creates visual blight. Opportunities have therefore been identified to improve existing parking in the town by 'rationalising' parking facilities as part of a town centre strategy that seeks a high quality parking offer at key gateways and could include the reconfiguring the existing facilities. The Local Plan<sup>11</sup> recognises the important regeneration opportunities that could be unlocked through such a rationalisation and consolidation strategy. Furthermore, in some cases it may even be beneficial to intensify parking at specific locations with the intention of improving parking legibility in the town for visitors and allowing development at those sites considered more appropriate for other uses.

2.482.50 As part of this process there is also an opportunity to determine where public and private non-residential parking is best suited and what car park opening times

<sup>&</sup>lt;sup>11</sup> Cheshire East Local Plan Strategy (2017) Policy LPS12 Site Specific Principles states *"there are numerous opportunities to rationalise and consolidate existing car parks – in doing so unlocking important regeneration opportunities."* 

would best support retail and leisure facilities and events during both the day and night time.

2.492.51 However, in order to create a more sustainable sub-regional town centre, pedestrian and cycle journeys must be encouraged as an alternative to the private vehicle. There are a number of locations identified where the introduction of high quality walking and cycling facilities on traffic calmed routes would strengthen the lively street character in the town centre and support specific developments, specifically on Sunderland Street and on either side of Churchill Way. As part of this process it would be important to establish the preferred pedestrian and cycle routes bearing in mind the topography and existing quality of routes as well as the location of specific future developments.





Figure 2.3 Macclesfield Town Centre Road Hierarchy

Source: WSP

- 2.502.52 Sections of the ring road such as Churchill Way have been identified as places where the introduction of building frontage and public realm/green space improvements could support better pedestrian and cycle links across and along the route. In particular, this intervention should improve cycle/walking permeability between the affluent neighbourhoods beyond the ring road to the town centre, and allow the centre to develop into a more attractive destination for Macclesfield residents living within close proximity of the town.
- 2.512.53 To support any pedestrian and cycle route enhancement projects, a need has also been identified to improve the legibility of the streetscape within the town and introduce improved signage, possibility as part of a wayfinding strategy for the town centre. This would be especially beneficial for those routes between the major gateways identified and the main retail, civic and recreational locations, for both day and night time use, and help to support Macclesfield as a sustainable community within a unique character destination.

### Stakeholder Engagement

#### Consultation on 5 Year Vision, Strategy and Action Plan

2.522.54 In 2017, Cheshire East drafted "There's no place like Macclesfield", a 5 year Vision, Strategy and Action Plan for the revitalisation of Macclesfield Town Centre with the purpose of refreshing and replacing the Macclesfield Town Centre Vision of January 2014. The document was tested through extensive consultation with both organisational and community stakeholder groups and the general public in late 2017 and received substantial feedback.

2.532.55 A number of recurring 'themes' from the comments have been incorporated into the analysis and consideration of opportunities and constraints for Macclesfield Town Centre, the consultation on the 5 year strategy also revealed the following requirements:

- Vision need a clear, ambitious and distinctive/unique vision for Macclesfield.
- **Timescales** a 5 year strategy was considered too short. The strategy should look ahead over the next 20 years and be 'future proofed' to respond to future trends
- **Outputs and milestones** should be identified and measurable in order to provide clear goals and a plan for delivery
- Actions should be clearly prioritised and limited resources and investment clearly targeted
- **Governance** a clearer governance structure should be put in place that includes stakeholders beyond those linked to major financial investment or property development schemes e.g. culture, heritage, events, faith, local business representatives
- **Communication Strategy** setting out how stakeholders will continue to engage with the wide range of interested parties
- Branding and marketing the approach to branding and marketing needs to be determined

#### Macclesfield Town Centre Workshops

2.542.56 <u>A number of interactive wW</u>orkshops were held during November and December 2018 with key stakeholder groups to support the preparation of the SRF including gleaning local views on the current perceived positives and negatives of the town centre, considering high level objectives and identifying areas of spatial focus. The workshops were supported by The Institute of Place Management. 2.552.57 The initial findings of these workshops have been incorporated into our understanding and can be summarised as follows:

- The 'Good' A distinctive town centre characterised by attractive urban spaces; independent retailers, pubs, cafes and events; and a rich cultural and built heritage. Great strategic connectivity access to surrounding rural hinterland. 'Quirky' place with committed local people.
- The 'Bad' A town dominated by cars and surface parking, and challenged by congestion, poor wayfinding and legibility, impacting on first impressions, particularly from key gateways. Poor quality physical environment combined with under-utilised and vacant buildings creating blight. A limited offer in terms of evening economy, aspirational retail, leisure and residential. A lack of public transport options to surrounding catchment.
- 2.58 The latter workshops sought to test the emerging vision, objectives and spatial priorities that were developed in response to the initial sessions, each of which have beenwere subsequently refined to those presented within this Draft SRFas a result. Following approval of the draft SRF for public consultation, a full (4 week) public consultation exercise will be carried out.

#### Public Consultation

- 2.59 Between 13th February and 13th March 2019 Cheshire East Council, supported by the consultancy team led by Cushman & Wakefield, OPEN and WSP, formally consulted on its newly drafted "Strategic Regeneration Framework" (SRF) for Macclesfield Town Centre. The 4 week consultation gathered feedback on the Consultation Draft SRF, to see whether consultees felt it was fit for purpose, and to identify how it could be refined and improved. The comments and responses received have led to direct changes and modifications to the SRF in its final form.
- 2.60 The consultation was supported by a drop-in consultation event at the Grosvenor Shopping Centre on Saturday 16th February 2019 attended by the Council and its consultants. The event raised awareness of the Draft SRF, summarised its content via engaging consultation boards, and facilitated the opportunity for people to ask questions and raise concerns directly with the SRF team. In the order of 130 people attended the event.
- 2.61 Responses to the Draft SRF were requested via an on-line consultation questionnaire, which asked structured quantitative and qualitative responses to each element of the document including Vision, objectives, character areas, illustrative framework and actions, together with views on the overall document as a whole.
- 2.62 A separate Report on Consultation provides a summary of all consultation survey responses received and identifies the ways in which it is proposed to refine the SRF document has been revised in response ensuring that local views have been taken into account and had a material consideration and impact on the final document.

### 3.0 Constraints and Opportunities

3.1 Bringing together the findings of the initial review work, the following SWOT (Strengths, Weaknesses, Opportunities, Threats) analysis starts to identify the emerging implications and potential future role of Macclesfield Town Centre.

#### Table 3.1 Macclesfield Town Centre SWOT Analysis

#### Strengths

- Strategic connections by rail to Manchester, London, Birmingham and Stoke
- Rural hinterland attractive setting and views to the countryside, alongside easy access to the Peak
   <u>Districts</u> and activities it supports
- **Clear strategic priorities** for the Town Centre established within the adopted Local Plan provides an opportunity to prepare a regeneration framework which can be used to inform decision making
- Engaged and committed stakeholders potential to harness the passion, skills and knowledge of numerous town centre stakeholder groups to inform and deliver the SRF
- Attractive labour market and strong business base in high value sectors including internationally recognised science based businesses and highly skilled workers
- Emerging independent offer especially in respect of cafés, restaurants, pubs and shops helping to diversify and differentiate the local offer
- Relative affordability making Macclesfield well positioned to accommodate new residents and businesses
- Successful culture and events Barnaby Festival and Treacle Market alongside rich cultural and music heritage that encourage visitors from a wide catchment
- Active creative scene including street art galleries, independent cinema, studios etc. and the Macclesfield Culture Heritage and Arts Forum (MCHAF) seeking to coordinate heritage and culture regeneration
- Built heritage and urban spaces including quality and architecture of historic buildings and links to silk trade. Need to take advantage of prominent landmarks such as Arighi Bianchi

#### Weaknesses

- Relatively weak retail and leisure offer relative to affluent catchment including voids and underrepresented leisure including food and drink
- Low commercial property values limiting the ability to viably deliver new office space within the town centre
- Poor image and first impressions both generally and in respect of key gateways into the town-
- Car dominance acting as a barrier to pedestrian movement and resulting in congestion.
- **Car parking** surface parking dominates the town particularly around the station. Management and maintenance of town centre car parks and charges including directional signage required
- Poor way finding and legibility especially in terms of walking routes from the rail station and vehicular routes through town to car parks. Locational signage would improve
- Under-utilised and vacant buildings number of voids blighting the town centre
- **Topography** creating challenges to movement, connectivity and development scope
- Current residential offer limited to older and smaller properties within the town centre
- Mismatch between affluent town centre catchment and retail and leisure offer
- Poor interchange between bus and rail services
- Limited greenspace within which to "dwell" in the centre

#### **Opportunities**

- Growing working age population creating opportunities for housing, employment footfall and spend to underpin an enhanced town centre retail, leisure and employment offering
- Growth in town centre living could make efficient use of brownfield land and underutilised premises, contribute to housing targets, and enhance the leisure and evening economy through increased footfall and spend. Opportunity to deliver a step change in housing choice
- <u>Significant Residential Allocations including, but not limited to, the</u> South Macclesfield Development Area (SMDA) – significant urban extension just 2 miles south of the town centre will expand the market catchment
- An affluent catchment can support a resilient town centre through footfall and spend, provided the offer and functionality of the town is aligned with their demands and aspirations
- Rise of the evening economy can extend dwell time and spend, and re-purpose retail voids but must be aligned to local demand, in this case for distinctive and independent operators
- Commutability providing residential market appeal to young professionals priced out of large employment centres or those who want better access to green spaces
- Market appeal to families and individuals seeking attractive life balance through great connectivity, proximity to the Peak District, affordability, good amenities etc
- Current and pipeline investment including public realm, Grosvenor Centre, Georgian Mill and Picturedrome will encourage footfall and generate market confidence
- Facilitate organic growth create the right conditions to flourish, stimulate and nurture independence
- Enhanced linkages including cycling and walking links
- Quality and character opportunity to re-use and refurbish attractive underutilised buildings including upper floors
- Opportunity sites potential to consolidate existing surface car park sites and redevelop other underused sites and premises
- Marketing and promotion to raise the profile and enhance perceptions of Macclesfield.
- **Stakeholders** want change but worried about disruption. Frustration over number of studies but lack of delivered development and changes. Scope to harness this passion

#### Threats

- Declining retail trends socio-economic and market shifts are resulting in polarised town centres and a requirement for a critical mass of non-retail attractions and experiences
- Negative perceptions gives out wrong message. Social media could help change perceptions
- Inward looking town need to get messages out to the development community that Macclesfield is open for business and development will happen!
- 3.2 Figure 3.1 brings together the spatial constraints and opportunities for Macclesfield Town Centre:


Car dominated space

Road needing improvement

Figure 3.1 Macclesfield Town Centre Spatial Constraints and Opportunities

Source: OPEN

1

Positive environment with active uses

Diminishing active ground floor uses

Positive active frontage onto streets

Views of the historic centre

## 4.0 **Draft** Vision and Objectives

4.1 This section sets out the emerging Vision and Objectives for Macclesfield Town Centre which will have been be tested and refined with the Stakeholder Liaison Groupthrough stakeholder engagement and public consultation.

## Draft-Vision for Macclesfield Town Centre

- 4.2 The vision for Macclesfield Town Centre provides an aspirational description of what the Strategic Regeneration Framework and the actions that support it are seeking to achieve in the medium to long-term future. It is intended to inspire all stakeholders and serve as a clear 'destination' ensuring all actions align to this aspiration which will remain unique to Macclesfield.
- 4.24.3 The draft-Vision of the Strategic Regeneration Framework is as follows:

#### Macclesfield - a town that celebrates its quirkiness<sup>12</sup>.

Green, creative, and connected and social. A home to innovators, entrepreneurs and independents.

Thriving, diverse, distinctive and inclusive. Rich in heritage and culture, with outstanding employment opportunities and nestled in stunning countryside.

#### Cherishing its past, striving for a sustainable future

## **Draft** Objectives

- 4.34.4 The starting point must be that the basics are done well in Macclesfield. Such things as ensuring that the town centre It-is clean and save for all users falls into this definition and are not therefore included as specific objectives. This does not mean that they are not important, and all of the objectives **ultimately seek to ensure that the retail heart of Macclesfield thrives**. Each of the objectives recognise that whilst retail needs to continue to play a key role in the town centre, fundamental changes to the sector means less retail floor space is needed going forward. The purpose of this SRF is to create a town centre where social, cultural, leisure, business and other uses and experiences not only support the retail function but are seen as important in their own right.
- 4.4<u>4.5</u> The Macclesfield Town Centre SRF will be supported by the following objectives:
  - Grow our town centre population building the right <u>mix of high quality</u> residential accommodation <u>of appropriate design</u> to attract and sustain a diverse community
  - Grow and diversify our leisure, cultural and evening economy to balance the existing retail dominated central offer and attract a wider audience and support new resident desires. Encouraging people to spend more time and money in the town through new leisure uses including food and drink. Building upon our existing impressive events calendar and proximity and views to the Peak District
  - Enhance the retail offer striving for an uplift in quality, independents and diversity, supporting existing retailers and encouraging new

<sup>&</sup>lt;sup>12</sup> Defined as *"unusual in an attractive and interesting way."* 

- Make more of our connectivity to attract residents, workers and visitors who want a base from which to access our local world class businesses as well as those who want access to the Peak District, London and Manchester. Capitalise on strategic opportunities such as HS2 to unlock and accelerate growth
- Support economic growth aspirations our strategic location makes Macclesfield a great base for small and medium sized businesses to co-locate and collaborate with each other and the world class businesses in our hinterland
- Support businesses to create jobs and develop skills Maximise Macclesfield's strategic location and create the right business environment for small and medium sized businesses to co-locate and collaborate with each other and the world class organisations in our hinterland
- Harness our distinctiveness make better use of our <u>unique and special</u> assets such as town and country, rivers and canals, Georgian architecture. Provide reasons, services and experiences that can only be found in Macclesfield
- Cherish our historic buildings and repurpose our underutilised assets to diversifty our offer, celebrate our distinctiveness and attract a wider range of occupiers to the town
- Enhance the town centre environment making it greener, more distinctive and a celebration of local creativity through our high quality and sustainable blue and green infrastructure, green spaces and public realm
- Raise aspirations and change perceptions get better at promoting all that the town has to
  offer and encourage new entrants to invest

## Signs of Success

4.54.6 We will know that we have met our objectives through the following:

- More people living in the central wards
- More housing choices in terms of unit types, tenures, prices
- Reduction in number of vacant units and consolidation of retail units (more "after-five" uses including leisure and residential)
- More places to eat, drink and enjoy leisure time including an enhanced family friendly offer
- More independents
- Increased footfall and spend
- Number of historic buildings and/or under-utilised sites brought back into use
- More trees and soft planting in the town centre
- Better sustainability credentials
- More public art and celebrations of creativity
- Increased private sector investment

# 5.0 **Draft**-Spatial Framework

## **Character Areas**

5.1 A series of character areas can be identified across Macclesfield Town Centre and surrounding locality. These are illustrated in Figure 5.1. Each character area has its own unique assets and characteristics which have been considered and interpreted through the Draft-Spatial Framework to identify areas of **potential aspirational change**<sup>13</sup>.

#### Figure 5.1 Macclesfield Town Centre Character Areas UPDATE

 Key:

 Buildings of architectural/cultural interest

 Opportunity sites

 Existing buildings along a key route

 Intensification of uses

<sup>&</sup>lt;sup>13</sup> Not in order of priority



Source: OPEN

#### Chestergate and Historic Heart

- 5.2 Chestergate and Market Place form the historic heart of the town centre. The area is characterised by a wealth of attractive and historic buildings and urban spaces and is the focus of cultural events such as the Treacle Market.
- 5.3 The focus in this area should be on enhancing what is already here through <u>public realm</u> <u>improvements and</u> the refurbishment and re-use of historic buildings including the conversion and reutilisation of upper floors to provide characterful apartments. The area is home to independent retail and café businesses that make Macclesfield distinctive. These uses should be promoted and supported to encourage further investment and start-ups from other independent businesses, particularly those that can contribute to extending the evening and cultural economy, helping to

extend dwell time and spend. Market Place should continue to be the 'heart' of the town. Its events should be celebrated and new opportunities for culture and event activities explored.



#### Jondangate West and East

- 5.4 The north-south axis of Jordangate forms an area of potential change within the Town Centre. Starting with the modernisation of Jordangate Car Park into a convenient, light and inviting car park at an important gateway to the town, public realm enhancements and infill development to mend gaps in the frontage along Jordangate itself should, together with an enhanced public realm and signage, draw people into the town centre.
- 5.5 The area to the west of Jordangate forms a local employment area within an attractive historic setting and this should continue to be the predominant use, alongside existing residential. Refurbishment of existing buildings, and if viable in the future, new development for business uses should be the focus. The focuspriority being onto createing an appropriate supply of employment space which attracts local occupiers who recognise the benefits of a town location whilst also having great rail connections and links to major employers in the wider area. New workspaces should be of high quality and should consider opportunities for small companies, flexible working and clustering.
- 5.6 To the east of Jordangate in the area between <u>Jordongate and the rail line a number of large</u> employment uses dominate including BT, a Royal Mail Delivery Office and the Police Station. Should any of these buildings become surplus to requirements, this area would make an attractive 'town and country' residential area, benefiting from its historic setting and elevated position providing rural views.



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#### **Station Gateway**

- 5.7 Whilst Macclesfield's strategic rail linkages are a major asset to the town, the area around the main line rail station does not currently create a good first impression of the town to either those disembarking or passing through on their journey. The area is surrounded by a sea of surface car parking and pedestrian routes to the centre are not clear. As such, the Station Gateway is proposed as a key area of change with a leisure focus.
- 5.8 The Local Plan Strategy (LPS 12) references the significant opportunity in this location to create a "hub of activity built around the station with commercial, residential and leisure development." Benefitting from its strong connectivity, the Station Gateway has the potential to be an attractive and accessible destination for those seeking to live, work or visit Macclesfield. New development must be of high quality given its visual prominence to the railway.
- 5.85.9 Improvements to car parking provision will be a critical consideration. Parking for the station will need to be retained, but the potential to do this more efficiently through decked or multi-storey provision will be explored. This would then enable opportunities for new build business space, live/work or co-working facilities, residential and/or leisure development to be unlocked and the area in front of the station to be opened up to provide a more pedestrian friendly and welcoming sense of arrival to the town taking into consideration the current change in levels. Any proposals for multi-storey car parking will be sensitive to the views and character of the area and consider options for screening such as green walls, or even alternative parking locations within the locality.
- 5.95.10 The historic Waters Green has the potential to form an attractive plaza that draws people in and up into the town centre through enhanced legibility and signage. Reinstating this pubic green space could even be used for public events or support the evening economy. However, vehicular access to key services including the bus station and Waters Green Medical Centre must be maintained.



#### **Retail Core**

- 5.105.11 The main retail centre of Macclesfield along Mill Street, Castle Street and Exchange Street should continue to function as the primary shopping area of the town with a 'town centre first' approach taken in respect of new retail uses, but recognising that some retail consolidation and re-use of existing units and voids for alternative uses such as food and drink, and residential on upper floors and through conversion of existing buildings on the periphery will enhance rather than detract from the offer as high streets continue to respond to shifting socioeconomic and market trends. However, caution must be taken to ensure no conflicts with the operations of existing businesses within the Retail Core.
- 5.12 It is critical to reconnect people to the town centre. To this end, legibility along key routes should be enhanced such as from Churchill Way through the Grosvenor Shopping Centre and from the rail and bus stations. This can be achieved through improved way finding and signage, reducing car dominance and enhancing pedestrian and cycle movement.
- 5.11 There is a need to enhance the physical environment of the Retail Core in order to better appeal to all town centre users. Interventions to support this could include attractive public realm, greening and shop front improvements to transform the look and feel of the town. Investment in enhancing the indoor market and Grosvenor Centre Car Park would also improve the look and feel of the Retail Core.
- 5.125.13 One area of change if it could be unlocked for development could include Exchange Street Car Park which could provide <u>a more</u> attractive infill residential development and create a new green square in frontage to of the Heritage Centre, enhancing this important focal point and asset through enhancement, refurbishment and repositioning from a long to a short stay car park. This is in recognition of the role this car park plays in supporting local convenience shops and town centre footfall, particularly to those requiring disabled spaces or likely to have numerous or heavy shopping bags and requiring proximity by car (e.g. Tesco, B&M, lceland).



#### Churchill Way Boulevard

5.13<u>5.14</u>

<u>4</u> Churchill Way forms a primary route through the town centre but currently acts as a barrier between the heart of the town and the residential and business areas to the west. Transforming this key route to create a greener 'boulevard' will enhance first impressions of the town, improve legibility and wayfinding, and reduce car dominance, resulting in pedestrian prioritisation at key junctions.

- 5.145.15 New infill residential development will enhance the currently 'broken' frontage to Churchill Way whilst providing new homes that are well connected to the town centre, but must not impact on the operation of existing businesses. This is already starting to appear with proposals to convert the visually prominent former office building Craven House on the corner of Castle Street into apartments.
- 5.155.16 Consolidation of car parking in this area will be a priority. In the longer term this could include a possible decked car park on Duke Street to increase provision with improved access and partial redevelopment/ enhancement of Churchill Way car park and the redevelopment or upgrading of the poor grade Grosvenor Centre Car Park.



#### Sunderland Street and Silk Quarter

- 5.17 This southern gateway area to the town has the potential to become a vibrant urban mixed use area incorporating residential, boutique retail, employment, leisure and evening/night-time economy uses and characterised by distinctive independent businesses. The traditional historical character and buildings within this area, linked to the heritage of the Silk Trade, lends itself well to such an approach. References to this rich past should be incorporated into modern uses and through the reutilisation of heritage assets as the area seeks to strengthen this distinctive identity. There is an opportunity to open up and enhance the appearance of the River Bollin in this area to provide a waterside aspect to new residential development and conversions and to enhance the area for the benefit of the general public.
- 5.165.18 Cars continue to dominate on Sunderland Street. Whilst vehicular access should be maintained, Wwhere possible, the volume of traffic on Sunderland Street should be reduced by should be redirecting unnecessary traffic ed back out onto the ring road and consideration given to enhancing public realm.



## **Draft** Spatial Framework

5.175.19 Figures 5.2a to 5.2c4 set out the emerging components of the Draft Spatial Framework for Macclesfield Town Centre including:

- Improved gateways, pedestrian movement and sense of arrival;
- Strengthen<u>eding</u> frontages and revitalising empty plots;
- A sensitive, contextual response to existing buildings and uses; and
- Enhanced public realm.

5.185.20 The emerging masterplan components of the Spatial Framework represent the aspiration for Macclesfield should the opportunity and resources arise. Implementation would require significant additional development, planning, feasibility and viability testing.

Figure 5.2a Emerging Masterplan Spatial Framework Components – Gateways, Pedestrian Movement and Arrival





# Improved gateways, pedestrian links and sense of arrival



Improved gateways/junctions

Improved pedestrian links

Improved public realm quality/frontage onto vehicular routes Existing vehicular routes

Existing train line

Source: OPEN



Figure 5.<u>32b Emerging Masterplan Spatial Framework Components – Strengthened</u> Frontages and Empty Plots



### Strengthened frontages and plots with potential for improvement





Plots with potential for improvement

Active/strengthened frontages



Improved routes

Source: OPEN







Buildings of architectural/cultural interest

Opportunity sites

Existing buildings along a key route

Intensification of uses







Source: OPEN

5.195.21 The numbered components of the <u>emerging masterplanSpatial</u> <u>Framework for Macclesfield Town Centre identified</u> in Figure 5.2c4 are described in more detail as follows:

- 1. **Improve existing condition:** Improving the setting of already well established businesses to promote an identity for the area
- 2. **Improve existing condition:** Improving the setting of existing historical buildings through sensitive infill development
- 3. **Make the most of views:** The topography here means excellent views over the valley to the <u>peaksPeak District</u>
- 4. **Extend Chestergate:** Improve the pedestrian crossing over Churchill Way to better connect it to the heart of the town
- 5. **Improve existing condition:** Improving the setting of already well established businesses to promote an identity for the area
- 6. **Market Place:** The market place is a strong anchor point for the town. New <u>development</u> <u>initiatives</u> can benefit from the strong existing setting and promote alfresco/community/leisure uses<u>including events</u>
- 7. <u>A new arrival spaceStation Gateway</u>: Existing group of traditional pubs, independent bars <u>&and</u> cafes. Potential to rationalise parking in order to create a new <u>green</u> public plaza<u>and</u> <u>opportunities for new development to generate a</u><u>and</u> better arrival experience from the station <u>including leisure opportunities</u>
- 8. **Town Centre Living:** The residential community to the west of Churchill Way is currently somewhat separated from the town centre. There is an opportunity for a much more mixed-use approach to bring residential into the town centre
- 9. **Better pedestrian connections:** Pedestrian links to surrounding residential communities can be improved to better connect the residents of Macclesfield to the amenities in the town centre. Better lighting along pedestrian routes at night will also help the local evening and night-time economy
- 10. **Refurbishment and re-use of existing buildings:** To provide ground floors living space & studio office space
- 11. **Unique live/work:** Warehouse living and live-work spaces. Views onto the River to be capitalised
- 12. **Active public spaces:** Consolidation of car parking to the north of Park Green would make space for higher quality public realm outside the bars and restaurants to the north and improve the setting of the buildings around Park Green in general
- 13. **Setting and wayfinding:** Improve the setting and <u>enhance</u> wayfinding to the Silk Museum from Park Green and Macclesfield centreas part of a wider wayfinding package

## 6.0 Draft-Strategic Actions

- 6.1 With the aim of realising the proposed aspirational vision for Macclesfield Town Centre, the following emerging strategic actions have been devised to respond to the identified objectives. All of these actions ultimately seek to ensure that Macclesfield's retail coretown centre thrives as the local centre of choice for all uses and users.
- 6.2 Once t<u>T</u>hese emerging actions have been consult<u>eding</u> upon, they will be and worked up into more detail to set out who needs to drive specific actions forward, how and when (immediately or in the short, medium or long term). It is important to note that the emerging strategic actions do not represent a 'to do' list for Cheshire East Council, but will require commitment and collaborative input from all of Macclesfield's stakeholders to be successful public, private, community and voluntary.

Objective	Draft Actions		
Grow our town centre population	<ul> <li>Engaging with the private sector and social housing providers to deliver new high quality homes within the town centre through new build, infill development and refurbishment of underutilised and vacant buildings</li> </ul>		
	<ul> <li>Improve housing choice in terms of type and tenure to attract and sustain a more diverse community of occupiers attracted to town centre living – employees (particularly young professionals) from the highly skilled businesses in the local catchment (e.g. Alderley Park) first homes, singles, young families, downsizers, retired and older people etc.</li> </ul>		
	<ul> <li>Ensure appropriate provision of affordable homes within the town centre</li> <li>Consider the delivery of specialist housing for older people given accessible and well served location</li> </ul>		
	<ul> <li>Ensure town centre meets 'everyday' needs of a resident population including local services, <u>amenities</u>, health care and education provision<u>and a quality of</u> <u>place which is attractive as a residential location</u>.</li> </ul>		
	<ul> <li>Ensure new housing provision within the town centre does not negatively impact upon the operations of existing businesses</li> </ul>		
	<ul> <li>Exploit the opportunities presented by an enlarged catchment through large scale housing and population growth at <u>South Macclesfield Development Area</u> (SMDA) and other housing allocations by ensuring Macclesfield becomes their local shopping destination of choice</li> </ul>		
Grow and diversify our leisure and evening economy	<ul> <li>Following the recent announcement for a food hall in the former Picturedrome, grow the food and drink offer to support existing retail and create a café culture/evening economy that encourages increased spend and dwell time and appeals to the town's affluent catchment population</li> </ul>		
	An extended events strategy that builds upon existing success and the Town distinctive and cultural assets		
	<ul> <li>Work with event organisers to develop an information pack and resources list to inform others seeking to create new events</li> </ul>		
	<ul> <li>Consider the potential for a new and accessible <u>multi-functionalevents</u> space around the station gateway <u>which could be used for events to complement</u> <u>Market Place</u></li> </ul>		
	Explore scope to provide new leisure destination within the town centre but with flexibility to adapt to future changing trends		
	<ul> <li>Work with the private sector to determine the appetite for delivering a new hotel offer</li> </ul>		
	<ul> <li>Seek to attract walkers and cyclists visiting the surrounding countryside/ Bollin Valley/Canal Network to stop and explore Macclesfield</li> </ul>		
	<ul> <li>All new provision must have a strong relationship with the retail core</li> </ul>		
Enhance the retail	<ul> <li>Support proposals to enhance the range and quality of town centre retail uses</li> </ul>		

#### Table 6.1 Draft Strategic Actions

offer         with a focus independents                • Priorities the retail core for any new retail provision               • Ensure proposals for residential and alternative uses in the retail core do not             negatively impact upon the operation of existing retailers <ul> <li>Consider options for 'meanwhile' uses and poc ups within netail voids</li> </ul> Make more of our connectivity <ul> <li>Redevelopment of station gateway to enhance first perceptions of arrival and             provide elder routes into the town centre as well as providing new opportunities             for residential, business and leisure uses which would benefit from the rail line             connectivity.</li> <li>Promote strategic rail access to world class businesses and labour markets to             including increased utilisation of cycle and foot links such as the river and canal             network.</li> <li>Maximize opportunities presented by HS2 proposals to drive future growth and             regeneration.</li> <li>Geneider eUndertake a comprehensive parking strategy which considers the             unitication, location, quality and cost of parking across the town to inform             rationalization and redevelopment. Distribut on such and therapity             and redevelopment. Distribut on the set place to park relative to             their arrival point and purpose of visit.</li> </ul> <ul> <li>Undertake a Movement Strategic rule considers all meodes of transport and             sering opoil egability into and arround the town centre through improved             signage on uayrinding both on foct and by road from the motoway         <ul> <li>Enhance ease of connectivity tofrom surrounding redurements and role</li></ul></li></ul>	Objective	Draft Actions			
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to set up and thrive		• • •			

Objective	Draft Actions		
	<ul> <li>Build on and promote cultural, arts and heritage assets to encourage local tourism including the Silk Museum, Heritage Centre and the proposed Picturedrome.</li> </ul>		
	Explore the potential to work alongside the Weave and Silk Trust		
	<ul> <li>Promote Macclesfield's positioning at the 'Gateway to the Peaks' and the western end of The Silk Road</li> </ul>		
Cherish our historic buildings and repurpose underutilised assets	<ul> <li>Protect and maintain distinctive heritage buildings including but not limited to Town Hall, Police Station, and Buttermarket and Christ Church and consider future potential of poor quality buildings such as the former Three Pigeons Public House on a case by case basis</li> <li>Explore options for opening up the Town Hall to greater community use</li> <li>Enforce Listed Building and Conservation Area status requirements</li> <li>Engage with land/property owners to encourage underutilised buildings and sites to be repurposed to attract new investment and occupiers into the town including residential, employment and cultural uses</li> <li>Reduce the negative impact of retail voids through creative or temporary re-use</li> </ul>		
	<ul> <li>Working with stakeholders, research potential to access funding streams focused on restoring and heritage assets and bringing back into active and viable uses</li> <li>Harnessing interest in local markets support the revitalisation of the existing indoor market to attract a wider range of shoppers</li> </ul>		
Enhance the town centre environment	<ul> <li>Ensure basics are delivered well - streets are clean and tidy</li> <li>Build on public realm and shop front improvements undertaken to date</li> <li>Act on and enforce action by land owners on derelict and/or dangerous buildings which create an eyesore.</li> </ul>		
	<ul> <li>Compulsory Purchase Orders (CPO) should be a last resort, but can provide a useful tool for persistent problem sites and premises</li> <li>Prioritise the physical enhancement of key gateways and corridors including the station and major car parks</li> <li>Rationalisation of surface car parking which currently creates visual blight, subject to a comprehensive car parking strategy for the town</li> <li>Ensure any new decked or multi-storey car parking provision is well screened and visual impact minimised</li> <li>Support the 'greening' of the town centre through increased planting</li> </ul>		
	<ul> <li>Ensure all development proposals conform to high quality design principles</li> <li>Consider the preparation of a 'green plan' to bring each of these elements together across the town but recognizing the financial implications of delivery and maintenance</li> <li>Investigate support for creating a Business Improvement District (BID)</li> </ul>		
Raise aspirations and change perceptions	Develop a comprehensive marketing and communication strategy which raises     awareness of the existing offer and promotes the town centre		
	<ul> <li>Identification of Macclesfield 'Ambassadors' to utilise existing social capital and informally promote the town</li> <li>Utilise key gateways to change perceptions for those who usually 'pass through' Macclesfield, for example through enhanced signage and physical environment at station and along key road corridors</li> <li>Consider the potential to generate income through educations of legal</li> </ul>		
	<ul> <li>Consider the potential to generate income through advertising of local businesses at highly visual locations such as the station</li> <li>Continue to engage and work collaboratively with key local stakeholder groups</li> </ul>		
	to support delivery of actions		

#### Strong Strategic Leadership

- 6.3 The preparation, consultation and publication of the Macclesfield Town Centre SRF establishes a clear vision and strategy for change; which together with the adopted policy framework provides strategic guidelines which consider the future potential and aspirations of the town as a whole. The approach taken to develop this SRF has included significant engagement with key local stakeholder groups and formal statutory consultation with residents and businesses. The outcome is a demonstration of the Council's commitment to the future of Macclesfield Town Centre, buy-in from local stakeholders and enhanced business and investor confidence.
- 6.4 However, whilst delivery of the emerging actions will rely upon strong strategic leadership, the Council will not be able to deliver transformational change in isolation but will require the support of numerous stakeholders from across the public, private and voluntary sectors. Actions to support the implementation of the SRF should include:
  - Commitment to enforce recommendations of the SRF and wider policy framework
  - Identified 'go-to' person for town centre issues and enquiries
  - Proactive lobbying by the public sector to prioritise Macclesfield within Cheshire East for intervention and funding
  - Utilise Macclesfield's existing significant social capital local people
  - Creation of a place-led/project based action group recognising the benefits of joint working between the public and private sector
  - Launch of the SRF with local developers, investors and occupiers to support them to play an active role in the delivery of the Strategy and specific projects
  - Support the delivery of proposals which align with the agreed SRF including bidding for funding.

#### The Outcomes

6.5 The objectives/themes and proposed actions have been developed to support the delivery of the vision for Macclesfield Town Centre, but will also help attain the following outcomes:

- Delivery of a wider choice of homes in the central wards
- Attract and sustain a growing and diverse business community
- Increased footfall, spend and vibrancy within the town centre
- Attract a wider audience to Macclesfield including residents, workers and visitors
- Reduced vacant/underutilised sites and premises
- Support increased economic growth and employment
- Increased demand for town centre facilities
- Diversified range of services, facilities and events
- Increased functionality of the town centre
- Enhanced physical environment and 'quality of place' including investment in public realm and art
- Appropriate supply of car parking that serves key destinations
- Improved first impressions and aspirations
- Raised Macclesfield profile within the wider area
- Increased market confidence and attraction of new private sector investment
- Improved sustainability and improvements in air quality

## The **Draft**-Illustrative Framework

6.6<u>6.3</u> Figure 6.1 sets out the Draft-Illustrative Framework for Macclesfield Town Centre which seeks to demonstrate how this SRF and the proposed actions <u>could</u> manifest physically.

#### Enhancements to the Physical Environment

- <u>6.4</u> Enhancing the physical environment would be a very visual indication of the successful transformation of the Town Centre. New development on vacant sites and the refurbishment or redevelopment of underutilised or vacant buildings will be fundamental to bringing new investment and uses into the town. Softer actions to support the objective of 'enhancing the town centre environment' should also be progressed as resources and opportunities allow. This could include improved public realm, new green space and street planting to ensure that the whole town benefits from investment not just individual sites.
- 6.76.5 The Draft-Illustrative Framework spatially prioritises these interventions as follows:
  - **Public realm** Beyond the improvements already being progressed for Castle Street, pedestrian focused public realm enhancements should be prioritised around routes with greatest footfall including Chestergate, Mill Street, Park Green, Jordangate, Station Gateway and Sunderland Street. There will be some areas that will need to consider integrated vehicular movements, in particular Market Place, Waters Green and at key crossing points on Churchill Way. Focus will also be given to ensuring critical gateways provide an quality initial welcome to the town centre

- **Green space and planting** Churchill Way currently presents a poor quality environment dominated by car use but has the potential to become an attractive 'boulevard' through the town through strategic tree planting. Other areas with potential to create attractive green spaces where people can dwell include Park Green, Waters Green and Roe Street
- **Optimising the topography -** The Illustrative Framework identifies key views out to the surrounding countryside to the east <u>and up to St Michaels Church from the Rail Station</u> that should be optimised and protected in response to any development proposals

#### Improved Connectivity

- 6.8<u>6.6</u> Shifting the focus away from the current car dominance within the town centre, actions seeking to enhance pedestrian connectivity and wayfinding, and integrate the town centre with the surrounding residential areas include:
  - Enhanced existing linkages focused on east-west connections to the residential areas to the west of the town centre along Great King Street/Castle Street; Waterloo Street West/Exchange Street; and Roe Street. Improved links south along Waterside; and from the station into the town centre core via Churchside, Brunswick Street and Boden Street; and to the parks on the periphery including West Park, Victoria Park and South Park, making use of existing green linkages. Enhanced connectivity along these routes also incorporates improved wayfinding through signage, sight lines and consistent public realm
  - Potential new linkages are identified in respect of the potential opportunity sites at Jordangate East, Churchill Way, and <u>for a potential new frontage and pedestrian access to</u> <u>the shopping centre off Churchill Way and Chestergate</u> around the current Grosvenor Car Park site <u>creating an intimate new square</u>
  - Improved pedestrian crossings are proposedsuggested at Waters Green to enhance pedestrian movement from the rail station into the town centre core and across key junctions on Churchill Way and Sunderland Street. Each seeks to enhance pedestrian priority in areas currently dominated by traffic barriers
    - **Car Parking -** car parking was an issue raised in a number of the consultations and needs to be tackled to ensure that there is an appropriate supply of car parking serving key destinations in the town. Consideration needs to be given to the amount, location and pricing of parking in the town









# 7.0 Delivering the SRF

## 7.0 Next Steps

- 7.1 Following approval of the draft SRF for public consultation, a full (4 week) public consultation exercise will be carried out. The exercise is planned to be run as follows:
  - An online survey will be made available on the CEC website with links from the Home page, the Regeneration page and the Consultation page
  - A drop in session will be held attended by both a CEC officer and the consultant team to allow members of the public to seek clarification on any aspects of the draft SRF
- 7.2 The following actions are planned to publicise the consultation:
  - Media release and a copy of the draft SRF sent to key organisations including local press (Macclesfield Express, Cheshire Independent etc.), local radio station Silk FM, Place North West, and Town and Parish Councils
  - Posters erected at sites around the town centre including: Macclesfield Library, Macclesfield Customer Centre, Grosvenor Centre, Macclesfield Visitor Information Centre, Macclesfield Leisure Centre, on lampposts in key streets within the town centre
  - Information banners erected in Macclesfield Grosvenor Centre
  - Local organisations asked to raise awareness via their communication channels e.g. websites, social media, meetings, notice boards etc.
  - Email to members of the Cheshire East Digital Influence Panel in surrounding wards
- 7.3 During the consultation period copies of the draft document will be made available to view in hard copy at both Macclesfield Library and the Customer Service Centre, Town Hall Macclesfield.
- 7.1 The preparation, consultation and publication of the Macclesfield Town Centre SRF establishes a clear vision and strategy for change; which together with the adopted policy framework provides strategic guidelines which consider the future potential and aspirations of the town as a whole. The approach taken to develop this SRF has included significant engagement with key local stakeholder groups and formal statutory consultation with residents and businesses. The outcome is a demonstration of the Council's commitment to the future of Macclesfield Town Centre, buy-in from local stakeholders and enhanced business and investor confidence.
- 7.2 However, whilst delivery of the strategic actions will rely upon strong strategic leadership, the Council will not be able to deliver transformational change in isolation but will require the support of numerous stakeholders from across the public, private and voluntary sectors.
- 7.4 <u>A separate Delivery Plan has been put forward to advise those looking to push forward initiatives</u> and projects which will see the vision and objectives delivered. The Delivery Plan identifies recommendations for who needs to do what and when to start to move towards the aspirations for set out in the vision and objectives of this SRF. It provides a 'route map' to delivery and will require the support and buy-in of all stakeholders if the town centre is to thrive. The Delivery Plan should be treated as a working document, not a definitive action list.

#### The Outcomes

- 7.3 The objectives/themes and proposed actions have been developed to support the delivery of the vision for Macclesfield Town Centre, but will also help attain the following outcomes:
  - Delivery of a wider choice of homes in the central wards
  - Attract and sustain a growing and diverse business community
  - Increased footfall, spend and vibrancy within the town centre
  - Attract a wider audience to Macclesfield including residents, workers and visitors
  - Reduced vacant/underutilised sites and premises
  - Support increased economic growth and employment
  - Increased demand for town centre facilities
  - Diversified range of services, facilities and events
  - Increased functionality of the town centre
  - Enhanced physical environment and 'quality of place' including investment in public realm and art
  - Appropriate supply of car parking that serves key destinations
  - Improved first impressions and aspirations
  - Raised Macclesfield profile within the wider area
  - Increased market confidence and attraction of new private sector investment
  - Improved sustainability and improvements in air quality

Appendix D

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# Macclesfield Town Centre Strategic Regeneration Framework: Draft Final Delivery Plan



July 2019

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#### Disclaimer

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In light of the recent Referendum concerning the UK's membership of the EU, we are now in a period of uncertainty in relation to many factors that impact the property investment and letting markets. At this time organisations involved in the industry are reflecting on the potential implications of the UK leaving the EU. Since the Referendum date it has not been possible to gauge the effect of the impact on rental and capital values, along with other elements affecting property appraisal. Cushman & Wakefield continues to closely monitor market developments and trends in order that we can provide clients with the most up to date advice. The views contained in this document are provided in the context of this market uncertainty and as such our estimates and opinions are susceptible to change. Development appraisal results are particularly sensitive to changes in key variables such as cost and values. Accordingly we advise that clients have regard to this risk and may need to commission further advice before acting on the opinions expressed

## 1.0 Purpose of the Delivery Strategy

- 1.1 This Delivery Strategy provides robust advice to support the delivery of the Macclesfield Town Centre Strategic Regeneration Framework (SRF). The SRF sets out a clear vision, principles and key objectives for the future regeneration of Macclesfield Town Centre, provides a credible platform for engaging with local communities and stakeholders and, in articulating the Council's long-term commitment to Macclesfield, provides the development sector with the confidence and certainty needed to bring forward investment, jobs and economic growth.
- 1.2 The SRF provides a holistic strategy and framework for the whole of Macclesfield Town Centre, bringing together the property market, spatial and movement opportunities and constraints within the context of the planning framework rather than concentrating on individual sites as previous documents and proposals may have done. This integrated town-wide approach should ensure greater prospects of delivery and success.
- 1.3 The Delivery Strategy focuses on what needs to be done over the next couple of years (short term 0-2), medium (3-5) and long term (5+ years) by Cheshire East Council and its partners to support the successful regeneration of the Town Centre.
- 1.4 It is acknowledged that Cheshire East Council cannot deliver the SRF in isolation. The regeneration of the Town Centre will only be achieved through the collaborative actions of partners from the private, public and voluntary sectors. Importantly the SRF seeks to ensure the private sector is excited by the opportunity that Macclesfield offers and demonstrates the Council's commitment to support them to bring forward new investment.
- 1.5 The Report covers the following:
  - Summary of the Strategic Regeneration Framework (Section 2)
  - Recommendations on governance and delivery (Section 3)
  - Identification of priority actions (Section 4)
  - Recommendations on communication and engagement (Section 5)
  - Potential sources of funding to support delivery (Section 6)
  - Recommendations on monitoring and evaluation to measure success (Section 7)
  - Consideration of risk to the successful delivery of the SRF and how this could be mitigated against (Section 8).

# 2.0 The Strategic Regeneration Framework

- 2.1 The Strategic Regeneration Framework (SRF) will guide the future sustainable success and regeneration of the Macclesfield Town Centre. It sets out a clear vision, objectives and spatial framework for the regeneration of Macclesfield. It provides a credible platform for engaging with local communities and stakeholders and, in articulating the Council's long-term commitment to Macclesfield, provides the development sector with the confidence and certainty needed to bring forward investment, jobs and economic growth. The SRF focuses proposals for change on Macclesfield Town Centre but also considers how the town centre interacts with the surrounding hinterland and wider spatial context.
- 2.2 Analysis of the strategic and economic context of Macclesfield has revealed the town's core assets and highlighted constraints which need to be understood and overcome for the town centre to thrive:
  - Clear strategic priorities are set out in principal planning documents
  - **Engaged and passionate stakeholders**, both public and private sector, who share in the Council's commitment to the future regeneration of Macclesfield town centre
  - A growing catchment population, attractive labour market and a strong business base, as well as an affluent catchment. Macclesfield has above average proportions of the working age population being economically active. Many of which are engaged in high value sectors
  - Macclesfield's favourable market dynamics and strategic competitive advantages which appeal to a broad market mix of uses and includes the town's strategic accessibility, rich and attractive built heritage, distinctive retail and event offer and an affluent surrounding population
  - **Current and future investment proposals** by the public and private sector will contribute to generating footfall and market confidence within the town centre
  - The spatial analysis and transport and movement assessment of Macclesfield have identified the town's attractive historic buildings as well as its unique topographic setting which presents opportunities in the form of attractive rural vistas but also challenges to movement and development
- 2.3 Engagement with stakeholders has been fundamental to the preparation of the SRF. This included participation from organisational and community stakeholder groups as well as a 4 week public consultation period. The comments and responses received have led to direct changes and modifications to the SRF in its final form.
- 2.4 The **Vision** of the Strategic Regeneration Framework is as follows
- 2.5

#### Macclesfield - a town that celebrates its quirkiness<sup>1</sup>.

Green, creative, connected and social. A home to innovators, entrepreneurs and independents.

<sup>&</sup>lt;sup>1</sup> Defined as *"unusual in an attractive and interesting way."* 

Thriving, diverse, distinctive and inclusive. Rich in heritage and culture, with outstanding employment opportunities and nestled in stunning countryside

#### Cherishing its past, striving for a sustainable future

- 2.6 This Vision will be supported by the following **objectives**:
  - Grow our town centre population
  - Grow and diversify our leisure, cultural and evening economy
  - Enhance our retail offer
  - Make more of our connectivity Support businesses to create jobs and develop skills
  - Harness our distinctiveness
  - Cherish our historic buildings and repurpose our underutilised assets
  - Enhance the town centre environment
  - Raise aspirations and change perceptions
- 2.7 A series of **character areas** have been identified across Macclesfield Town Centre with suggested aspirations for each:
  - Chestergate and Historic Heart characterised by a wealth of attractive and historic buildings and urban spaces and the focus of cultural events. The priority in this area is on enhancing what is already here through the refurbishment and repurposing of historic buildings to create new quality space for homes and jobs.
    - Jordangate the north-south axis of Jordangate forms an area of potential change with aspirations for the modernisation of Jordangate Car Park, public realm enhancements and infill development on Jordangate's frontage.
      - **Station Gateway** whilst Macclesfield's strategic rail linkages are a major asset to the town the area around the main line rail station does not currently create a good first impression. As such, the Station Gateway needs to be a key area of change with a leisure, business and residential focus.
  - Retail Core the main retail centre of Macclesfield should continue to function as the shopping core of the town but



Source: OPEN

recognise that some retail consolidation and re-use of existing units and voids for alternative uses such as food and drink, and residential on the periphery will enhance the current offer.

- Churchill Way Boulevard transforming this key route to create a greener 'boulevard' would enhance first impressions of the town, improve legibility and wayfinding, and reduce car dominance, resulting in pedestrian prioritisation at key junctions. New infill residential development would enhance the currently 'broken' frontage to Churchill Way whilst providing new homes that are well connected to the town centre. Consolidation and enhancement of car parking in this area will be a priority
- Sunderland Street and Silk Quarter the traditional historical character and buildings within this area has potential to become a vibrant urban mixed use area incorporating residential, boutique retail, employment, leisure and evening/night-time economy uses characterised by distinctive independent businesses.
- 2.8 The components of the Spatial Framework represent the aspiration for Macclesfield should the opportunity and resources arise. Implementation will require significant additional development, planning, feasibility and viability testing.
- 2.9 The numbered components of the Spatial Framework for Macclesfield Town Centre are as follows:
  - 1. Improve existing condition for Spatial Framework for Macclesfield Town Centre established businesses
  - 2. Improve historical setting of buildings
  - 3. Make the most of views
  - 4. Extend Chestergate through improved pedestrian crossing over Churchill Way
  - 5. condition Improve existing for established businesses
  - 6. Enhance Market Place
  - 7. Create a new arrival space and pursue rationalising parking to unlock development opportunities
  - 8. Encourage more Town Centre Living
  - 9. Better pedestrian connections
  - 10. Refurbishment and re-use of existing buildings
  - 11. Support creation of live/work spaces
  - 12. Enhance active public spaces
  - 13. Improve setting and wayfinding





Source: OPEN

2.10 In order to realise the aspirational vision for Macclesfield Town Centre a number of strategic actions
have been devised to respond to the identified objectives. These actions have been consulted upon and ultimately seek to ensure that Macclesfield's Town Centre thrives. The actions are not a 'to do' list for Cheshire East Council but will require commitment and collaborative input from all Macclesfield's stakeholders to be successful - public, private, community and voluntary.

- 2.11 The Illustrative Framework for Macclesfield Town Centre has been drawn up to demonstrate how this Strategic Regeneration Framework and the proposed actions will manifest physically. It focuses on physical environment enhancements as a very visual indication of the successful regeneration of the Town Centre.
- 2.12 This could include development/refurbishment of vacant or underutilised sites and buildings as well as softer actions to support the objective of 'enhancing the town centre environment'. This could include improved public realm, new green space and street planting to ensure that the whole town benefits from investment not just individual sites. There is also a focus on improving connectivity in and around the town centre; shifting the focus away from the current car dominance, integrating the town centre with the surrounding residential areas, enhancing existing linkages or creating new linkages, and tackling car parking issues in a sensitive way.



- 2.13 We will know that we have **met our objectives** through the following:
  - More people living in the central wards
  - More housing choices in terms of unit types, tenures, prices
  - Reduction in number of vacant units and consolidation of retail units (more "after-five" uses including leisure and residential) including increasing the number of historic buildings and/or under-utilised sites brought back into use
  - More places to eat, drink and enjoy leisure time including an enhanced family friendly offer
  - More independents

.

- Increased footfall and spend
- More trees and soft planting
- Better sustainability credentials
- More public art and celebrations of creativity
- Increased private sector investment.



## 3.0 Governance and Delivery

#### Strong Strategic Leadership

- 3.1 The preparation, consultation and publication of the Macclesfield Town Centre SRF establishes a clear vision and strategy for change; which together with the adopted policy framework provides strategic guidelines to support the future potential and aspirations of the town as a whole. The approach taken to develop this SRF has involved engagement with key local stakeholder groups and formal consultation with residents and businesses. The outcome is a demonstration of the Council's commitment to the future of Macclesfield Town Centre, buy-in from local stakeholders and should lead to enhanced business and investor confidence.
- 3.2 The successful delivery of the SRF will require Cheshire East to lead. Key roles and responsibilities that the Council *could* take to continue to drive the momentum that has been achieved through the preparation of the SRF include:
  - Setting a clear vision and driving the agenda having worked up the SRF with key stakeholders Cheshire East needs to now focus on action on the ground. The SRF has set the foundation for change and its preparation has established a momentum within the area and with its partners which now needs to be supported by a clear commitment by key partners to deliver. Cheshire East Council needs to drive the overall direction of travel for the delivery of the SRF but also take the lead on key projects including those on their land including public realm improvements as well as new development.
  - Land Assembly Cheshire East is a landowner within the town centre and these assets could be used to leverage investment from the private sector. Consideration should be given in some cases as to whether the Council or its partners such as Homes England should acquire sites or buildings in order to be able to unlock a larger opportunity or to tackle an existing eyesore that is distracting from the town's potential.
  - Site Preparation depending upon the agreed delivery model if sites are to be brought forward, additional works may be required such as demolition, acquisition, relocation of tenants, land reclamation, due diligence and gaining planning permission.
    - **Seeking Funding** Cheshire East Council will need to lead on establishing appropriate resources to support the implementation of the SRF. They have already demonstrated their commitment to this through the recent bid to the Future High Street Fund in March 2019.
    - **Engagement and lobbying** will be a key to realising the SRF's Vision and Objectives. Local, regional and national lobbying by Cheshire East Council will be critical in raising the profile of Macclesfield and its potential. This will be in both the public and private sector. The importance of harnessing the passion of the local community has been recognised from the outset. This has been a central component of the preparation of the SRF and must continue into delivery. Ongoing engagement with stakeholders (including residential, businesses and developers/investors) to keep them updated on what's happening in Macclesfield, including launching the actions that the Council is going to take to support delivery of the SRF is recommended (see Section 5 for further details).
  - **Work with the private sector** to support them to deliver proposals which align with the agreed SRF. This could include efficient consideration of planning applications, joint funding bids, support engagement with key partners such as Homes England or Historic England. It could also include targeting developers to promote opportunities they could get involved in as well as seeking partners to support delivery on sites in the Council's ownership.

- Bidding for resources as noted, the Council has already started to bid for sources of funding to support the delivery of the SRF. As other potential sources of funding arise the Council should consider whether Macclesfield meets the criteria and if so work up bids with partners.
- 3.3 The following expertise will be required to support the delivery of the SRF:
  - Development and Regeneration
  - Estates management
  - Planning both policy and development management
  - Finance
  - Highways
  - Economic Development
  - Marketing
  - Administration/Project Management
  - Public Realm Maintenance.
- 3.4 The following approaches have been successful in other areas and should be considered for moving forward in Macclesfield:
  - Identified 'go-to' person for developers and investors for the town centre as someone to engage with when they identify opportunities and then they could point interested parties to the right person within the Council or external partners in order to progress their ideas efficiently. This would demonstrate that Macclesfield not only has a vision, but it is a place to do business.
  - Establishment of delivery team made up of representatives from key departments within the Council who will meet on a regular basis to discuss progress and unlock barriers to progress. Consideration could be given as to whether existing groups can take responsibility for these tasks. Clear outcomes for the groups would be required and timescales to maintain focus.

Creation of a place-led/project based action group recognising the benefits of joint working between the public and private sector. This could draw upon some of the partners who are already active in the town and have supported the preparation of the SRF. It would also ensure ongoing ownership of the SRF by a wide range of stakeholders.

#### **Other Partners**

3.5 Whilst delivery of the emerging actions will rely upon strong strategic leadership, the Council will not be able to deliver transformational change in isolation but will require the support of numerous stakeholders from across the public, private and voluntary sectors. Actions to support the implementation of the SRF should include:

#### Public Sector

- Page 222
- Homes England discussions have already commenced as to how Homes England could get involved in supporting the delivery of new homes in the town centre. Homes England is committed to supporting the delivery of new homes, working with public sector partners and in supporting small and medium sized developers. As such, Cheshire East Council needs to continue to maintain a regular dialogue with Homes England to support delivery of the SRF.
  - **Cheshire & Warrington Local Enterprise Partnership (C&W LEP)** in addition to its role to support economic development (for example through the Cheshire Science Corridor Enterprise Zone at Alderley Park), the LEP has recognised the important role that housing can play in supporting the economy. The Council should continue to engage proactively with the LEP to ensure where initiatives or funding sources emerge Macclesfield is well placed to bid for them.
- **Historic England** like Homes England, the Council has already established a good relationship with Historic England. The heritage assets showcased within the SRF should be discussed with Historic England to determine ways to support investment in underutilised heritage assets or those that are not fulfilling their potential.

#### **Development Partners**

- 3.6 Potential developers who could support the delivery of the SRF fall into the following categories:
  - Developers who are already active in the town including Peaks and Plains Housing Trust, Hillcrest and Huntsmere Construction all of whom are currently pursuing schemes for new homes in the town centre. Through the preparation of this commission a number of developers who are active have identified interest in the town centre and their keenness to support the regeneration of the town.
  - Local developers a number of local developers already recognise the potential of the town and have brought forward new schemes. These local developers are critical to the future regeneration of the town and should be proactively engaged with.
    - **Niche developers -** developers should also be targeted who are delivering interesting new concepts, such as homes for private rented well managed schemes which are targeted at town centre locations or those with specialist products that target key sectors such as active retired or niche F&B operators. They are more likely to harnesses the town's unique assets and create exciting schemes.
      - **Private sector partners with interests** in the area which they are investing in such as Eskmuir (the owners of the Grosvenor Centre), Arighi Bianchi (a major business who have interests in the town which could be harnessed to support new development), Astra Zeneca (who are a major employer in the area).
  - National and regional developers a number of whom have identified an interest in the town as part of the preparation of the SRF and who should now be reengaged with to demonstrate the opportunities that have been identified in the SRF.

Local Community Groups and Local Residents

One of the key strengths of the area has been recognised as its passionate local residents and businesses. They have played a critical role in providing their thoughts and vision for the town into the SRF. A number of community groups also have ideas for improving the town. The SRF provides a framework to review the potential of these ideas and, where appropriate, to support them to be worked up into deliverable projects. Key community groups include Macclesfield Civic Society, Make it Macclesfield, Silk Heritage Trust, etc. Supporting Site Delivery

- 3.7 Delivery mechanisms to drive development on individual sites will include:
  - Private sector led for some sites in the private sector the public sector will not need to play a role other than to determine planning applications. Others whilst being led by the private sector might need some support for example advice on where funding could be sought or advice on which developers are active in their area.
  - Public sector led/direct development for sites in the Council's ownership the public sector will lead. This could be by procuring a development partner to develop a scheme that the Council will own in the long term. For example, some Councils are developing offices or apartments which they own and the revenue from them is invested back into the area to support service delivery.
  - Partnership this could take form of a Joint Venture where the Council might put its land into a partnership but draw upon the expertise and finance support of a development partner.
- 3.8 Having identified potential roles and responsibilities the Council now needs to determine the role that it can play to drive delivery forward in Macclesfield in light of its wider commitments and potential resources.

## 4.0 Priority Actions

#### Priority areas for change

- 4.1 The illustrative masterplan identifies a number of character areas. These were tested through the consultation process in terms of their importance and the following have been identified as the priority areas for change in the short term:
  - Chestergate & Historic Core and Churchill Way Boulevard the heritage assets of the town should be harnessed. The focus should be on enhancing what is already there through refurbishment and re-use of historic buildings, including conversion and reutilisation of upper floors for apartments. Actions to promote and support independent retail and F&B businesses which make Macclesfield distinctive, to encourage further investment in independent businesses particularly those that extend the evening and cultural economy and dwell time. Linked to supporting the historic core is the need to improve Churchill Way to reposition it from a vehicle dominated road into a boulevard which welcomes users to the town.
    - **Station Gateway** this important gateway to the town needs to be improved. There is scope to rationalise and consolidate the existing proliferation of surface parking with decked or multi-storey provision explored, either in existing car parks or other alternative locations in this locality, to unlock opportunities as a focus for leisure, business and residential whilst ensuring adequate parking remains. Exploring potential mechanism to provide a plaza at Waters Green, reinstating public green space and creating opportunities for events and uses to support the evening economy and existing traditional pubs, independent bars & cafes who operate in the area
    - **Market Place and Retail Core** the market place is a strong anchor point for the town. New development/uses can benefit from the strong existing setting and promote alfresco/community /leisure uses. The Market Place should continue to be the heart of the town centre and harness opportunities for further culture and event activities. This includes exploring options for more intensive use of the Old Town Hall and markets. It should also continue to link with the main retail core, whilst recognising that consolidation of retail and reuse of existing units and voids for alternative uses such as food and drink and introduction of residential on upper floors or via conversion of buildings on the periphery will enhance this offer. Enhancing legibility along key routes via reducing car dominance, enhancing cycling and pedestrian movement and improved way finding and signage. Improving the physical environment to ensure the area is more appealing to town centre users, for example providing more attractive public realm, greening, and shop front improvements to transform the look and feel of the area.
- 4.2 These are recognised as the areas where transformation will have the greatest impact. Their delivery depends on key partners being identified and will need to be supported by a wider set of actions seeking to overcome the current challenges in the area.

#### Actions

- 4.3 Table 4.1 sets out potential actions to pursue the delivery of the SRF. For each action its identities the following:
  - Lead partner who is considered most appropriate to take the initiative forward

- Priority high (significant actions which will support wider improvements), medium (potential to have some wider impact on the town) and low (likely to have less impact on the wider town)
- Phasing short term (0-2 years), medium term (3-5 years) and long term (5+ years)
- Links to other actions the impact of a number of projects will maximised if they are delivered in connection with other projects.
- 4.4 This list is not exhaustive and new potential actions will emerge going forward. These can be tested against the SRF and added to the action plan as appropriate. In addition, the priority of actions will change over time as new sources of funding emerge (or are not accessed) and in light of changes to the property market. The Framework has been established to flex to these changes whilst its objectives will be upheld.

Ref No	Actions	Objectives/Themes	Lead	Priority	Phasing	Link to other actions
P1	Engaging with the private sector and social housing providers/registered providers to deliver new high quality homes within the town centre through new build, infill development and refurbishment of underutilised and vacant buildings	Grow our town centre population	CEC <sup>2</sup> /Homes England	High	Short	P2 P3 P4
P2	Improve housing choice in terms of type and tenure to attract and sustain a more diverse community of occupiers attracted to town centre living - employees (particularly young professionals) from the highly skilled businesses in the local catchment (e.g. Alderley Park) first homes, singles, young families, downsizers, retired and older people etc. Also ensure appropriate provision of affordable homes within the town centre	Grow our town centre population	Homes England/Developers	High	Short	P1 P3 P4
P3	Ensure appropriate provision of affordable homes within the town centre	Grow our town centre population	CEC/RPs	Medium	Short	P1/P2/P4
<mark>24</mark>	Work with Registered Providers to convert underutilised buildings or upper floors and vacant buildings into residential	Grow our town centre population	CEC/RPs	Medium	Medium	P1/P2/P4
P5	Support delivery of specialist housing for older people given accessible and well served location	Grow our town centre population	RPs/Homes England	Medium	Medium	P1/P2/P3
P6	Ensure town centre meets 'everyday' needs of resident population including local services, amenities, health care and education provision	Grow our town centre population	CEC	Medium	Short	Multiple
77	Ensure new housing provision within the town centre does not negatively impact upon the operations of existing businesses	Grow our town centre population	CEC	Medium	Medium	Multiple
58	Exploit the opportunities presented by an enlarged catchment through large scale housing and population growth at South Macclesfield Development Area (SMDA) and other sites by ensuring Macclesfield becomes their local shopping destination of choice	Grow our town centre population	Various	Medium	Medium	Multiple
L1	Following the recent announcement for a food hall in the former Picturedrome, grow the food and drink offer to support existing retail and create a café culture/evening economy that encourages increased spend and dwell time and appeals to the town's affluent catchment population	Grow and diversify our leisure and evening economy	Private sector	Medium	Short	D2 H3 E2
L2	An extended events strategy that builds upon existing success and the Town's distinctive and cultural assets working with event organisers to identify and overcome barriers and challenges to event delivery	Grow and diversify our leisure and evening economy	CEC/Town Council	Medium	Medium	D1 L3
L3	Work with event organisers to develop an information pack and resources list to inform others seeking to create new events	Grow and diversify our leisure and evening economy	CEC/Town Council/Community Groups	Medium	Short	
L3	Consider the potential for a new and accessible multi-functional events space around the station gateway which complements Market Place and encourages visitors to explore the town centre	Grow and diversify our leisure and evening economy	CEC	Medium	Medium	C1 L2
L4	Explore scope to provide new leisure destination within the town centre but with flexibility to adapt to future changing trends	Grow and diversify our leisure and evening economy	Private sector	Medium	Medium	

#### Table 4.1 Action Plan [once we have discussed we will reorder the list based on priorities]

<sup>&</sup>lt;sup>2</sup> Cheshire East Council

Ref No	Actions	Objectives/Themes	Lead	Priority	Phasing	Link to other actions
L5	Seek to attract walkers and cyclists visiting the surrounding countryside/ Bollin Valley/Canal Network to stop and explore Macclesfield	Grow and diversify our leisure and evening economy	Various	Medium	Medium	C3 C8
C1	Redevelopment of station gateway to enhance first perceptions of arrival, and provide clear routes into the town centre whilst creating new development opportunities in line with the Local Plan	Make more of our connectivity	CEC	High	Medium	L3/C4/A3
C2	Promote strategic rail access to world class businesses and labour markets to inward investors	Make more of our connectivity	Marketing Cheshire/C&W LEP	Medium	Medium	All Business Actions
C3	Promote access to surrounding countryside (Peak District and Bollin Valley) including increased utilisation of cycle and foot links such as the river and canal network	Make more of our connectivity	CEC/Town Council	Low	Long	L5
C4	Maximise opportunities presented by HS2 proposals to drive future growth and regeneration	Make more of our connectivity	Various	Medium	Medium	C1 L3
C5	Undertake a comprehensive car parking strategy which considers the amount, role, utilisation, location, quality and cost of parking across the town which will improve the overall quality of car parking whilst freeing up sites for redevelopment	Make more of our connectivity	CEC	High	Short	Multiple
C6	<ul> <li>Enhance ease of connectivity to/from surrounding residential areas and to points of interest on the periphery including:</li> <li>Focus on east-west connections to the residential areas to the west of the town centre along Great King Street/Castle Street; Waterloo Street West/Exchange Street; and Roe Street</li> <li>South along Waterside and from the station into the town centre core via Churchside, Brunswick Street and Boden Street.</li> <li>Improved pedestrian crossings for example at Waters Green to enhance pedestrian movement from the rail station into the town centre core and across key junctions on Churchill Way and Sunderland Street.</li> </ul>	Make more of our connectivity	CEC	High	Short	C9
C7	Pedestrian focused public realm enhancements should be prioritised around routes with greatest footfall including Chestergate, Mill Street, Park Green, Jordangate, Station Gateway and Sunderland Street. There will be some areas that will need to consider integrated vehicular movements, in particular Market Place, Waters Green and at key crossing points on Churchill Way. Focus will also be given to ensuring critical gateways provide a quality initial welcome to the town centre.	Make more of our connectivity	CEC	High	Short	E6 L5
C8	Improvements in cycle routes alongside improvement to pedestrian and vehicular flows should also be considered.	Make more of our connectivity	CEC	Medium	Medium	L5
C9	Ensure good legibility into and around the town centre through improved signage and wayfinding both on foot and by road from the motorway	Make more of our connectivity	CEC	Medium	Medium	A4
C10	Lobby public transport operators to expand scope of destinations and timetable for bus and rail users	Make more of our connectivity	CEC	Low	Long	
B1	Work with existing major occupiers to understand their requirements and role they could play in supporting new investment	Support businesses to create jobs and develop skills	C&W LEP	Medium	Medium	
B2	Target small and medium sized-enterprises in sectors of strength including science, finance,	Support businesses to	C&W LEP	Medium	Medium	

Ref No	Actions	Objectives/Themes	Lead	Priority	Phasing	Link to other actions
	creative and digital and promote opportunities for collaboration	create jobs and develop skills				
B3	Provide refurbished quality workspaces with appeal to smaller local occupiers across a mix of sectors within existing buildings recognizing the viability challenges associated with new build.	Support businesses to create jobs and develop skills	Private Sector	Medium	Medium	
B4	Support and promote the high quality of life and housing offer demanded by high value growth sector employers	Support businesses to create jobs and develop skills	Marketing Cheshire/CEC	Medium	Medium	P1
B5	Promote the excellent skills and labour market credentials of Macclesfield to inward investors and support skills development link to existing major businesses schools	Support businesses to create jobs and develop skills	C&W LEP	Medium	Medium	
B6	Support establishment of creative and digital start up - potentially by supporting reuse of heritage buildings potentially on a temporary basis	Support businesses to create jobs and develop skills	C&W LEP	Medium	Medium	
D1	Promote services and events that are unique to Macclesfield	Harness our distinctiveness	CEC/Marketing Cheshire/Town Council	Medium	Medium	L2
D2	Support a wide range of independent, distinctive businesses to set up and thrive	Harness our distinctiveness	Private Sector	Medium	Medium	L1 H3 H4
D3	Build on and promote cultural, arts and heritage assets to encourage local tourism including the Silk Museum, Heritage Centre and the proposed Picturedrome.	Harness our distinctiveness	Various	Medium	Medium	D1
D4	Explore the potential to work alongside the Weave and Silk Trust to raise awareness of the heritage and culture on offer in the town including more engagement with local schools	Harness our distinctiveness	Various	Medium	Medium	
H1	Protect and maintain distinctive heritage buildings including but not limited to Town Hall, Police Station, Buttermarket and Christ Church and consider future potential of poor quality buildings such as the former Three Pigeons Public House on a case by case basis	Cherish our historic buildings and repurpose underutilised assets	CEC/Historic England	Medium	Medium	
H2	Undertake enforcement where actions are undermining the potential of the town for example enforce Listed Building and Conservation Area status requirements, and targeted enforcement of existing unauthorised development, adverts etc which are detracting from the character of the area.	Cherish our historic buildings and repurpose underutilised assets	CEC	Medium	Long	
H3	Engage with land/property owners to encourage underutilised buildings and sites to be repurposed to attract new investment and occupiers into the town including residential, employment and cultural uses	Cherish our historic buildings and repurpose underutilised assets	CEC	High	Medium	D2
H4	Reduce the negative impact of retail voids through creative or temporary re-use	Cherish our historic buildings and repurpose underutilised assets	Various	Medium	Medium	D2
H5	Working with stakeholders, research potential to access funding streams focused on restoring and heritage assets and bringing back into active and viable uses	Cherish our historic buildings and repurpose underutilised assets	Various	High	Short	

	Actions	Objectives/Themes	Lead	Priority	Phasing	Link to other actions
	Harnessing interest in local markets support the revitalisation of the existing external market and explore options for better use of the indoor market space to attract a wider range of visitors	Cherish our historic buildings and repurpose underutilised assets	CEC	High	Short	
	Explore opportunities for increasing use of the Town Hall complex for a wide variety of events working with events organisers to understand barriers and potential solutions	Cherish our historic buildings and repurpose underutilised assets	CEC	High		
E1	Ensure basics are delivered well - streets are clean and tidy	Enhance the town centre environment	CEC	High	Short	Various
	Support new uses for old buildings - vacant and underutilised shops should be brought back into use for residential, leisure or employment use	Enhance the town centre environment	Private Sector	Medium	Medium	L1
E3	Act on and enforce action by land owners on derelict and/or dangerous buildings which create an eyesore. Consider Compulsory Purchase Orders (CPO) as last resort, but can provide a useful tool for persistent problem sites and premises	Enhance the town centre environment	CEC	Medium	Medium	H2
	Prioritise the physical enhancement of key gateways and corridors including the station and major car parks	Enhance the town centre environment	CEC	High	Short	C1
E5	Ensure all development proposals conform to high quality design principles	Enhance the town centre environment	CEC	Medium	Medium	
E6	Identification of a series of public realm/greening projects and shopfront improvement grants	Enhance the town centre environment	CEC	High	Short	Various
	Develop a comprehensive marketing and communication strategy which raises awareness of the existing offer and promotes the town centre	Raise aspirations and change perceptions	CEC	High	Short	Various
A2	Identification of Macclesfield 'Ambassadors' to utilise existing social capital and informally promote the town	Raise aspirations and change perceptions	CEC	Medium	Short	
	Utilise key gateways to change perceptions for those who usually 'pass through' Macclesfield, for example through enhanced signage and physical environment at station and along key road corridors	Raise aspirations and change perceptions	CEC	Medium	Medium	C1
	Identification of key pedestrian routes where wayfinding/signage could be used to increase footfall	Raise aspirations and change perceptions	CEC	Medium	Medium	C9
	Consider the potential to generate income through advertising of local businesses at highly visual locations such as the station which would provide an income to support further investment in the town	Raise aspirations and change perceptions	CEC	Medium	Medium	
A6	Continue to engage and work collaboratively with key local stakeholder groups to support delivery of actions	Raise aspirations and change perceptions	Various	High	Short	

#### **Next Steps**

- 4.5 At this stage the following actions are considered as the priorities for moving the delivery of the SRF forward, but they will be all be subject to the Council being able to identify appropriate resources to support them:
  - **Car Parking Review and Regeneration Focused Car Parking Strategy** to commission a detailed car parking review and strategy across the town centre to include, inter alia: identification of the current quantum, location, function and pricing provision of car parking including disabled parking, workers parking, short stay shoppers parking, resident permit parking, on street as well as off street provision. It should also consider the function of car parking, quality, signage and linkages to the wider town centre. It should then make recommendations on appropriate quantum, location, and pricing mechanism for different types of parking to meet the needs of visitors, workers and residents moving forward; identifying opportunities for releasing any car parking sites for redevelopment whilst taking full account of the needs of existing residents, visitors and workers and future anticipated demand and sustainability; identification of other ways parking management can better support the vitality of the town centre.
    - **Town Centre Movement Strategy** to commission work to identify ways to support enhanced movement through the town by foot, cycle and motor vehicles, to ensure that everyone is able to move around the town efficiently and to decrease the dominance of vehicles, including reconsideration of TROs in the central area to reclaim more of the public arena for people to enjoy. This would seek to increase footfall to support the sustainability of existing occupiers and attract new.
  - **Development of public realm/greening projects** developing public realm/greening designs for key streets which focus on pedestrian experience, greening and enhancing sustainability, taking account of potential increases in longer term maintenance costs, and the preparation of business cases for delivery funding. The SRF has started to identify priority routes and these need to be tested further in order to support a programme of investment to enhance the overall quality of the environment in the town centre
  - **Market Options Appraisal** commission options appraisal to address the existing underperforming town centre market offer (indoor and outdoor) and the role that it can play in supporting the wider retail and leisure offer
  - **Design Guidance** Dependant on the findings of the car parking review, if existing sites are identified as suitable for full or part release for development, to commission design guidance/development frameworks to set out the Council's expectations around new development quality, materials, massing, heights etc. to potential investors.
  - Town Hall Appraisal Council staff to liaise with event organisers etc to explore options to enable greater use of the space in the Old Town Hall to further revitalise the historic heart of the town.
- 4.6 This feasibility work will support the Council to determine priorities for intervention and allow them to determine where funding will be able to be identified to support delivery. From there detail actions plans for specific sites will be able to be worked up setting out the following:
  - Lead partner and supporting partners
  - Sources of funding

- Specific actions in terms of ground investigations, planning application, accessing funding etc
- Delivery mechanism
- Timescale

## 5.0 Communication and Engagement Strategy

5.1 The SRF has been prepared in partnership with key stakeholders including community groups, business leaders and councillors. Informal discussions have also been held with local landowners and developers. The successful delivery of the SRF will require the relationships that have been established through the preparation of the SRF to be harnessed and strengthened. Set out below is advice on a potential marketing and communication strategy to support the delivery of the SRF in terms of who, what, how and when?

#### Who

- 5.2 The first engagement should be internally within the Council to review the recommendations of the SRF in the context of the wider commitments and resources of Cheshire East. The aim will be moving the SRF on from strategy to delivery, to agree actions and identify potential resources for delivery.
- 5.3 This internal engagement should include the following:
  - Members to ensure that they are familiar with the SRF and its agreed objectives, to agree how it should be delivered and to take it into account in their decision making including investment planning etc
  - Officers to ensure key department heads and their teams are aware of the SRF and its objectives and take it into account as they go about their day to day activities
- 5.4 Once the actions have been agreed internally, engagement can focus on the wider stakeholders that will be crucial in supporting the regeneration of the Town Centre. Specifically:
  - Existing residents and business to ensure that they are aware of the changes that will take place in the Town Centre. Importantly, in terms of existing businesses to encourage them to share the vision and as a result encourage them to consider investing in their own businesses as a result of the new vision for the Town Centre.
  - Targeting potential developers and investors informal discussions have been held with a number of local and regional developers during the preparation of the SRF. Once further feasibility is undertaken, and potential development opportunities are defined this engagement can become more formal but in the short term informal discussion should continue to maintain interest in the Town Centre
  - Potential occupiers as the SRF is formally launched it will be important for the Council to engage with interested parties who are keen to hear more about the potential of Macclesfield
  - Funding and delivery partners such as Homes England. C&W LEP, Historic England etc. this dialogue has already commenced but will need to become more targeted as opportunities are defined and the areas of need are clarified
  - Local press although the importance of using the local press to communicate messages has been diminished by social media, it is nevertheless important to get the local press on side to ensure that they are bought into the vision and support what is trying to be achieved rather than undermining it with negative press.

 Local stakeholder groups – there are already a number of established stakeholder groups who have supported the preparation of the SRF and will be important in its delivery. In particular, to lead funding bids which can only be submitted by local community groups.

#### What

- 5.5 What to communicate will vary over time but key communications will include:
  - Launch of the SRF the agreed SRF and agreed priority actions should be communicated with key stakeholders to ensure that everyone is aware of how their views on the draft SRF have been taken into account and the agreed priority actions
  - Marketing of the proposition it is worth considering whether to prepare a promotional document which sets out the key strengths of the town and its wider context and the opportunities for investment. This could be prepared with key businesses who see the benefit of the promotion of the town in supporting their efforts to attract and retain talent in their businesses
    - Opportunities once the Council has agreed its role, it will need to engage with key stakeholders to agree how they can get involved in the delivery of the SRF both in terms of actions and opportunity sites. This will include land and buildings in the Council's ownership that they want to either dispose of or engage with development partners to support investment. This could be done through promoting specific sites or the preparation of marketing collateral which promotes the wider town and encourages developers/investors to seek out opportunities in the private sector.
  - Progress on delivery what the Council and its partners are delivering.

#### How

- 5.6 Potential ways in which the communications can be shared are likely to include:
  - Social media harnessing existing websites to create a link to dedicated Macclesfield page about what's happening in Macclesfield. This could include setting up a Facebook page, setting up a dedicated LinkedIn Group for Macclesfield where businesses can share what they are doing
  - Formal/informal meetings including using existing stakeholder meetings
  - Promotion at events such as the Treacle Market
  - Local press
    - Local ambassadors the identification of key people from a range of sectors who are keen to share positive messages about Macclesfield on a formal and informal basis. This is not a formal job but rather something that the ambassadors will do as they do their usual jobs. Word of mouth is still a very positive medium and it should be harnessed to promote the successes that will be delivered in Macclesfield

#### When

- 5.7 Engagement will be ongoing but there will be some key dates when key partners should be engaged with:
  - Launch
  - Major milestones major planning applications submitted or approved, key site taken to market
  - Informal events held through the year in the town

 Annual Update to demonstrate progress made over the year and setting out priorities for the coming year.

## 6.0 Delivery Resources

- 6.1 In this period of public sector austerity, it is obvious that the SRF cannot be delivered by public sector resources alone. The key to success will be to leverage public sector resources effectively to unlock private sector investment.
- 6.2 Potential resources that the Council will be able to provide include:
  - Land the Council owns a number of assets in the town and they can either develop on these sites or engage with the private sector to support delivery upon them
  - Knowledge and insight support to developers and investors for example sign posting developers to potential sources of funding
  - Capital resources in the longer term as new development is delivered additional resources will become available for example through planning contributions to support the delivery of affordable homes, schools or transport and public realm improvements
  - Borrowing capacity a number of neighbouring authorities have used prudential borrowing to finance new development, to own it and take an income stream or to develop it and then sell it once the area has stabilised.
- 6.3 Potential sources of external funding including:
  - Future High Street Bid and High Streets Heritage Action Zones
  - Homes England
  - Cheshire & Warrington Local Economic Partnership
  - Historic England
  - Lottery, Arts Council and other specialist funding sources
  - Local Sustainable Transport Funds (LSTF)
  - New funds that emerge such as the recently launched Urban Tree Challenge to support the planting of trees in towns and cities.
- 6.4 A number of external funding sources will be keen to see joint bids from the public sector and community partnerships and some can only be submitted by local community groups. Therefore, ongoing partnership with community groups will be critical to the accessing future funding to support the regeneration of Macclesfield.
- 6.5 Ultimately the private sector will be the main sources of investment to transform the town centre. The key to unlocking this is to demonstrate to the private sector that Macclesfield is supportive of change and key partners are aligned to support the delivery of the vision and want to work with the private sector to realise it. The Council needs to work with the private sector to support delivery, which is aligned to the SRF, rather than being perceived as putting up barriers to delivery.

## 7.0 Monitoring and Evaluation

7.1 Monitoring and evaluation is critical to track performance against objectives over time and to demonstrate progress to existing and potential investors and can be used as evidence to demonstrate progress when bidding for competitive funds. From the identified outcomes that the SRF is seeking to achieve a number of Key Performance Indicators (KPIs) have been identified which are quantifiable and can be monitored without the need for costly surveys and used to evaluate progress towards achieving the SRF. These could be presented in an Annual Monitoring Report to demonstrate progress to partners.

KPI	Objective	Description of Assessment	Frequency
More people living in the central wards and more	Grow our town centre population	Number of completions broken down by development type,	Annually
housing choice		location, and scale Change in average achieved house prices (HM Land Registry) by area and house type as an indication of a changing and improving market	Quarterly
Reduced vacant units	Various	Count of voids	Quarterly
More places to eat, drink and enjoy leisure time	Grow and diversify our leisure, cultural and evening economy	Count of unit mix	Quarterly
More independents	Various	Count of units	Quarterly
Increased footfall and spend	Various	Footfall counts	Weekly
Number of historic buildings and/or underutilised sites brought back into use	Cherish our historic buildings	Building count Sites under construction/completed	Quarterly
More trees and soft planting	Enhance the town centre environment	Scale of investment in public realm Number of trees	Annually
Better sustainability credentials	Enhance the town centre environment	Monitoring air quality	Annually
More public art and celebrations of creativity	Grow and diversify our leisure, cultural and evening economy	Count of public art installations Count of events	Annually
Increased private sector investment	Various	Scale of private sector investment in new projects	Quarterly

7.2 Data used to assess impact should predominantly be from easily accessible public sources to minimise the time required to undertake the monitoring which should be undertaken by a nominated person and be measured against the existing baseline position. Ideally information should be inputted and updated in excel and where appropriate mapped for ease of interpretations.

## 8.0 Risk and Mitigation

8.1 The long term physical regeneration programme set out in the SRF will inevitability be subject to a variety of risks during the course of its lifetime and it is important to constantly monitor these and act proactively to avoid or mitigate against them. The table below highlights some of the key risks that may be encountered and how they may be mitigated against:

Risk	Mitigation
Reputation/ Perceptions	At the outset of the preparation of the SRF there was some frustration about the lack of investment that has happened recently particularly on the back of a couple of failed high profile schemes. The SRF sets out a range of projects for delivery in the short, medium and long term and importantly a framework against which to test future proposals. The profile of the area will be raised through the SRF which will articulate the Council's aspirations for the area and how it is going to support its delivery.
Lack of buy in within Cheshire East Council to proactive intervention	The SRF provides a new vision and objectives for the area and sets out what input is required by the key stakeholders to support its realisation. Cheshire East Council has already demonstrated its commitment to the area by commissioning the preparation of the SRF. It is recommended that one of the first actions following its sign off is are a series of engagement events with key stakeholders to share the Vision and encourage sign up by partners to support delivery of the action plan. This will articulate the Council's buy in to the regeneration of Macclesfield
Lack of co-ordination between Cheshire East Council, Homes England and other partners	Key partners have been engaged with throughout the preparation of the SRF to ensure that they are aware of the aspirations for the area and that their views have been taken into account. This Delivery Plan sets out advice as to the steps that partners need to undertake to drive forward the delivery of the SRF.
Inability to secure funding	The availability of funding is likely to continue to be severely limited in the short to medium term. The SRF sets out a vision for the town and buy in from partners and as such provides a sound foundation to make bids for public sector resources. It has already been used to support a bid to the Future High Street Fund. Public sector partners need to work together to maximise their impact and also work with the private sector. Innovative ways for attracting investment will be required including new partnership arrangements with the private sector.
Lack of sites to support development	The SRF has identified a number of potential development sites some in private ownership and some in public. It also identified the need for further feasibility work to unlock other sites and support investment in public realm to increase confidence in the area to demonstrate that change is happening and to encourage current landowners to look to harnessing their sites to support the objectives of the SRF
Lack of investor/ house builder demand	This SRF signals the intention to support new investment in Macclesfield. The engagement that has occurred with local and regional developers has identified interest from developers. The SRF provides a strong but flexible framework with which to engage with potential partners.



#### **Environment and Regeneration Overview and Scrutiny**

Date of Meeting: 15 July 2019

**Report Title:** Place Performance Scorecard 2018/19

Portfolio Holders: Communities

**Environment and Regeneration** 

Highways and Waste

Planning

Senior Officer: Executive Director - Place

#### 1. Report Summary

1.1. The report and the attached scorecard provides an update on the latest available performance data for the Place Department for 2018/19 (relating to quarter four and outturn performance).

#### 2. Recommendation

2.1. That the Scorecard be received and noted for information.

#### 3. Reasons for Recommendation

3.1 It is good practice to present an update on the performance issues relating to the department on a quarterly basis.

#### 4. Other Options Considered

4.1. There are no further options to consider.

#### 5. Background

- 5.1 The Place Department Scorecard was developed and launched in 2017/18, following engagement at directorate management team level and review by the Corporate Leadership Team. It was first presented to the Environment and Regeneration Overview and Scrutiny as a year-end Scorecard in June 2018.
- 5.2 The Scorecard provides an accessible summary of performance against targets within the Place Department. The key performance indicators included in the Scorecard support delivery of individual Team Plan objectives across the

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department, and contribute to overall monitoring of the Council's journey towards achieving its six corporate Outcomes.

#### 6. Implications

#### 6.1. Legal Implications

6.1.1. There are no legal implications arising from this report.

#### 6.2. **Finance Implications**

6.2.1. Regularly reporting Scorecards is managed within the directorate and the Business Change Team and is covered from existing budgets. Changes to performance requirements, or reacting to current performance levels will be recorded within relevant Team Plans and any associated budgetary impact will be included in the annual Business Planning Process or reported as part of the quarterly performance reporting cycle to Cabinet.

#### 6.3. Equality Implications

6.3.1. There are no equalities implications arising from this report.

#### 6.4. Human Resources Implications

6.4.1. There are no human resources implications at this stage.

#### 6.5. Risk Management Implications

6.5.1. The directorate performance reporting process supports the Council's wider performance management arrangements and provides opportunities for the Council to identify and focus on areas for improvement to support achievement of its strategic ambitions. Timely performance reporting mitigates risk of the Council not achieving its outcomes by providing the opportunity to review performance outputs and trends, identify areas for improvement, and introduce corrective and/or proactive actions wherever necessary to address areas of poor - or under - performance.

#### 6.6. Rural Communities Implications

6.6.1. There are no implications for rural communities.

#### 6.7. Implications for Children & Young People

6.7.1. There and no direct implications for children and young people at this stage.

#### 6.8. **Public Health Implications**

6.8.1. There are no direct implications for public health at this stage.

#### 7. Ward Members Affected

7.1. Performance measures from Directorate Scorecards form a supporting role in production of the quarterly performance reports to Cabinet. The Directorate Scorecard approach enhances the process of performance reporting to Members.

#### 8. Access to Information

8.1. Background information can be inspected by contacting the report author.

#### 9. Contact Information

- 9.1. Any questions relating to this report should be directed to the following officer:
  - Name: Frank Jordan
  - Job Title: Executive Director Place
  - Email: Frank.Jordan@cheshireeast.gov.uk

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#### Place Scorecard - 2018/19

		2010/17																	
PI Ref	Team	Service	Measure	Corporate Outcome	Polarity	Scorecard Category	Portfolio	Benchmark	Year-End 2017/18	Target 2018/19	Q1	Q2	Q3	Q4	Year-end Actual	RAG	Quarterly Dir of Travel	Comments	Place Priority
PEN001	Environment and Neighbourhood Services	Development Management	Processing of Major planning applications within time	4	High is better	Service and Project Excellence	Planning	Establishing benchmark; ranked 2nd in the country in terms of volume of apps	92%	90%	95%	98%	93%	90%	94%		▼	Performance on target and has been consistently at or above target all year.	Place Managing
PEN002	Environment and Neighbourhood Services	Development Management	Processing of 'Non Major' planning applications within time	4	High is better	Service and Project Excellence	Planning	Establishing benchmark; ranked 2nd in the country in terms of volume of apps	90%	90%	90%	90%	90%	92%	91%			The performance for mid-range and smaller scale planning applications is above target.	Place Managing
PEN004	Environment and Neighbourhood Services	Development Management	Major Applications registered	4	High is better	Service and Project Excellence	Planning	Establishing benchmark	210	N/A	55	57	44	39	195			Continued high level of major applications received	Place Managing
PEN005	Environment and Neighbourhood Services	Development Management	'Non Major' Applications registered	4	High is better	Service and Project Excellence	Planning	Establishing benchmark	3,418	N/A	870	826	835	841	3,372			Continued consistent level of planning applications received.	Place Managing
PEN009	Environment and Neighbourhood Services	Strategic Planning	Increase the net housing figure to 1,800 per annum	4	High is better	External	Planning	N/A	2,321	1,800	N/A	N/A	N/A	3,062	3,062			Annual measure; 2018/19 final net figure of 3,062; an increase from the previous year's 2,321.	Place Making
PEN010	Environment and Neighbourhood Services	Regulatory Services & Health	% of inspections completed against the annual scheduled animal welfare inspection programme	5	High is better	Service and Project Excellence	Communities	N/A	94%	100%	32%	39%	84%	33%	81%		▼	13/39 scheduled inspections completed during the fourth quarter. In addition 10 new premises applied for a licence which have to be given priority. Reduction in inspection work is linked to the new animal welfare legislation which has increased the time taken to complete the inspection and associated administration work by 300%. In addition the service was carrying a 1.0 FTE vacancy that is due to be filled in May. Work is ongoing to prioritise overdue inspections and to determine the inspection programme for 2019-2020. Overall 2018/19 performance: 81%	Place Managing
PEN011	Environment and Neighbourhood Services	Regulatory Services & Health	% of Food Safety A-D inspections completed against the annual programme.	5	High is better	Service and Project Excellence	Communities	N/A	99%	100%	89%	86%	67%	100%	100%			Final outturn for 2018/2019 Is 100% completion of all scheduled A- D rated premises.	Place Managing
PEN012	Environment and Neighbourhood Services	Regulatory Services & Health	The % of Food Safety E rated premises that receive intervention activity	5	High is better	Service and Project Excellence	Communities	N/A	28%	100%	4%	8%	6%	71%	76%			71% of scheduled E rated premises were completed in Q4. In addition the team undertook extensive work to deal with the backlog of E-rated inspections reducing the start year backlog of 719 to 246 as we move into 2019/20.	Place Managing
PEN014	Environment and Neighbourhood Services	Regulatory Services & Health	Total number of Air Quality Management Areas in Cheshire East	4	Low is better	Service and Project Excellence	Communities	N/A	18	17	17	17	17	17	17			On 1 June 2018 the AQMA at Cranage was revoked. There are currently 17 AQMA's within CE.	Place Managing
PEN015	Environment and Neighbourhood Services	Regulatory Services & Health	% of Air Quality Management Areas with an associated Air Quality Action Plan	4	High is better	Service and Project Excellence	Communities	N/A	54%	100%	54%	54%	54%	100% (Draft)	100% (Draft)			A draft Action Plan has been produced including all AQMA's which will bring performance to 100%. This is currently moving through the approval process with Defra and will be published by the end of July.	Place Managing
PEN016	Environment and Neighbourhood Services	Neighbourhood Services	Number of visitors to libraries (Cumulative data)	1	High is better	External	Communities	CEC Data	1,472,235	1,500,000	345,512	734,136	1,087,676	1,443,113	1,443,113			Q4 saw an increase in visitors compared to Q3. Increased access to digital resources and alternative means of accessing knowledge and information continue to impact on traditional use, meaning that we achieved 96% of our annual target.	Place Managing
PEN018	Environment and Neighbourhood Services	Neighbourhood Services	Increase usage of Council-owned Leisure Facilities by 1% per year (Cumulative data)	5	High is better	External	Communities	CEC Data	3,363,810	3,397,448	913,830	1,751,939	2,634,228	3,607,231	3,607,231			Quarter 4 performance was 973,003 against the Q4 target of 931,589. The year-end figure of 3,607,231 is significantly ahead of the 1% increase target, and achieved an overall increase of 7.2%.	Place Managing
PEN021	Environment and Neighbourhood Services	Neighbourhood Services	Average level of customer satisfaction with Leisure Services	5	High is better	Service and Project Excellence	Communities	Under investigation	N/A	N/A	N/A	N/A	N/A	80%	80%			2018/19 Baseline Year. Target of >80% for 2019/20 (survey in Autumn 2019)	Place Managing
PEN022	Environment and Neighbourhood Services	Environmental Services	Residual household waste collected per household (kgs)	4	Low is better	Service and Project Excellence	Highways and Waste	Q2 Mean across 68 authorities in LG Inform Benchmarking: 112kg	488kg (Draft)	<530kg	120kg (Draft)	128kg (Draft)	125kg (Draft)	120kg (Draft)	489kg (Draft)			Draft performance subject to DEFRA approval. The amount of residual waste per household remains relatively constant.	Place Managing
PEN023	Environment and Neighbourhood Services	Environmental Services	Maintain the percentage of household waste sent for recycling, reuse and composting at 50%	4	High is better	Service and Project Excellence	Highways and Waste	Under investigation	54.4% (Draft)	Exceed national target of 50%	59% (Draft)	55% (Draft)	53% (Draft)	52% (Draft)	53% (Draft)			Draft performance subject to DEFRA approval. Our recycling rate continues to be above the national target for 2020 and reflects the hard work of residents and the authority.	Place Managing
PEN024	Environment and Neighbourhood Services	Environmental Services	Increase the % of household waste sent for energy recovery	4	High is better	Service and Project Excellence	Highways and Waste	Under investigation	20% (Draft)	>15%	36% (Draft)	33% (Draft)	35% (Draft)	40% (Draft)	40% (Draft)			Draft performance subject to DEFRA approval. We continue to send the vast majority of our residual waste to energy from waste.	Place Managing
PIH004	Infrastructure and Highways	Highways Contract Management	Average level of customer satisfaction with Highway service	2	High is better	External	Highways and Waste	NHT Annual Survey	49%	47%	N/A	46%	N/A	N/A	46%		•	Annual measure. 2018 NHT Survey Results recently received, showing an overall satisfaction level of 46% across six areas, for which Cheshire East Highways has the whole responsibility of 1 (Highways Maintenance), yet involvement in a further three (Walking and Cycling Theme, Tackling Congestion and Road Safety) : • Customer Satisfaction – Highway maintenance (43%) • Customer Satisfaction – Highway maintenance (43%) • Customer Satisfaction – Tackling congestion (39%) • Customer satisfaction – Road safety theme (52%) The NHT survey of 2018 saw a sample size of 5,000 questionnaires sent out which resulted in a 29% response rate (1,453). As part of the new Performance Management Framework the Council will be investigating opportunities to engage with a larger audience where we can enhance our understanding by analysing the returned response data – this in turn will help to shape the service.	Place Managing
PIH006	Infrastructure and Highways	Strategic Transport & Parking	Average subsidy per passenger using local supported bus services	2	High is better	Service and Project Excellence	Deputy Leader	Under investigation	N/A	N/A	N/A	N/A	N/A	New measure for 2019/20	£2.30			New measure for 2019/20	Place Managing
PIH007	Infrastructure and Highways	Highways Contract Management	% repudiation of highways insurance claims	2	High is better	Service and Project Excellence	Highways and Waste	Under investigation	N/A	N/A	N/A	N/A	N/A	94%	94%				Place Managing
PIH009	Infrastructure and Highways	Highways Contract Management	Percentage of actionable carriageway & footway defects identified by Safety Inspectors in comparison to notifications from other reporting routes	2	High is better	Service and Project Excellence	Highways and Waste	No direct benchmarking. Performance monitored at monthly Ops Board meetings	74%	74%	65%	87%	78.4%	67.7%	75.9%			During Q4 7,115 out of 10,510 (67.7%) category 1 defects on the network were identified by the Safety Inspectors during the programmed routine inspections of the network in comparison to 3,395 (32.3%) of defects reported via other reporting channels. Figures include all actionable defects i.e. potholes, uneven flags, chipped kerbs etc. Over the year 75.9% of category 1 defects on the network were identified by the Safety Inspectors (24.493 out of 32,279)	Place Managing
PIH010	Infrastructure and Highways	Highways Contract Management	Potholes repaired within code of practice timeframes	2	High is better	Service and Project Excellence	Highways and Waste	CEH approved business plan.	98.3%	98.3%	99%	99.6%	97.9%	91.5%	96.6%		▼	Out of the Category 1 Defects identified in Q4, 8.5% failed to be repaired within the appropriate timeframe. Overall for the whole year, 33,858 Cat 1 Defects were Identified with 33,712 repaired within timeframe - resulting in 96.6%.	Place Managing
PIH011	Infrastructure and Highways	Parking Services	Civil Enforcement Officer Penalty Charge Notices cancelled due to issuance errors (lower result is better) (Cumulative performance)	6	Low is better	Service and Project Excellence	Highways and Waste	2.0%	1.36%	1.5%	1.4%	1.16%	1.16%	1.09%	1.09%			30,844 PCNs were issued (the highest for years) and 337 cancelled during 2018/19.	Place Managing
PGE001	Growth and Enterprise	Assets and Property	Capital Receipts across assets and farms disposals	6	High is better	Finance and VFM	Environment and Regeneration	Against target	£4,979,861	£3.9m	£808,000	£2,303,600	£2,799,600	£4,808,789	£4,808,789			The actual at Q4 was £4.809m comprised of capital receipts from 18 assets, 11 land/property within assets, and 6 farms. Others on the pipeline slipped to 2019/20.	Place Managing
PGE002	Growth and Enterprise	Assets and Property	Income across non-operational assets and farms estates	6	High is better	Finance and VFM	Environment and Regeneration	Against target (Cumulative)	98.1% £1,715,151 OFI	98% £1,951,458	£709,589	£1,385,727	£1,820,572	£2,513,85	£2,513,85			At Q4 Assets income was £1.681m, and Farms income was £0.833m. Overachievement was mainly down to Royal Arcade (we had anticipated emptying units sooner) and Leighton Grange Farm (where an extra grazing licence was secured and a farm grant received).	Place Managing

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PI Ref	Team	Service	Measure	Corporate Outcome Polarity	Scorecard Category	Portfolio	Benchmark	Year-End 2017/18	Target 2018/19	Q1	Q2	Q3	Q4	Year-end Actua	RAG	Quarterly Dir of Travel	Comments	Place Priority
PGE003	Growth and Enterprise	Strategic Housing	Home adaptations for older and/or disabled residents (Majors + Minors + Preventions)	5 High is better	Service and Project Excellence	Environment and Regeneration	Against target	2,270	2,050 (450 majors, 1,200 minors and 400 preventions)	574	605 (Q2) 1,179 (Cumulative)	564 (Q3) 1,743 (Cumulative)	618 (Q4) 2,361 (Cumulative)	2,361			Q4 - 196 majors, 409 minors, 13 preventions = 618. Minor adaptations for the year total 1,682 against an annual target of 1,200. Major adaptations for the year total 528 against an annual target of 450. Preventions for the year total 151 against an annual target of 400. In-year dato for Minor adaptations and preventions have been updated following a service review of job close-down dates and implementation of a new system of reporting.	Place Making
PGE004	Growth and Enterprise	Strategic Housing	Increase the supply of new affordable housing	5 High is better	Service and Project Excellence	Environment and Regeneration	Against target	613	355	209	382	494	727	727			The annual target was already met by Q2, with a continued high level of delivery throughout 2018/19.	Place Making
PGE005	Growth and Enterprise	Strategic Housing	Maintain the number of long-term empty homes in Cheshire East to less than 1%	5 Low is better	Service and Project Excellence	Environment and Regeneration	Against baseline	0.81%	<1%	N/A	N/A	N/A	0.97%	0.97%			Annual target met in 2018/19.	Place Making
PGE006	Growth and Enterprise	Strategic Housing	Increase number of preventative actions taken in order to reduce levels of homelessness in Cheshire East (Cumulative data)	5 High is better	Service and Project Excellence	Environment and Regeneration	Against target (Cumulative)	889	400	100	343	500	651	651			As a result of the Homelessness Reduction Act 2017, the Ministry of Housing have changed the types of preventions which can be reported against this measure. As a consequence, the target for 2018/19 was revised in line with Q1 data and the revised annual target was achieved. From 2019/20 this will be "Increase number of preventative and relief actions taken in order to reduce levels of homelessness in Cheshire East" with a target of 875.	Place Making
PGE007	Growth and Enterprise	Strategic Housing	Households helped to achieve affordable warmth (Cumulative data)	4 High is better	Service and Project Excellence	Environment and Regeneration	Against target (Cumulative)	322	250	96	89 (185 cumulative)	80 (265 cumulative)	46 (311 cumulative)	311			There has been a steady flow of enquiries for Affordable Warmth Grant, and the position at Q3 had already achieved the annual target.	Place Making
PGE011	Growth and Enterprise	Facilities Management	Carbon Management - CE Buildings - Reduction in tCO2 Emissions (Electricity & Gas)	4 Low is better	Service and Project Excellence	Environment and Regeneration	Against target	9,247 tonnes	8,322 tonnes	9,407 tonnes	9,338 tonnes	8,451 tonnes	8,306 tonnes	8,306 tonnes			Rolling 12-month performance figure, reported with quarter lag due to time needed to process billing. Q4 2018/19 result therefore a rolling 12-month figure ending Q3 2018/19. Direction of travel is positive, with a decrease from the previous quarter, and a reduction in tonnage from the same reporting period in 2017/18 (which stood at 9,247 tonnes). Following achievement of our overall reduction target by 2016, a further 20% reduction has been targeted by 2020.	Place Managing
PGE014	Growth and Enterprise	Public Rights of Way	Protect CE rural and urban character through ensuring the ease of use of 80% of the Public Rights of Way	4 High is better	Service and Project Excellence	Environment and Regeneration	N/A	80%	>80%	N/A	N/A	N/A	86%	86%			Annual measure. Adaptation of former Best Value indicator, based on a minimum 5% random sample of lengths of rights of way; 2018/19 performance was an increase on 2017/18.	Place Managing



## Agenda Item 11



### FORWARD PLAN FOR THE PERIOD ENDING 31<sup>ST</sup> OCTOBER 2019

This Plan sets out the key decisions which the Executive expects to take over the period indicated above. The Plan is rolled forward every month. A key decision is defined in the Council's Constitution as:

"an executive decision which is likely -

- (a) to result in the local authority incurring expenditure which is, or the making of savings which are, significant having regard to the local authority's budget for the service or function to which the decision relates; or
- (b) to be significant in terms of its effects on communities living or working in an area comprising one or more wards or electoral divisions in the area of the local authority.

For the purpose of the above, savings or expenditure are "significant" if they are equal to or greater than £1M."

Reports relevant to key decisions, and any listed background documents, may be viewed at any of the Council's Offices/Information Centres 5 days before the decision is to be made. Copies of, or extracts from, these documents may be obtained on the payment of a reasonable fee from the following address:

Democratic Services Team Cheshire East Council c/o Westfields, Middlewich Road, Sandbach Cheshire CW11 1HZ Telephone: 01270 686472

However, it is not possible to make available for viewing or to supply copies of reports or documents the publication of which is restricted due to confidentiality of the information contained.

A record of each key decision is published within 6 days of it having been made. This is open for public inspection on the Council's Website, at Council Information Centres and at Council Offices.

This Forward Plan also provides notice that the Cabinet, or a Portfolio Holder, may decide to take a decision in private, that is, with the public and press excluded from the meeting. In accordance with the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, 28 clear days' notice must be given of any decision to be taken in private by the Cabinet or a Portfolio Holder, with provision for the public to make representations as to why the decision should be taken in public. In such cases, Members of the Council and the public may make representations in writing to the Democratic Services Team Manager using the contact details below. A further notice of intention to hold the meeting in private must then be published 5 clear days before the

meeting, setting out any representations received about why the meeting should be held in public, together with a response from the Leader and the Cabinet.

The list of decisions in this Forward Plan indicates whether a decision is to be taken in private, with the reason category for the decision being taken in private being drawn from the list overleaf:

- 1. Information relating to an individual
- 2. Information which is likely to reveal the identity of an individual
- 3. Information relating to the financial or business affairs of any particular person (including to authority holding that information)
- 4. Information relating to any consultations or negotiations, or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under the authority
- 5. Information in respect of which a claim to legal and professional privilege could be maintained in legal proceedings
- 6. Information which reveals that the authority proposes (a) to give under any enactment a notice under or by virtue of which requirements are imposed on a person; or (b) to make an order or direction under any enactment
- 7. Information relating to any action taken or to be taken in connection with the prevention, investigation of prosecution of crime

If you would like to make representations about any decision to be conducted in private at a meeting, please email:

Paul Mountford, Executive Democratic Services Officer paul.mountford@cheshireeast.gov.uk

Such representations must be received at least 10 clear working days before the date of the Cabinet or Portfolio Holder meeting concerned.

Where it has not been possible to meet the 28 clear day rule for publication of notice of a key decision or intention to meet in private, the relevant notices will be published as soon as possible in accordance with the requirements of the Constitution.

The law and the Council's Constitution provide for urgent key decisions to be made. Any decision made in this way will be published in the same way.



Forward Plan

Key Decision and Private Non-Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-51 ASDV Programme Update	To authorise officers to take all necessary actions to implement the recommendations made in the ASDV Review report approved by Cabinet on 12th March 2019.	Portfolio Holder for Planning	May 2019			Fully exempt - paras 3 & 4
CE 18/19-55 Sandbach School - Authority to Enter into a Grant Agreement	To enter into a grant agreement with Sandbach School to a value of £1,545,095 in order to passport funding to them for the purposes of undertaking a scheme which increases the capacity of the school from a published admission number of 210 to 240.	Executive Director People	Not before 16th May 2019		Jacky Forster, Director of Education and 14-19 Skills	N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-65 SMDA Infrastructure Procurement Strategy	In accordance with the authority delegated by Cabinet to the Executive Director of Place on 8 <sup>th</sup> May 2018: To procure the infrastructure, utilities and ground stabilisation works at South Macclesfield Development Area; to enter into any contracts or agreements required under the SCAPE Civil Engineering and Infrastructure Framework; and to utilise an NEC ECC Type C construction contract with Early Contractor Involvement.	Executive Director Place	Not before 12th Jun 2019			N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-66 SMDA Infrastructure and Funding Agreement	In accordance with the authority delegated by Cabinet to the Executive Director of Place on 8 <sup>th</sup> May 2018: To enter into a funding agreement (infrastructure agreement) with the principal landowner in respect of the Council's landholding at South Macclesfield Development Area.	Executive Director Place	Not before 12th Jun 2019			Partly exempt by virtue of paras 3 and 5.

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-69 Acquisition of the Willows, Macclesfield	In accordance with Chapter 2, Part 6, Paragraph 52 of the constitution of Cheshire East Borough Council dated 12 <sup>th</sup> February 2019: To approve the acquisition of the property known as The Willows, Macclesfield, Cheshire SK11 8LF and to instruct the Council's Legal Officers to proceed to legal completion of the purchase and any related legal documentation on terms and conditions to be determined by the Assets Manager and the Director of Governance and Compliance.	Executive Director Place	Not before 19th Jun 2019			Fully exempt under para 3
CE 18/19-52 Cheshire East Economic Strategy	To approve the draft economic strategy for public consultation. The outcome of the consultation will be reported to Cabinet in due course.	Cabinet	9 Jul 2019			N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-56 Proposed Expansion of Park Lane School, Macclesfield	To approve the proposed expansion of Park Lane School, Macclesfield from 82 places to 122 places for implementation in September 2020, having given due consideration to the response to the statutory proposal notice.	Cabinet	9 Jul 2019		Jacky Forster, Director of Education and 14-19 Skills	N/A
CE 18/19-62 Next Generation WAN Contract	To authorise the officers to take all necessary steps to enter into a contract with a new Wide Area Network supplier for up to 10 years and maximum value of £25M. The current contract ends on 21 <sup>st</sup> February 2021.	Cabinet	9 Jul 2019		Gareth Pawlett, ICT Manager	N/A
CE 19/20-1 A500 Dualling - CPO Powers to Acquire Land	To authorise the use of compulsory purchase powers to undertake the acquisition of land and new rights required for the construction of the scheme.	Cabinet	9 Jul 2019		Chris Hindle	N/A
CE 19/20-2 Middlewich Eastern Bypass - CPO Powers to Acquire Land	To authorise the use of compulsory purchase powers to undertake the acquisition of land and new rights required for the construction of the scheme.	Cabinet	9 Jul 2019		Chris Hindle	N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 19/20-3 Payment Services	To seek authority for officers to take all necessary actions to implement a contractual arrangement to facilitate the payment of Council invoices and local taxation. This will be enabled through access to cash payment services at post offices and local retail outlets.	Cabinet	9 Jul 2019		Paul Manning	N/A
CE 18/19-50 Environment Strategy	To seek approval for the draft Environment Strategy and agreement that a borough wide public consultation takes place seeking views on the draft Environmental Strategy, with the decision on all final consultation materials being delegated to the Executive Director of Place. The outcomes of the consultation and any resultant changes to the draft strategy will be reported to and approved by Cabinet in due course.	Cabinet	10 Sep 2019		Paul Bayley	
Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
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CE 18/19-53 Site Allocations and Development Policies Document - Public Consultation	To seek approval to publish a Publication Draft of the Cheshire East Site Allocations and Development Policies Document, along with its supporting evidence, for a further six weeks' public consultation.	Cabinet	10 Sep 2019		Jeremy Owens	N/A
CE 18/19-64 Framework for Domestic Repairs and Adaptations	To approve the establishment of a framework to commission low value domestic repairs and adaptations on behalf of vulnerable residents, and to authorise the Executive Director Place in consultation with the Portfolio Holder for Housing, Planning and Regeneration to award and enter into a framework.	Cabinet	10 Sep 2019		Karen Whitehead	N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-67 Macclesfield Town Centre Regeneration - Strategic Regeneration Framework and Future Programme	Taking into account the outcome of a public consultation on a draft Strategic Regeneration Framework for Macclesfield Town Centre, to approve a final version of the Framework and agree further actions stemming from its recommendations.	Cabinet	10 Sep 2019		Jo Wise	N/A
CE 19/20-4 Poynton Relief Road - Final Approval to Underwrite Funding Gap, Appoint Contractor and Submit Final Business Case	To seek approval to confirm the formal underwriting of the funding gap for the Poynton Relief Road, submit the final business case to the Department for Transport, confirm the selection of the winning contractor and appoint the contractor to undertake limited advance works.	Cabinet	10 Sep 2019		Paul Griffiths	N/A
CE 18/19-54 Crewe Station Hub Area Action Plan - Public Consultation	To seek approval for a further six week consultation period on the Crewe Station Hub Area Action Plan.	Cabinet	8 Oct 2019		Adrian Fisher, Head of Planning Strategy	N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 19/20-5 Recommissionin g of Housing- Related Support Contracts	To seek approval to the recommissioning of Housing-Related Support Contracts to be awarded from 1 <sup>st</sup> April 2020, and to delegate authority to the Executive Director Place to authorise and award the contracts.	Cabinet	8 Oct 2019		Karen Carsberg, Strategic Housing and Intelligence Manager	N/A
CE 19/20-6 Care4CE	In connection with a strategic review of Care4CE, to seek approval to establish a wholly- owned community interest company (CiC), and to introduce new terms and conditions for new staff in the Single Legal Entity (SLE).	Cabinet	8 Oct 2019			N/A
CE 18/19-44 Local Transport Plan	Cheshire East Council as the Local Transport Authority has a duty to produce, and keep under review, a Local Transport Plan (LTP) in accordance with the Local Transport Act 2008. Council will be asked to approve the LTP for adoption following consideration by Cabinet.	Council	17 Oct 2019		Richard Hibbert	N/A

Key Decision	Decisions to be Taken	Decision Maker	Expected Date of Decision	Proposed Consultation	How to make representation to the decision made	Private/ Confidential and paragraph number
CE 18/19-60 The Minerals and Waste Development Plan	To seek approval to consult on the first draft of the Minerals and Waste Development Plan.	Portfolio Holder for Planning	November 2019		Adrian Fisher, Head of Planning Strategy	N/A
CE 18/19-68 Medium Term Financial Strategy 2020- 24	To approve the Medium Term Financial Strategy for 2020-24, incorporating the Council's priorities, budget, policy proposals and capital programme. The report will also include the capital, treasury management, investment and reserves strategies.	Council	20 Feb 2020		Alex Thompson, Head of Finance and Performance and Interim Section 151 Officer	N/A

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Environment Committee	and	Regeneration	Overview	and	Scrutiny			
Date of Meeting:	15 July	2019						
Report Title:	Work F	Work Programme						
Portfolio Holder:	Counci	Councillor C Browne – Deputy Leader						
	Counci	Councillor T Fox – Portfolio Holder for Planning						
		Councillor N Mannion – Portfolio Holder for Environment and Regeneration						
	Counci	llor B Roberts – Portf	olio Holder for H	lighways	and Waste			
	Counci	llor M Warren – Portf	olio Holder for C	Communi	ties			
Senior Officer:	Interim	Executive Director o	f Corporate Ser	vices				

#### 1. Report Summary

1.1. To review items in the work programme listed in the schedule attached, together with any other items suggested by committee members.

#### 2. Recommendation

2.1. That the work programme be reviewed.

#### 3. Reasons for Recommendation

3.1 It is good practice to review the work programme and update accordingly

#### 4. Other Options Considered

4.1. There are no further options to consider.

#### 5. Background

- 5.1 The schedule attached has been updated following the last meeting of the committee.
- 5.2 Members are asked to review the schedule attached to this report, and if appropriate, add new items or delete items that no longer require any scrutiny activity. When selecting potential topics, Members should have regard to the Council's new three year plan and also to the general criteria listed below, which

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should be applied to all potential items when considering whether any Scrutiny activity is appropriate.

- 5.3 The following questions should be asked in respect of each potential work programme item:
  - Does the issue fall within a corporate priority;
  - Is the issue of key interest to the public;
  - Does the matter relate to a poor or declining performing service for which there is no obvious explanation;
  - Is there a pattern of budgetary overspends;
  - Is it a matter raised by external audit management letters and or audit reports?
  - Is there a high level of dissatisfaction with the service;
- 5.4 If during the assessment process any of the following emerge, then the topic should be rejected:
  - The topic is already being addressed elsewhere
  - The matter is subjudice
  - Scrutiny cannot add value or is unlikely to be able to conclude an investigation within the specified timescale

## 6. Implications

## 6.1. Legal Implications

6.1.1. There are no legal implications at this stage.

## 6.2. Finance Implications

6.2.1. There are no financial implications at this stage

## 6.3. Equality Implications

6.3.1. There are no equalities implications at this stage.

#### 6.4. Human Resources Implications

6.4.1. There are no human resources implications at this stage.

## 6.5. Risk Management Implications

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6.5.1. There are no risk management implications at this stage.

# 6.6. Rural Communities Implications

6.6.1. There are no implications for rural communities.

# 6.7. Implications for Children & Young People

6.7.1. There and no implications for children and young people at this stage.

# 6.8. Public Health Implications

6.8.1. There are no direct implications for public health.

## 7. Ward Members Affected

7.1. All.

# 8. Access to Information

8.1. The background papers can be inspected by contacting the report author.

# 9. Contact Information

9.1. Any questions relating to this report should be directed to the following officer:

Name: Sarah Baxter

Job Title: Scrutiny Officer

Email: <u>sarah.baxter@cheshireeast.gov.uk</u>

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Date: 15.07.2019	Date: 16.9.19	Date: <b>11.11.19</b>	Date: 20.1.20	Date: <b>16.3.20</b>
Time: 10am	Time: 2.00pm	Time: 2.00pm	Time: 2.00pm	Time: 2.00pm
Venue: Council	Venue:	Venue:	Venue:	Venue:
Chamber, Crewe	Committee suite,	Committee suite,	Committee suite,	Committee suite,
	Westfields	Westfields	Westfields	Westfields

<u>Item</u>	Purpose	Lead Officer	Portfolio	Suggested by	Scrutiny role	Corporate priorities	Date
Local Transport Plan	To review the final draft of the Local Transport Plan	Executive Director of Place and Acting Deputy Chief Executive		Executive Director of Place	Pre- decision scrutiny	Outcome 4 Cheshire is a green and sustainable place	ТВА
Economic Strategy	To give consideration to the draft strategy prior to Cabinet and consultation process	Executive Director- Place		Executive Director - Place	Pre- decision scrutiny	Outcome 4 Cheshire East has a strong and resilient economy	ТВА
Little Bus – Community Transport	To give consideration to the implementation plans regarding community transport proposals	Executive Director of Place and Acting Deputy Chief Executive		Cabinet	Post- decision scrutiny	Outcome 2 Cheshire East has a strong and resilient economy	15 July 2019
Environment Strategy	To give consideration to the draft strategy prior to Cabinet and consultation process	Director of Environment and Neighbourhood Services		Executive Director- Place	Pre-decision scrutiny	Outcome 4 Cheshire is a green and sustainable place	15 July 2019

<u>ltem</u>	Purpose	Lead Officer	Portfolio	Suggested by	Scrutiny role	<u>Corporate</u> priorities	<u>Date</u>
Environment and Regeneration Performance Scorecard –Quarterly review of performance	To provide a quarterly review of performance on areas which fall within the remit of the committee.	Executive Director of Place and Acting Deputy Chief Executive		Committee	Performance monitoring	Outcome 2, 4 and 6 Cheshire East has a strong and resilient economy, Cheshire is a green and sustainable place, A Responsible, Effective & Efficient Organisation	15 July 2019
Highway Policy Review/ Well Managed Highway Code of Practice	To review the proposed changes to highways policies and consultation arrangements.	Director – Highways and Infrastructure		Committee	Pre- decision scrutiny	Outcome 2 and 4 Cheshire is a green and sustainable place Cheshire East has a strong and resilient economy	15 July 2019
Macclesfield Town Centre Regeneration – Strategic Framework Future Programme	To consider a final version of the framework	Executive Director of Place and Acting Deputy Chief Executive		Chairman	Pre- decision scrutiny		15 July 2019

<u>Item</u>	Purpose	Lead Officer	<u>Portfolio</u>	Suggested by	Scrutiny role	<u>Corporate</u> priorities	Date
Air Quality Annual Status Report	To consider the Air Quality Annual Status Report.	Executive Director of Place and Acting		Executive Director of Place	Performanc e monitoring	Outcome 4 Cheshire is a green and	ТВА
		Deputy Chief Executive				sustainable place	
Taxi Licensing / TSS Vehicle Standards	To scrutinise taxi licensing and vehicle standards.	Executive Director of Place and Acting Deputy Chief Executive		Committee	Performance monitoring	Outcome 2 Cheshire East has a strong and resilient economy	Briefing note has been circulated Deferred until current review has been completed
Strategic Overview of Housing	To provide an update on the work delivered in relation to strategic housing including licensing and management of HMOs and Homelessness services			Committee	Pre-decision Scrutiny	Outcome 4 Cheshire is a green and sustainable place	16 Sept 2019

Possible Future Items/briefings notes

HS<sub>2</sub>/Crewe Station

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